Filed 7/27/2022 9:48:00 AM Commonwealth Court of Pennsylvania 95 MD 2022

IN THE COMMONWEALTH COURT OF PENNSYLVANIA

No. 95 MD 2022

PENNSYLVANIA SENATE INTERGOVERNMENTAL OPERATIONS COMMITTEE,

Petitioner,

v.

PENNSYLVANIA DEPARTMENT OF STATE AND LEIGH CHAPMAN, IN HER CAPACITY AS ACTING SECRETARY OF THE COMMONWEALTH,

Respondents.

BRIEF IN SUPPORT OF PETITIONER PENNSYLVANIA SENATE INTERGOVERNMENTAL OPERATIONS COMMITTEE'S APPLICATION FOR SUMMARY RELIEF

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TABLE OF CONTENTS

I.	INTRODUCTION & SUMMARY OF THE ARGUMENT1				
II.	QUESTIONS PRESENTED				
III.	STATEMENT OF THE CASE				
	А.	The	Committee3		
	В.	Depa	artment of State4		
	C.		Committee's Hearings on September 9, 2021 and ember 15, 20215		
	D.	The	Subpoena8		
	Е.	The	Consolidated Actions Docketed at 310 MD 20218		
	F.	The '	"Voluntary" Production10		
IV.	V. ARGUMENT		NT		
	А.	right Resp discr	Committee is entitled to mandamus relief because the c it seeks to vindicate is clear and enforceable, bondents' corresponding duty is ministerial rather than retionary, and an alternative remedy that is complete adequate does not exist		
		1.	The Committee has a clear, specific, and well-defined right to require Respondents' compliance with their statutory duty		
		2.	Respondents' duty to produce the subpoenaed documents is ministerial and expressed in directory language		
		3.	The Committee has no other adequate and complete remedy		

	В.		matively, the Committee is entitled to summary relief orm of this Court's enforcement of the subpoena	
	C.		ther argument raised interferes with the Committee's lement to summary relief	34
		1.	The Committee had the authority to initiate the present action	34
		2.	The Committee was not required to cite to the Administrative Code when it issued the subpoena	38
V.	CON	ICLUS	SION	41

TABLE OF AUTHORITIES

Cases

A.S. v. Pennsylvania State Police, 143 A.3d 896 (Pa. 2016)26
Annenberg v. Roberts, 2 A.2d 612 (Pa. 1938)
Att'y Gen. v. Brissenden, 171 N.E. 82 (Mass. 1930)
Blackwell v. City of Philadelphia, 660 A.2d 169 (Pa. Cmwlth. 1995)42
Brotherhood of Railroad Trainmen v. Walker, 105 A.2d 363 (Pa. 1954)
Camiel v. Select Comm. on State Contract Practices of H.R., 324 A.2d 862 (Pa. Cmwlth. 1974)
Chanceford Aviation Props, LLC v. Chanceford Twp. Bd. of Supervisors, 923 A.2d 1099 (Pa. 2007)
Clark v. Meade, 85 A.2d 169 (Pa. 1951)
Clark v. Meehan, 80 A.2d 64 (Pa. 1951)
Com. ex rel. Carcaci v. Brandamore, 327 A.2d 1 (Pa. 1974)
Com. ex rel. Hamilton v. Pittsburgh Select & Common Councils, 34 Pa. 496 (1859)
Com. ex rel. Miller v. Swaney, 113 A. 835 (Pa. 1921)
Com. ex rel. Schaffer v. Wilkins, 115 A. 887 (Pa. 1922) passim
Com. v. Costello, 21 Pa. D. 232 (Quarter Sessions Phila. 1912)
Com. v. Edwards, 229 A.3d 298 (Pa. Super. 2020)
Commonwealth v. Erie Cnty. Comm'rs, 23 Pa. D. 203 (Pa. Com. Pl. Erie. Cnty. 1914)

Commonwealth v. Strasburg Borough, 46 Pa. D. & C.2d 184 (C.P. Dauph. Cnty. 1968)
Coppolino v. Noonan, 102 A.3d 1254 (Pa. Cmwlth. 2014)24
County of Allegheny Deputy Sheriff's Ass'n v. County of Allegheny, 730 A.2d 1065 (Pa. Cmwlth. 1999)17
Delaware River Port Auth. v. Thornburgh, 493 A.2d 1351 (Pa. 1985)24
Delaware Riverkeeper Network v. Pennsylvania Dep't of Env't Prot., No. 525 M.D. 2017, 2021 WL 3354898 (Pa. Cmwlth. Aug. 3, 2021)
<i>Dintzis v. Hayden</i> , 606 A.2d 660 (Pa. Cmwlth. 1992)
<i>Fry v. Berks Cnty.</i> , 38 Pa. Super. 449 (1909)
<i>Grabowsky v. Borough of Whitehall</i> , 2020 WL 6573128241 (Pa. Cmwlth. Nov. 10, 2020)
Hauser v. York Water Co., 4 Pa. D. & C. 163 (C.P. York Cnty. 1923)48
Hosp. Mgmt. Corp. v. Commonwealth, 171 A.3d 936 (Pa. Cmwlth. 2017)
Hotel Casey Co. v. Ross, 23 A.2d 737 (Pa. 1942)
In re Dawkins, 98 A.3d 755 (Pa. Cmwlth. 2014)6
Jackson v. Vaugh, 777 A.2d 436, 438 (Pa. 2001)14
Jubelirer v. Singel, 638 A.2d 352 (Pa. Cmwlth. 1994)
<i>Kegerise v. Delgrande</i> , 183 A.3d 997 (Pa. 2018)16
Kuren v. Luzerne Cnty., 146 A.3d 715 (2016)
League of Women Voters of Pennsylvania v. Com., 692 A.2d 263 (Pa. Cmwlth. 1997)

Lunderstadt v. Pa. House of Representatives Select Committee, 519 A.3d 408 (Pa. 1986)
McGrain v. Daugherty, 273 U.S. 135 (1927)
McLinko v. Dep't of State, 270 A.3d 1243 (Pa. Cmwlth. 2022)
<i>MFW Wine Co., LLC, v. Pa. Liquor Contr. Bd.</i> , 231 A.3d 50 (Pa. Cmwlth. 2020)
Mohamed v. Com., Dep't of Transp., Bureau of Motor Vehicles, 40 A.3d 1186 (Pa. 2012)
Oberneder v. Link Computer Corp., 696 A.2d 148 (Pa. 1997)
Overseers of Porter Twp. v. Overseers of Jersey Shore, 82 Pa. 275 (1876)
Pennsylvania AFL-CIO ex rel. George v. Com., 757 A.2d 917 (Pa. 2000)
People ex rel. McDonald v. Keeler, 2 N.E. 615 (N.Y. 1885)
Philadelphia Firefighters' Union v. Philadelphia, 119 A.3d 296 (Pa. 2015)
Reilly v. Sugar Creek Twp. of Harrison Cty., 139 S.W.2d 525 (Mo. 1940)
<i>Ritter v. Com.</i> , 548 A.2d 1317 (Pa. Cmwlth. 1988)
Seeton v. Adams, 50 A.3d 268 (Pa. Cmwlth. 2012)
Shapp v. Sloan, 391 A.2d 595 (Pa. 1978)
Shroyer v. Thomas, 81 A.2d 435 (Pa. 1951)15
State ex rel. Grendell v. Davidson, 716 N.E.2d 704 (Ohio. 1999)
State v. Sav. Bank of New London, 64 A. 5 (Conn. 1906)

Stork v. Sommers, 630 A.2d 984 (Pa. Cmwlth. 1993)15, 1	.8
Vlasic Farms, Inc. v. Pa. Labor Relations Bd., 734 A.2d 487 (Pa. Cmwlth. 1999)	3
Volunteer Firemen's Relief Ass'n of City of Reading v. Minehart, 203 A.2d 476 (Pa. 1964)	24
Wisconsin Ass'n of State Prosecutors v. Wisconsin Emp. Rels. Comm'n, 907 N.W.2d 425 (Wis. 2018)	5
Yates v. United States, 574 U.S. 528 (2015)	27
Statutes	
18 Pa.C.S. § 5110	26
25 P.S. § 2621	4
25 P.S. §§ 2600-3591	31
46 P.S. § 61	80
71 P.S. § 272	22
71 P.S. § 273	4
71 P.S. § 801	22
Other Authorities	
52 Am. Jur. 2d Mandamus § 282	27
55 C.J.S. Mandamus § 2524, 2	25
Examination of Reports of Insurance Companies, 64 Pa. D. & C.2d 627 (Office of Att'y Gen. 1973)	39
Mason's Manual of Legislative Procedure for Legislative and other Governmental Bodies § 15	8

Mason's Manual of Legislative Procedure for Legislative and other Governmental Bodies § 71
See Order, Pa. Senate Veterans Affairs & Emergency Preparedness Committee v. Wolf, No. 293 MD 2020 (Pa. Cmwlth. May 12, 2020)34
Thomas M. Cooley, Constitutional Limitations 63 (1868)
Rules
Pa.R.A.P. 1532
Senate Rule 14
Constitutional Provisions
Pa. Const. art. II, § 11

I. INTRODUCTION & SUMMARY OF THE ARGUMENT

The Pennsylvania Senate Intergovernmental Committee authorized and issued a subpoena to the Acting Secretary of the Department of State under its constitutional and statutory authority to investigate. Despite the duly issued subpoena, which seeks documents the Acting Secretary and the Department are otherwise statutorily required to produce, Respondents have refused to comply. With no other adequate remedy available, the Committee comes before the Court seeking relief in the form of mandamus. This Court should grant the Committee's application for summary relief in the form of preemptory mandamus, or in the alternative, to enforce the subpoena because the Committee has a clear legal right to the same and no issue of material fact exists. The consequences, should this Court decide not to grant relief are severe: An Executive Branch agency in this (and future cases) will be able to summarily stymie a co-equal Branch of government from fulfilling its constitutional role.

II. QUESTIONS PRESENTED

1. Is the Committee entitled to summary relief in the form of preemptory mandamus where it has established a clear legal right to relief and no issue of material fact remains?

Suggested answer: yes.

2. Is the Committee entitled to summary relief in the form of a court order enforcing the subpoena where it has established a clear legal right to relief and no issue of material fact remains?

Suggested answer: yes.

III. STATEMENT OF THE CASE

This matter involves the enforcement of a legislative subpoena issued by the Pennsylvania Senate Intergovernmental Operations Committee requesting certain information from the Acting Secretary of the Commonwealth and the Pennsylvania Department of State (the "Department").

A. The Committee

The Committee is a permanent standing committee of the Senate of Pennsylvania composed of ten total members (nine from Senate membership and the Senate President Pro Tempore, serving as an exofficio voting member) and chaired by Senator Cris Dush.

The Committee was established by Rule 14 of the Pennsylvania Senate, adopted by Senate Resolution 3 on January 5, 2021, for the governing of the 205th and 206th Regular Session. *See* PFR, Ex. B at Senate Rule 14; *see also* S.R. 3, 205th Leg., Reg. Sess. (Pa. 2021) (adopting the Rules of the Senate of Pennsylvania for the 205th and 206th Regular Sessions and authorizing committees to issue subpoenas pursuant to Rule 14).

Among the "powers and responsibilities" of the Committee is to "maintain a continuous review of the work of the Commonwealth agencies concerned with their subject areas and the performance of the functions of government within each such subject area, and for this purpose to request reports from time to time[.]" *Id.* at Rule 14 (d)(1).

To carry out its duties, the Committee is "empowered with the right and authority to inspect and investigate the books, records, papers, documents, data, operation and physical plant of any public agency in this Commonwealth" and "may issue subpoenas, subpoenas duces tecum and other necessary process to compel the attendance of witnesses and the production of any books, letters or other documentary evidence desired by the committee." *Id.* at Rule 14 (d)(2) & (3); *see also* 46 P.S. § 61.

B. Department of State

The Department is an Executive Branch agency under the leadership of the Secretary of the Commonwealth, whose "powers and duties" include, among other things, to promote the integrity of the electoral process. *See* 71 P.S. § 273; *see also* 25 P.S. § 2621.

Leigh M. Chapman is the Acting Secretary of the Commonwealth and has held that position since January 8, 2022. Acting Secretary Chapman was preceded in her position by Acting Secretary of the Commonwealth Veronica Degraffenreid.

C. The Committee's Hearings on September 9, 2021 and September 15, 2021

On September 9, 2021, the Committee, chaired by Senator Cris Dush, convened a "Public Hearing on the Investigation of the 2020 General Election and the 2021 Primary Election." The express purpose of this hearing was for the Committee to develop a better understanding of the impact on counties from the information, directives, and guidance issued by the Secretary of the Commonwealth during the 2020 General Election, in order to assist the Committee's consideration of current and future legislative proposals. *See* Exhibit A, Transcription of Public Hearing, at 2:11-10:3 (Sept. 9, 2021) ("It's particularly important that we perform these reviews as an aid in determining – determining if legislative changes are necessary now because the 2020 general election

 $\mathbf{5}$

and '21 primary represent some of the first elections under Act 77 of 2020 [sic] and Act 12 of 2021 [sic].").¹

To that end, the Committee invited then-Acting Secretary Degraffenreid to testify at the hearing; however, she declined to participate. *See* PFR, Ex. C. Acting Secretary Degraffenreid's refusal precluded the Committee from expanding the scope of its inquiry into questions concerning the information contained in the Statewide Uniform Registry of Electors (SURE) system. *See*, Ex. A at 87:15-95:3 (Chairman Dush reading questions he would have asked the Acting Secretary).

As it relates to the experience of counties leading up to and during the 2020 General Election, the Committee heard testimony from a Fulton County Commissioner, who testified about how communications from the Department negatively affected the County's management of the election. *See, e.g.*, Ex. A at 41:16-44:11. The Committee also received written testimony from Lisa Schaefer, Executive Director of the County Commissioners Association of Pennsylvania regarding the numerous

¹ This court can take judicial notice of public records like the hearing transcript. *See In re Dawkins*, 98 A.3d 755, 759 (Pa. Cmwlth. 2014) (taking judicial notice of "public record maintained on the Department of State's website).

orders, appeals, and other communications and how those items effected the administration of elections between May 28, 2020 and November 9, 2020. *See* PFR, Ex. D.

A follow-up hearing was held on September 15, 2021. At that hearing, the Committee decided that, in light of Acting Secretary Degraffenreid's refusal to testify, it would issue a subpoena for records that would begin to answer the Committee's unanswered questions. *See, e.g.*, Exhibit B, Transcript of Voting Meeting – Consideration of a Motion to Authorize the Issuance of a Subpoena, at 4:10-21 (Sept. 15, 2021) ("It has been made plain that the Department of State and Acting Secretary Degraffenreid are not willing to participate in this body's investigation into the 2020 general election and 2021 primary election and how the election code is working after the sweeping changes of Act 77 of 2020.").

The Committee fully debated a motion to authorize a subpoena, and then voted 7-4 to issue a subpoena duces tecum to Acting Secretary Degraffenreid, ordering her, as provided under Senate Rule 14 and 46 P.S. § 61, to produce 17 categories of election-related materials, which included, among other things, all records related to communications,

guidelines, directives, policies, procedures, from the Department of State to any County Election Director or member of a County's Election Board between May 1, 2020, and May 31, 2021. *See* PFR, Ex. A. The subpoena also sought certain information contained within the SURE system. *See id*.

D. The Subpoena

On September 15, 2021, the Committee issued the subpoena and served it on Acting Secretary Degraffenreid. The subpoena issued and served by the Senate Committee expressly "ordered" Acting Secretary Degraffenreid to supply all requested documents and commanded that those records "shall" be delivered to General Counsel, Senate Republican Caucus, no later than 4:00 p.m. on October 1, 2021. *See* PFR, Ex. A. To date, the subpoena has not been complied with.

E. The Consolidated Actions Docketed at 310 MD 2021

On September 17, 2021, the Senator-Intervenors commenced an action in this Court against Senate President Pro Tempore Jake Corman, the Committee's chairman, Cris Dush, and the Senate Secretary-Parliamentarian Megan Martin, docketed at 310 MD 2021,

seeking injunctive and declaratory relief to forestall enforcement of the subpoena.

Shortly thereafter on September 23, 2021, the Pennsylvania Department of State and the then-Acting Secretary filed a separate action, docketed at 322 MD 2021, against Senator Cris Dush, Senator Jake Corman, and the Committee alleging, *inter alia*, that the information requested would, if turned over to the Committee, violate individual privacy rights, the deliberative process privilege, and/or federal prohibitions on the disclosure of Critical Infrastructure Information. *See* PFR at ¶ 22. These matters (along with a third action seeking to prevent the subpoena's enforcement docketed at 323 MD 2021), were subsequently consolidated by this Court.

The parties to the consolidated actions—and those additional parties permitted to intervene—filed cross-applications for summary relief, which were argued before an *en banc* panel of this Court on December 15, 2021. On January 10, 2022, this Court entered a *per curiam* Memorandum and Order denying all applications for summary relief. On January 25, 2022, this Court entered a *per curiam* order instructing the parties to file briefs specifically addressing the Court's

jurisdiction over the equity claims asserted by each party.² Briefing is now complete.

The material difference between the consolidated actions and the present matter is in the nature of relief sought. In the consolidated Actions, the various petitioners brought claims in equity against the Committee. Here, the Committee's Petition for Review and Application for Summary Relief chiefly seek a remedy in mandamus, and not one sounding in equity.

F. The "Voluntary" Production

During the consolidated actions, Acting Secretary Degraffenreid acknowledged that "some of the information that the subpoena demands is available to everyone on the Department of State's website, or through a Right-to-Know Law request." *See* Memo. in Support of Com. Appl. for Summary Relief, *Dep't of State v. Dush*, No. 322 MD 2021, at 30 (Pa. Cmwlth. Oct. 13, 2021). The Attorney General likewise acknowledged: "[a]s we have previously discussed—and as member of

² In its Order, this Court asked the parties to brief whether it had jurisdiction over an equity challenge seeking to quash a legislative subpoena unless and until the legislature sought to compel compliance with the subpoena. In light of the Court's Order, the Committee brought this mandamus action to ensure the dispute was properly before the Court such that a merits decision could be reached without further delay.

the Committee surely are aware—certain of the materials demanded are publicly available without a subpoena." *See* PFR, Ex. E.

On this basis, and in response to informal directives by the Court in that litigation, both Acting Secretary Degraffenreid and, later, Acting Secretary Chapman, "voluntarily" produced a limited number of documents (in redacted form) on November 18, 2021, December 24, 2021, and January 27, 2022. *See* PFR, Ex. F. Of the 17 categories of election-related materials requested in the subpoena, the three voluntary disclosures only provided some of the requested information in items 1, 2, 3, 15, 16, and 17. *See* PFR, Ex. A, E, and F.

The "voluntary" production has not provided any meaningful disclosure of information requested by the Committee, as many of the items provided are copies of Microsoft Teams Meeting invitations, or in some cases pages of "black boxes" where the entire document is redacted. *See* PFR, Ex. G (examples of materials produced by the Department and Acting Secretary to date). The redactions as well as the Attorney General's notation that only "non-privileged, non-protected materials" would be provided indicate that some documents were withheld from the "voluntary" production. But the "voluntary"

productions to the Committee have not, at any time, been accompanied by a redaction or privilege log identifying the basis or reasons for any of the redactions made to the produced documents which would allow the Committee to evaluate the propriety or reasonableness of the same.

Finally, and importantly, the "voluntary" productions were not, at any time, in response to duties imposed by the Administrative Code or the subpoena; to the contrary, Respondents made clear that they did not recognize any duty to act and were only acting on a purported "voluntary" basis. Hence, they refused to fulfill the duties imposed by the Administrative Code and the subpoena. Respondents' continued refusal to acknowledge the validity of the duly issued subpoena leaves the Committee with no recourse other than to seek mandamus from this Court.

IV. ARGUMENT

The Committee is entitled to summary relief in the form of preemptory mandamus because its right to relief is clear as a matter of law and no issues of material fact remain. See Pa.R.A.P. 1532(b); MFW Wine Co., LLC, v. Pa. Liquor Contr. Bd., 231 A.3d 50, 52 n.2 (Pa. Cmwlth. 2020). Summary relief is appropriate "where the dispute is legal rather than factual" such that there is no genuine issue of material fact. See McLinko v. Dep't of State, 270 A.3d 1243, 1250 (Pa. Cmwlth. 2022). Importantly, "[b]old unsupported assertions of conclusory accusations cannot create genuine issues of material fact." Delaware Riverkeeper Network v. Pennsylvania Dep't of Env't Prot., No. 525 M.D. 2017, 2021 WL 3354898, at *5 (Pa. Cmwlth. Aug. 3, 2021) (internal quotations omitted).

A. The Committee is entitled to mandamus relief because the right it seeks to vindicate is clear and enforceable, Respondents' corresponding duty is ministerial rather than discretionary, and an alternative remedy that is complete and adequate does not exist.

Mandamus requires a showing of three central elements: (i) a clear right in the moving party; (ii) a corresponding duty in the public official; and (iii) want of alternative adequate remedy. *See* Jackson v. Vaugh, 777 A.2d 436, 438 (Pa. 2001). Each of these elements is satisfied.

1. The Committee has a clear, specific, and welldefined right to require Respondents' compliance with their statutory duty.

"A clear legal right to relief is shown where the right to require performance of the act is clear, and a corresponding duty is shown where the governing law contains directory language, requiring that an act shall be done." *Philadelphia Firefighters' Union v. Philadelphia*, 119 A.3d 296, 303 (Pa. 2015) (quoting *Shroyer v. Thomas*, 81 A.2d 435, 436 (Pa. 1951), and *Stork v. Sommers*, 630 A.2d 984, 986-87 (Pa. Cmwlth. 1993)).

The Committee's right to require Respondents to produce the subpoenaed information under Sections 272 and 801 of the Administrative Code is plain. Section 272 commands that the Department of State "shall have the power and its duty shall be: (a) To permit any committee of either branch of the General Assembly to inspect and examine the books, papers, records, and accounts filed in the department ... as may from time to time be required." 71 P.S. § 272. Similarly, Section 801 provides: "The following duties be enjoined on the

secretary of the commonwealth, in addition to those prescribed in the constitution ... [t]he books, papers and accounts of the secretary shall be open to the inspection and examination of committees of each branch of the legislature, and secretary shall furnish such copies, or abstracts, therefrom, as may from time to time be required." 71 P.S. § 801.

These twin provisions therefore require Respondents (i) to permit; (ii) any committee; (iii) to inspect and examine; (iv) the books, papers, records and accounts; (v) filed in the department; (vi) as may be required. Here, Respondents were required to permit the Committee (a legislative committee) to inspect and examine the books, papers, records and accounts filed in the Department (the election related directives and information) as required by the Committee's valid subpoena. Because each of these elements is satisfied—and because no legal authority exists that allows Respondents to ignore their legal obligation under these provisions—Respondents are required to produce the subpoenaed information. As such, the Committee has a clear, specific, and well-defined right to require Respondents' compliance with Sections 272 and 801. See Kegerise v. Delgrande, 183 A.3d 997, 1007 (Pa. 2018) (explaining that the moving party "must demonstrate ... a

well-defined, clear, and specific right" (internal quotation marks omitted)).

2. Respondents' duty to produce the subpoenaed documents is ministerial and expressed in directory language.

An act is ministerial when a "public officer is 'required to perform upon a given state of facts and in a prescribed manner in obedience to the mandate of legal authority." *Philadelphia Firefighters' Union*, 119 A.3d at 303 (quoting *County of Allegheny Deputy Sheriff's Ass'n v. County of Allegheny*, 730 A.2d 1065, 1067-68 (Pa. Cmwlth. 1999)).

Respondents' obligation to allow access to the subpoenaed information finds its taproot in the directory language used in Sections 272 and 801. *See* 71 P.S. § 272 (*"duty shall be"*) (emphasis added); 71 P.S. § 801 (secretary *"shall*" open records to inspection) (emphasis added). Both provisions are unambiguous and expressly use directory language when characterizing Respondents' obligation. Specifically, the use of "shall" in describing the obligation "clearly indicates [the public official] has a ministerial and mandatory duty, rather than a discretionary duty[.]" *Stork*, 630 A.2d at 987-88; *see also Oberneder v*. *Link Computer Corp.*, 696 A.2d 148, 150 (Pa. 1997) ("By definition, 'shall' is mandatory.").

This plain language interpretation is reinforced by the General Assembly's use of "shall" and "may" in both Sections. *See* 71 P.S. § 272 ("as may from time to time be required"); 71 P.S. § 801 (same). By using both terms, the General Assembly demonstrated a clear understanding of the difference between the two terms. *See Com. v. Edwards*, 229 A.3d 298, 310 (Pa. Super. 2020) (use of different terms in same statute indicates the General Assembly intended those terms have different meanings). This plain language interpretation is further evidence that each statute is clear and unambiguous.

What this means, then, is that Respondents' duty is ministerial because when Respondents are presented with a request—in this case, in the form of a validly issued legislative subpoena—to review the "books, papers, and records" of the Department, they are required to permit *any* legislative committee to examine and inspect those records. *See Philadelphia Firefighters' Union*, 119 A.3d at 303 (an act is ministerial when "public officer is required to perform upon a given state of facts and in a prescribed manner in obedience to the mandate of

legal authority." (internal quotation omitted)). Stated differently, when a request for inspection of records is made by a legislative committee, Respondents have no discretion with regard to whether they will allow such an inspection.

Indeed, examining nearly identical statutory language, the Supreme Court has previously held that mandamus is the proper vehicle for compelling a public official to comply with its statutory obligations to allow inspection of books, papers, and records. *See, e.g.*, *Clark v. Meade*, 85 A.2d 169 (Pa. 1951) (*Clark II*); *Clark v. Meehan*, 80 A.2d 64 (Pa. 1951) (*Clark I*); *Com. ex rel. Miller v. Swaney*, 113 A. 835 (Pa. 1921) (*per curiam*).

In *Clark I*, for example, the Court was tasked with determining whether a statute providing that "[a]ll books, records, papers and accounts kept by any of the officers named or included in this act [the sheriff is so included], shall be open to the inspection of the county controller[,]" created a sufficiently clear legal right of inspection by the Controller—and duty of permitting inspection by the Sheriff—to justify issuance of writ of mandamus. *Clark I*, 80 A.2d at 65. With little hesitation, the Court concluded that "[s]ince the Sheriff refused to

submit all of his records to the Controller as he is required to do, the writ was properly issued against him." *Id*. at 66.

Less than a year later, the Court considered yet another challenge to the right of the same County Controller to obtain a writ of mandamus—this time, directed to a quasi-municipal agency tasked with ensuring all state and local taxes have been properly assessed and collected. See Clark II, supra. And, once again, mandamus was found to be the appropriate remedy. While the Court acknowledged that that discretionary decisions regarding assessment and abatement of taxes "may not be interfered with by the Controller[,]"—particularly in light of the important functions it serves on behalf of the Commonwealth—it noted that the Controller "[sought] only to examine the Board's records in an effort to learn the true financial condition of the City and County." Id. at 170. Ultimately, the Court found the arguments in opposition to mandamus were "based on the mistaken impression that the Controller is seeking to interfere with the Board's exercise of its discretion." Id. at 171. Because "[s]uch [wa]s not the case[,]" and "[t]he Controller ask[ed] only the right to examine the records of the Board as he [wa]s

authorized to do under the law[,]" the Court concluded, "[m]andamus [wa]s the proper remedy to compel such action." *Id*.³

Mandamus is also appropriate where, as here, Respondents' refusal to carry-out their ministerial duty is based, in significant part, on a flawed interpretation of Sections 272 and 801. See Secton v. Adams, 50 A.3d 268, 274 (Pa. Cmwlth. 2012) ("[W]here by mistaken view of the law or by an arbitrary exercise of authority there has been in fact no actual exercise of discretion, the writ will lie" (emphasis and citation omitted)); see also Chanceford Aviation Props, LLC v. Chanceford Twp. Bd. of Supervisors, 923 A.2d 1099, 1108 (Pa. 2007)

(mandamus can compel agency when agency has been "sitting on its

³ Similarly, in *Swaney*, representatives of the State Highway Department commenced an action in mandamus seeking to examine various records in possession of certain Township Road supervisors under the General Township Act of July 14, 1917 (P.L. 840, § 233), which, provided that "[a]ll officers of townships of the first and second class shall produce all accounts and records, kept as required by this act, for examination and inspection at any reasonable time, on demand of a duly appointed representative of the State Highway Department." 113 A. at 835. The trial court issued a writ of mandamus "requiring defendants to produce, at any reasonable time, the [] accounts and records in their possession on demand of the representatives of the State Highway Department, for their examination and inspection." Id. On appeal, the Supreme Court affirmed "see[ing] no merit in the[] contentions" that mandamus was inappropriate. Id. accord Commonwealth v. Erie Cnty. Comm'rs, 23 Pa. D. 203, 206 (Pa. Com. Pl. Erie. Cnty. 1914) ("[A] writ of mandamus is directed to issue to . . . Commissioners of Erie County, commanding them . . . to deliver to the said auditors of the County of Erie the books, papers, records, etc., necessary for the proper and lawful auditing, settling and adjusting of the accounts of the commissioners and other officers of the County of Erie as prayed for in relator's petition.").

hands"). Indeed, both this Court and the Supreme Court have repeatedly confirmed the availability of mandamus "to compel performance ... of a legal duty even if the existence and/or scope of the duty must be found and defined in the mandamus action itself." Volunteer Firemen's Relief Ass'n of City of Reading v. Minehart, 203 A.2d 476, 479 (Pa. 1964); Coppolino v. Noonan, 102 A.3d 1254, 1263 (Pa. Cmwlth. 2014) ("[M]andamus is proper to compel the performance of official duties whose scope is defined as a result of the mandamus action litigation."), aff'd, 125 A.3d 1196 (Pa. 2015); accord Delaware *River Port Auth. v. Thornburgh*, 493 A.2d 1351, 1355 (Pa. 1985) ("[M] and a will lie to compel action by an official where his refusal to act in the requested way stems from his erroneous interpretation of the law." (quoting Minehart, 203 A.2d at 479-80)). Accordingly, to the extent Respondents intend to proffer the alternative interpretation of the statutory duties articulated in their Preliminary Objections, mandamus is an apt vehicle for addressing these arguments, which—as explained below—lack merit.

Specifically, Respondents assert that "voters' personal information or sensitive security information [is] not clearly among the 'books,

papers, records, and accounts filed in the [D]epartment" as provided in Section 272, or among "books, paper and accounts of the secretary." Respondents' Prelim. Obj. at ¶ 49. But the plain language of the Administrative Code makes no such exception. And neither Code provision contains any ambiguity warranting interpretation beyond the plain language. Respondents' interpretation would require this Court to read into the statute some limiting language, but this Court cannot add language to the statute. Mohamed v. Com., Dep't of Transp., Bureau of Motor Vehicles, 40 A.3d 1186, 1194-95 (Pa. 2012) ("[W]here the language of a statute is clear and unambiguous, a court may not add matters the legislature saw fit not to include under the guise of construction Any legislative oversight is for the General Assembly to fill, not the courts."). The broad and inclusive language regarding "books, papers and records" plainly includes the subpoenaed information. See 71 P.S. § 272; 71 P.S. § 801.

Respondents also apparently believe the phrase "be required[,]" as used in Sections 272 and 801, is ambiguous because no court has opined on the phrase's meaning. *See* Respondent's Prelim. Obj. at ¶ 50. But, once again, this language is clear. When the phrase is read in the

context of the entire statute, the plain meaning of the phrase "as may from time to time be required" is upon request of any legislative committee—including a request by subpoena. See A.S. v. Pennsylvania State Police, 143 A.3d 896, 906 (Pa. 2016) ("In construing and giving effect to the text, we should not interpret statutory words in isolation, but must read them with reference to the context in which they appear." (internal quotations omitted)); see also id. ("Whether a statutory term is unambiguous, however, does not turn solely on dictionary definitions of its component words. Rather, the plainness or ambiguity of statutory language is determined [not only] by reference to the language itself, [but as well by] the specific context in which that language is used, and the broader context of the statute as a whole." (quoting Yates v. United States, 574 U.S. 528, 537 (2015) (internal quotations omitted)).

Respondents' mistaken interpretations do not change the statute's mandate: Respondents shall permit the Committee to examine their records when requested. Thus, the Committee is entitled to mandamus to require Respondents to carry out their ministerial duty as described in Sections 272 and 801.

3. The Committee has no other adequate and complete remedy.

Finally, mandamus's third element—want of adequate relief—is satisfied because no other remedy exists to require Respondents to comply with the subpoena. In this regard, it bears emphasizing that the mere existence of some alternative remedy is insufficient to preclude mandamus. See generally 55 C.J.S. Mandamus § 25. Rather, a party is entitled to mandamus as long as there is a "want of any other appropriate and adequate remedy." Kuren v. Luzerne Cnty., 146 A.3d 715, 751 (2016) (emphasis added). As this Court recently recognized in assessing the right to mandamus, "[a]n adequate remedy is effectual when it provides *the desired relief* from the wrong alleged." Grabowsky v. Borough of Whitehall, 2020 WL 6573128241, at *4 (Pa. Cmwlth. Nov. 10, 2020) (unpublished) (emphasis added); Overseers of Porter Twp. v. Overseers of Jersey Shore, 82 Pa. 275, 278 (1876) (explaining, in the context of mandamus, that a "[r]emedy is that which is used to enforce a right or the performance of a duty, and unless it reaches the end intended, and actually compels performance of the duty, it is not adequate").⁴

Applying these precepts here, "the desired relief," *Grabowsky*, 2020 WL 6573128241, at *4, is Respondents' production of the subpoenaed documents pursuant to their statutory obligation and, thus, only a remedy that would achieve this result would be sufficient to forestall mandamus. Only the Respondents have access to the subpoenaed information. And the Committee has no authority to enforce the Administrative Code: such power is reserved for a court. Accordingly, the Committee is entitled to a writ of mandamus, as no other adequate and appropriate remedy exists that would "reach[] the end intended, and actually compel[] performance of [Respondents'] duty[.]" *Overseers of Porter Twp*, 82 Pa. at 278.

Indeed, the right to mandamus in the face of nonfeasance by an officer is firmly established. In *Brotherhood of Railroad Trainmen v*. *Walker*, 105 A.2d 363 (Pa. 1954), for instance, the Supreme Court addressed this precise question and held that where a public official in

⁴ See also 55 C.J.S. Mandamus § 25 (explaining that in order to justify withholding mandamus "the remedy must be capable of enforcing or compelling the performance of the particular duty in question," and "must also be one to which the petitioner may resort for full relief").

the Executive Branch ignores a statutorily mandated duty to take regulatory action, "mandamus [i]s the obvious tocsin to call him to the function assigned to him by the pronouncement of the General Assembly." *Id.* at 366. The panel went on to explain that "[j]udicial discretion should not be exercised to withhold the writ of mandamus to enforce a clear right conferred by statute, where no other remedy is available to secure such right, for the law and the right are imperative upon the court." *Id.* at 367 (quoting *Hotel Casey Co. v. Ross*, 23 A.2d 737, 742 (Pa. 1942) (explaining that mandamus was the appropriate method of compelling the performance of a mandatory duty)).

At best, the only recourse relative to the subpoena available to the Committee is to hold Respondents in contempt for not complying with it, *see* 18 Pa.C.S. § 5110 ("Contempt of the General Assembly"); but, as explained below, this remedy is not an "appropriate and adequate remedy[,]" *Kuren*, 146 A.3d at 751, sufficient to withhold mandamus.

As a threshold matter, even if criminal contempt were an adequate alternative remedy to mandamus—which, as detailed below, it is not—the Committee may only vote to hold Respondents in contempt; it has no power, however, to initiate such proceedings under

the Crimes Code. Thus, even assuming *arguendo* Section 5110 provides an adequate alternative avenue for relief, it is not a remedy that is *available* to the Committee.

More fundamentally still, however, the Pennsylvania Supreme Court has expressly held that that a statutory provision imposing criminal sanctions for an official's failure to perform a duty is **not** an adequate remedy and, thus, cannot preclude the issuance of a writ of mandamus. *See, e.g., Com. ex rel. Schaffer v. Wilkins*, 115 A. 887, 889 (Pa. 1922) ("It is well established that the existence of a remedy by indictment for the omission of duty or other grievance complained of, constitutes no objection to granting the extraordinary aid of a mandamus." (internal quotation marks omitted)); *Overseers of Porter Twp*, 82 Pa. at 279 ("A penalty may punish the wrong of the officer, but does not enforce the duty of the township to receive and maintain.").⁵

The Court's decision in *Wilkins* is particularly instructive in this regard. Specifically, in holding that mandamus was the proper remedy for compelling school officials to perform their obligations relative to

⁵ Accord 52 Am. Jur. 2d Mandamus § 28 ("The existence of a criminal penalty for the respondent's failure to act is generally not considered an adequate remedy which will preclude the issuance of a writ of mandamus.").

vaccination requirements, the *Wilkins* panel rejected the argument that the statute's penal provisions imposing fine or imprisonment for violating the vaccine directives were an adequate remedy that would preclude mandamus. *See id.* at 888 ("Can a public officer be compelled to perform the duties of his office, even though he may be punishable by fine or imprisonment, or both, if he does not? Upon this point there should not be any doubt; nor is there in this state."). The rationale for this rule is simple: a penal provision of this nature "can only punish the neglect of duty, without compelling its performance." *Id.* at 889; *see also Overseers of Porter Twp.*, 82 Pa. at 279 ("A penalty may punish the wrong of the officer, but does not enforce the duty of the township to receive and maintain.").

This basic principle was later recognized in *Commonwealth v. Strasburg Borough*, 46 Pa. D. & C.2d 184 (C.P. Dauph. Cnty. 1968), where the Dauphin County Court of Common Pleas—in an action commenced in its Commonwealth Docket—⁶ highlighted the "distinction

⁶ Because Strasburgh Borough was decided "by the Dauphin County Court of Common Pleas in its Commonwealth Docket role as predecessor to the Commonwealth Court[,]" Vlasic Farms, Inc. v. Pa. Labor Relations Bd., 734 A.2d 487, 491 (Pa. Cmwlth. 1999), it is part of this Court's "established precedent." Hosp. Mgmt. Corp. v. Commonwealth, 171 A.3d 936, 942 n.8 (Pa. Cmwlth. 2017) ("Prior to the creation of Commonwealth Court, the Court of Common Pleas of Dauphin

between a remedy to compel the performance of a duty and punishment for the nonperformance of a duty." 46 Pa. D. & C.2d at 190 (citing *Wilkins*, 115 A. at 889). Because "plaintiff [sought] the performance of a duty, *i.e.*, to install and operate disinfection facilities, and [did] not seek to punish defendants for failing to perform the duty[,]" the Court concluded, "mandamus is the only appropriate and adequate remedy at law." *Id.* at 190-91.

Against this backdrop, the Committee is without an adequate alternative remedy. Much like the statute at issue in *Wilkins*, a finding of contempt under Section 5110 of the Crimes Code "at the most, is merely punitive, and not remedial in its nature, and can only punish the neglect of duty, without compelling its performance. It cannot, therefore, take the place or usurp the functions of a mandamus, which affords specific relief by commanding the performance of the identical thing sought." *Wilkins*, 115 A. at 529-30.

County served some functions akin to those served by the present Commonwealth Court, and we view those decisions as established precedent of this Court.").

In short, therefore, the only adequate and complete remedy is a writ of mandamus from this Court compelling the Respondents to comply with Sections 272 and 801.

B. Alternatively, the Committee is entitled to summary relief in the form of this Court's enforcement of the subpoena.

The Committee is likewise entitled to summary relief because it has a clear right to have the valid subpoena enforced, and no material facts are at issue.

The constitutional and statutory law underlying the Committee's authority—as a standing committee—to issue a subpoena pursuant to a legislative investigation is robust. The Pennsylvania Constitution affords each chamber the authority to determine "the rules of its proceedings and ... to enforce obedience to its process[.]" Pa. Const. art. II, § 11. And statutory authority provides "[e]ach branch of the legislature shall have the power to issue their subpoena, as heretofore practiced, into any part of the commonwealth[.]" 46 P.S. § 61. Pursuant to this constitutional and statutory authority, the Senate of Pennsylvania promulgated rules that permit the Committee (and other standing committees) to "inspect and investigate the books, records, papers, documents, data, operation and physical plant of any public agency in this Commonwealth" and "issue subpoenas, subpoenas duces tecum and other necessary process to compel the attendance of witnesses and the production of any books, letters or other documentary evidence desired by the committee." PFR, Ex. B at Senate Rule 14(d)(1)-(3). Relatedly, our High Court has consistently recognized that the Legislative Branch's "power to investigate is an essential corollary of the power to legislate. The scope of this power of inquiry extends to every proper subject of legislative action." Com. ex rel. Carcaci v. Brandamore, 327 A.2d 1, 3 (Pa. 1974); see also Annenberg v. Roberts, 2 A.2d 612, 616 (Pa. 1938); Camiel v. Select Comm. on State Contract *Practices of H.R.*, 324 A.2d 862, 865-66 (Pa. Cmwlth. 1974); Examination of Reports of Insurance Companies, 64 Pa. D. & C.2d 627 (Office of Att'y Gen. 1973). And the Senate's power of inquiry extends to every proper subject of legislative action, including potential amendments to the Pennsylvania Election Code. See 25 P.S. §§ 2600-3591.

Notwithstanding their arguments to the contrary, Respondents are unable to obscure the validity of the subpoena. Respondents are

wrong to direct the Court's attention to various concerns they may have with the information sought because those concerns do not affect—at all—either the validity of the subpoena or Respondents' statutory obligation to comply with a valid subpoena. See Respondents' Answer to Application for Summary Relief at 2. As it relates to the subpoena's validity, the proper analysis considers whether: (1) the inquiry is "within the authority" of the body; (2) the demand for information is "too indefinite"; and (3) the information solicited is "reasonably relevant" to the investigation. See Lunderstadt v. Pa. House of Representatives Select Committee, 519 A.3d 408, 411 (Pa. 1986) (opinion announcing judgment of the Court). As set forth above, (1) the inquiry into election laws is within the Committee's authority; (2) the demand is not indefinite and has been clearly understood by Respondents; and (3) the information is reasonably relevant to the Committee's investigation because it will reveal a number of data points related to, among other things, the effects of Act 77 and Act 12.

Moreover, Respondents' continued challenge to whether a valid legislative purpose exists remains without merit (just as it was in the consolidated actions). *See* Respondent's Answer to Application for

Summary Relief at 2. The Committee detailed the purpose of the investigation during the September 2021 hearings, and that purpose, as set forth above, is plainly within the Committee's purview. Respondents, however, simply refuse to accept the purpose and continue to allege the existence of other underlying motives. In examining whether a legislative subpoena is in furtherance of a lawful purpose, a court must begin with a *presumption* of legitimacy: "We are bound to presume that the action of the legislative body was with a legitimate object, if it is capable of being so construed, and we have no right to assume that the contrary was intended." McGrain v. Daugherty, 273 U.S. 135, 178 (1927) (quoting People ex rel. McDonald v. *Keeler*, 2 N.E. 615, 628 (N.Y. 1885)); see also Com. v. Costello, 21 Pa. D. 232, 234-35 (Quarter Sessions Phila. 1912) (citing Keeler). Against the robust exposition of the purpose of the Committee's investigation on the record at the September 2021 hearings, Respondents are unable to rebut this presumption. Simply put, Respondents' argument is wholly unsubstantiated.

Finally, as it relates to enforcing the valid subpoena, the Attorney General has opined that the ministerial obligations under the

Administrative Code—similar to those in Section 272 and 801—can be triggered by a legislative subpoena. *See Examination of Reports of Insurance Companies*, 64 Pa. D. & C.2d 637, 631-32 (Office of Att'y Gen. 1973).

What's clear, then, is that the Committee is entitled to summary relief because it has established a clear right to relief pursuant to the aforementioned constitutional and statutory precepts and because no material facts are at issue. Accordingly, this Court should enter an order enforcing the subpoena. *See* Order, *Pa. Senate Veterans Affairs & Emergency Preparedness Committee v. Wolf*, No. 293 MD 2020 (Pa. Cmwlth. May 12, 2020).

C. No other argument raised interferes with the Committee's entitlement to summary relief.

1. The Committee had the authority to initiate the present action.

Senator-Intervenors' assertion that a full committee vote was necessary to initiate these proceedings to enforce the subpoena is flawed for two reasons.

First, the claim is non-justiciable. This Court has repeatedly held that claims predicated on the failure of one of the chambers of the

General Assembly to adhere to its own rules present non-justiciable questions. See Jubelirer v. Singel, 638 A.2d 352, 360 (Pa. Cmwlth. 1994) (holding an alleged deprivation of the right to vote on "how the Senate conducts its business"—as distinguished from the right to vote on legislation or other matters committed to the legislative branch under Article III of the State Constitution—involved a non-justiciable controversy); Dintzis v. Hayden, 606 A.2d 660, 662 (Pa. Cmwlth. 1992) (holding "violations of the House [of Representatives"] own internal rules do not present a justiciable controversy" and explaining that "if those rules have not been followed it is up to the House, not this Court, to remedy the situation"); Ritter v. Com., 548 A.2d 1317, 1320 (Pa. Cmwlth. 1988) (noting the State Constitution "commits to each house of the legislature the 'power to determine the rules of its proceedings'" and, on that basis, holding a challenge to legislative action claiming violation of the chamber's rules was non-justiciable), aff'd, 557 A.2d 1064 (Pa. 1989) (per curiam).⁷ Indeed, "the fact that a house acted in

⁷ Accord League of Women Voters of Pennsylvania v. Com., 692 A.2d 263, 272 (Pa. Cmwlth. 1997) (recognizing "the proceedings of a Conference Committee are regulated by internal legislative rules[,]" but cautioning "it is not the province of this court to judicially scrutinize the General Assembly's adherence to internal legislative rules"); Blackwell v. City of Philadelphia, 660 A.2d 169, 173 (Pa. Cmwlth. 1995) (holding "if the[] City Council's rules have been violated ... it is up to City

violation of its own rules or in violation of parliamentary law in a matter clearly within its power does not make its action subject to review by the courts." Mason's Manual of Legislative Procedure for Legislative and other Governmental Bodies § 15(4); accord id. at § 71(5)("The rules of legislative bodies are not reviewable by the judiciary except on constitutional grounds."); see also State ex rel. Grendell v. Davidson, 716 N.E.2d 704, 708 (Ohio. 1999) ("[T]he state legislature's observance of its own joint rules is a matter entirely subject to legislative control and discretion that is not reviewable by the judiciary."); State v. Sav. Bank of New London, 64 A. 5, 9-10 (Conn. 1906) ("[W]hen the House has acted in a matter clearly within its power, it would be an unwarranted invasion of the independence of the legislative department for the court to set aside such action as void because it may think that the House has misconstrued or departed from

Council as a whole to remedy the situation, not this court"), *aff*'d, 684 A.2d 1068, 1073 (Pa. 1996) (concluding "the issue of whether City Council violated its own internal rules is a non-justiciable political question" because "[t]o hold otherwise would improperly result in judicial interference in the legislature's conduct of its own internal affairs without expressing the proper respect due to a coordinate branch of the government" (internal quotation marks omitted)); *see also Pennsylvania AFL-CIO ex rel. George v. Com.*, 757 A.2d 917, 923-24 (Pa. 2000) (refusing to consider whether the General Assembly failed to adhere to its own internal operating procedures, where the rule allegedly violated was not predicated on a constitutional requirement).

its own rules of procedure."). Furthermore, although not resolved on non-justiciability grounds, *Shapp v. Sloan*, 391 A.2d 595 (Pa. 1978), is instructive. In that case, the Supreme Court rejected a challenge to the power of Senate and House leadership to initiate litigation on behalf of the General Assembly, reasoning that "the management of its internal affairs is a matter left to its own discretion." *Shapp*, 391 A.2d at 608.

Second, even if this Court were to find Senator-Intervenors' claim justiciable, a review of the pertinent Senate Rules demonstrates their claim also fails on the merits. Specifically, Senator-Intervenors' arguments to the contrary notwithstanding, the Committee's vote to issue the subpoena necessarily authorized all predicate acts required to effectuate it. Not only is this principle a basic tenet of constitutional interpretation,⁸ but also it is expressly recognized in the Senate Rules. *See* Mason's Manual of Legislative Procedure for Legislative and other

⁸ See, e.g., Thomas M. Cooley, Constitutional Limitations 63 (1868) ("[W]here a general power is conferred or duty enjoined, every particular power necessary for the exercise of the one, or the performance of the other, is also conferred."); *see also Wisconsin Ass'n of State Prosecutors v. Wisconsin Emp. Rels. Comm'n*, 907 N.W.2d 425, 437 (Wis. 2018) (recognizing and applying the predicate act canon of statutory construction); *Reilly v. Sugar Creek Twp. of Harrison Cty.*, 139 S.W.2d 525, 526 (Mo. 1940) (holding "[a] grant of authority to a township to issue bonds for the purpose of raising funds to pay for the construction of roads, necessarily carries with it the authority to pay for rights-of-way upon which to build the roads" because "[i]f such were not the case the authority to construct roads would be an empty and useless power").

Governmental Bodies § 15(2) ("A legislative body having the right to do an act must be allowed to select the means of accomplishing such act within reasonable bounds."); *accord Att'y Gen. v. Brissenden*, 171 N.E. 82, 86 (Mass. 1930) ("When a legislative body has a right to do an act, it must be allowed to select the means within reasonable bounds.").⁹

In light of the foregoing, Senator-Intervenors' argument is nonjusticiable, and, as equally important, the argument fails on the merits.

2. The Committee was not required to cite to the Administrative Code when it issued the subpoena.

Respondents assert the Committee has "not actually sought any records from the Department under [Section] 272 or [Section] 801." Respondent's Prelim. Obj. at 10, ¶ 43. Respondents apparently maintain the Committee was required to expressly cite to Section 272 or Section 801 when it issued the subpoena. But this assertion fails on two fronts.

⁹ Notably, although not referenced for this specific proposition, *Brissenden* was favorably cited by the Pennsylvania Supreme Court in *Annenberg*, which also involved a challenge to the validity of a legislative subpoena and investigation. *See Annenberg v. Roberts*, 2 A.2d 612, 618 (Pa. 1938).

First, and most compelling, is the plain language in each provision. As set forth more fully above, each Administrative Code provision allows for inspection and examination of the Respondents' records "as may from time to time be required." The subpoena served as a request that Respondents produce records for inspection as contemplated in the statute. Stated differently, Respondents are "required" to produce their records for inspection to any committee, whether the form of that request is a letter or a subpoena. Cf. Examination of Reports of Insurance Companies, 64 Pa. D. & C.2d 627, 631-32 (Office of Att'y Gen. 1973) (advising a legislative subpoena regarding certain records could be requested by Insurance Commissioner before fulfilling Administrative Code obligations to committee).

Indeed, while courts have declined to issue a writ of mandamus where a public official has not been given fair notice of the right sought to be enforced and a concomitant opportunity to comply with the duty imposed, a formulaic approach that requires some species of a "demand letter" has never been adopted. *Com. ex rel. Hamilton v. Pittsburgh Select & Common Councils*, 34 Pa. 496, 512 (1859) (holding "a precise

demand is not necessary in all cases . . . and in regard to a refusal, anything which shows that the defendant does not intend to perform the duty, is sufficient to warrant the issue of a mandamus"); *Fry v*. Berks Cnty., 38 Pa. Super. 449, 452 (1909) (recognizing, in the specific context of mandamus that "the principle Lex non cogit ad vana seu *inutilia* may excuse a demand whose fruitlessness might fairly be regarded as a foregone conclusion"); Hauser v. York Water Co., 4 Pa. D. & C. 163, 164 (C.P. York Cnty. 1923) ("[A] necessary prerequisite to the issuing of an alternative writ of mandamus is the respondent's actual refusal of a proper legal demand of the petitioner, or such conduct on its part as is fully tantamount to such refusal[.]" (emphasis added)), aff'd, 123 A. 330 (Pa. 1924); accord Chanceford Aviation Properties, L.L.P. 923 A.2d at 1108 (holding formal refusal to comply with a duty unnecessary to sustain an action in mandamus where the public officials in question have had adequate notice and opportunity). In short, therefore, Respondents' argument elevates form over substance.

Second, the Committee did not need to cite the specific provisions of the Administrative Code in its initial request because the basis for such a request is obvious; indeed, no other *statutory* authority provides

a legislative committee access to Respondents' records (of course, constitutional authority likewise provides access). Thus, it was not necessary for the Committee to specifically mention, and argue the application of, each Code provision until Respondents refused to perform their mandatory duty.

V. CONCLUSION

For the foregoing reasons, the Court should grant the Committee's Application for Summary Relief. In doing so, the Court should specifically enter an order compelling the Acting Secretary and the Department to immediately respond to the subpoena. Respectfully submitted,

Dated: July 27, 2022

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WORD COUNT CERTIFICATION

I hereby certify that the above brief complies with the word count limit of Pa.R.A.P. 2135(a)(1). Based on the word count feature of the word processing system used to prepare this brief, this document contains 8023 words, exclusive of the cover page, tables, and the signature block.

Dated: July 27, 2022

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Filed 5/13/2022 3:04:00 PM Commonwealth Court of Pennsylvania 95 MD 2022

IN THE COMMONWEALTH COURT OF PENNSYLVANIA

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PENNSYLVANIA SENATE	:	No. 95 MD 2022
INTERGOVERNMENTAL OPERATIONS	:	
COMMITTEE,	:	
Petitioner,	:	
v.	:	
	:	
PENNSYLVANIA DEPARTMENT OF STATE	:	
and LEIGH CHAPMAN, IN HER CAPACITY	:	
AS ACTING SECRETARY OF THE	:	
COMMONWEALTH,	:	
Respondents.	:	

APPLICATION FOR SUMMARY RELIEF

Petitioner Pennsylvania Senate Intergovernmental Operations Committee, by and through its undersigned counsel, does hereby submit this Application for Summary Relief, pursuant to Pa.R.A.P. 123 and 1532(b), asking that this Court grant Petitioner's request for peremptory mandamus, or in the alternative, enter an order enforcing the Subpoena.

1. Presently before this Court is Petitioner's Petition for Review in the Nature of a Complaint in Mandamus, or in the alternative, to Enforce Subpoena. 2. Petitioner files this Application for Summary Relief because Petitioner's "right to judgment is clear and no material issues of fact are in dispute." *Hosp. & Healthsystem Ass'n of Pa. v. Com.*, 77 A.3d 587, 602 (Pa. 2013).

3. Specifically, Petitioner is entitled to summary relief because the elements of mandamus are satisfied as Respondents are required to discharge their mandatory, nondiscretionary duty to "[P]ermit any committee of either branch of the General Assembly to inspect and examine the books, papers, records, and accounts filed in the department" as required by 71 P.S. § 272 (relating to the Powers and Duties of the Department of State and Its Departmental Administrative Board – General Administration). *See also* 71 P.S. § 801.

4. In the alternative, Petitioner is entitled to summary relief because the Acting Secretary is required to comply with the subpoena duces tecum duly issued and served on September 15, 2021 (the Subpoena) (PFR, Exhibit A)¹ pursuant to Pa. Const. art. I, § 5; Pa. Const. art. II, § 1; Pa. Const. Art. II, § 11; 46 P.S. § 61; Rule 14 of

¹ All citations to Exhibits in this Application for Summary Relief refer to the Exhibits attached to Petitioner's Petition for Review in this matter.

the Pennsylvania Senate; and Mason's Manual of Legislative Procedure for Legislative and other Governmental Bodies §§ 795, 797, 798, 799, 800, 801, 802.

I. BACKGROUND

A. The Parties.

5. Petitioner is the Intergovernmental Operations Committee of the Pennsylvania Senate (the Senate Committee), which is a permanent standing committee of the Senate of Pennsylvania composed of ten (10) total members (9 from Senate membership and Senate President Pro Tempore Senator Jacob D. Corman, III serving as an exofficio voting member) and chaired by Senator Cris Dush.

6. The Senate Committee was established by Rule 14 of the Pennsylvania Senate, adopted by Senate Resolution 3 on January 5, 2021, for the governing of the 205th and 206th Regular Session. *See* Exhibit B (Senate Rule 14); *see also* S.R. 3, 205th Leg., Reg. Sess. (Pa. 2021) (adopting the Rules of the Senate of Pennsylvania for the 205th and 206th Regular Sessions and authorizing committees to issue subpoenas pursuant to Rule 14).

7. Among the "powers and responsibilities" of the Senate Committee is to "maintain a continuous review of the work of the Commonwealth agencies concerned with their subject areas and the performance of the functions of government within each such subject area, and for this purpose to request reports from time to time[.]" Ex. B at Rule 14 (d)(1).

8. To carry out its duties, the Senate Committee is "empowered with the right and authority to inspect and investigate the books, records, papers, documents, data, operation and physical plant of any public agency in this Commonwealth" and "may issue subpoenas, subpoenas duces tecum and other necessary process to compel the attendance of witnesses and the production of any books, letters or other documentary evidence desired by the committee." *Id.* at Rule 14 (d)(2)&(3); *see also* 46 P.S. § 61.

9. Respondent is the Pennsylvania Department of State, which is an Executive Branch Agency, under the leadership of the Secretary of the Commonwealth, whose "powers and duties" include among other things, to promote the integrity of the electoral process. *See* 71 P.S. § 273; *see also* 25 P.S. § 2621.

10. Leigh M. Chapman is the Acting Secretary of the Commonwealth, and has held that position since January 8, 2022.

11. Acting Secretary Chapman was preceded in her position by Acting Secretary of the Commonwealth, Veronica Degraffenreid.

B. The Senate Committee Subpoena.

12. On September 9, 2021, the Senate Committee held a PublicHearing on the Investigation of the 2020 General Election and the 2021Primary Election.

13. The purpose of the September 9, 2021, hearing was for the Senate Committee to gain a better understanding of the impact on counties by the information, directives, and guidance issued by the Secretary of the Commonwealth during the 2020 General Election, which in turn would assist the Senate Committee in its consideration of current and future legislative proposals.

14. The Senate Committee received testimony from Fulton County and the County Commissioner's Association of Pennsylvania (CCAP) regarding the above mentioned subject matters, *see* Exhibit D (Testimony on County Experiences in the 2020 Elections, Presented to the Committee by Lisa Schaefer, Executive Director of CCAP,

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September 9, 2021). But then-Acting Secretary Degraffenreid declined to participate in the hearing. *See* Exhibit C (Acting Secretary Degraffenreid's September 9, 2021 letter).

15. At the close of the September 9 hearing, the Chairman stated that the topic of the Senate Committee's next hearing would be the SURE System and the Auditor General of Pennsylvania's 2019 Report of the SURE System to the Department of State.

16. At the next hearing—which was held on September 15, 2021–the Senate Committee met and voted to issue a subpoena duces tecum to Acting Secretary Degraffenreid, ordering her, as provided under Senate Rule 14 and 46 P.S. § 61, to produce 17 categories of election-related materials, that included, among other things, all records related to communications, guidelines, directives, policies, procedures, from the Department of State to any County Election Director or member of a County's Election Board between May 1, 2020, and May 31, 2021.

17. On September 15, 2021, the Subpoena issued by the Senate Committee was served on Acting Secretary Degraffenreid.

18. The Subpoena issued and served by the Senate Committee expressly "ordered" Acting Secretary Degraffenreid to supply all requested documents and commanded that those records "shall" be delivered to General Counsel, Senate Republican Caucus, no later than 4:00 p.m. on October 1, 2021.

19. On September 23, 2021 in response to the Subpoena, Respondents initiated litigation in this Court, docketed at 322 MD 2021, against Senator Cris Dush, Senator Jake Corman, and the Pennsylvania State Senate Intergovernmental Operations Committee, alleging, among other things, that the information requested would, if turned over to the Senate Committee, violate individual privacy rights, the deliberative process privilege, and/or federal prohibitions on the disclosure of Critical Infrastructure Information.

20. During the ongoing litigation, the Department eventually agreed to provide "non-privileged, non-protected materials in its possession" responsive to Requests 1, 2, 3, 15, 16, and 17; however, the Attorney General of Pennsylvania specifically objected to production of materials requested in Requests 4 through 13 on the grounds that they sought personal information (such as drivers' license and partial Social

Security numbers) of Pennsylvania voters. *See* Exhibit E (Attorney General's Letter of October 26, 2021).

21. On this basis, and in response to informal directives by the Court in that litigation, both Acting Secretary Degraffenreid and, later, Acting Secretary Chapman, "voluntarily" produced a limited number of the subpoenaed documents (in redacted form) on November 18, 2021, December 24, 2021, and January 27, 2022. *See* Exhibit F (Attorney General of Pennsylvania Cover Letters to the Voluntary Production of November 18, 2021, December 24, 2021, and January 27, 2022).

22. Of the 17 categories of election-related materials requested in the Subpoena, the three voluntary disclosures only provided parts of the requested information in items 1, 2, 3, 15, 16, and 17. *See* Exhibits A, E and F.

23. And the "voluntary" disclosure (1) has not included any meaningful information, *see* Exhibit G (examples of materials produced by the Department and Acting Secretary to date); (2) was not accompanied by any privilege logs; and (3) was not in response to duties imposed by the Administrative Code or the Subpoena.

24. To the contrary, Respondents made clear that they did not recognize any duty to act, but were only acting on a purported "voluntary" basis.

25. As such, to date, Respondents have refused to fulfill the duties imposed by the Administrative Code and the Subpoena.

II. ARUGMENT

A. Peremptory Mandamus.

26. This Court should grant Petitioner's Application for Summary Relief because Petitioner's right to mandamus is indisputable.

27. Under this Court's settled jurisprudence, an application for summary relief should be granted where the moving party's right to relief is clear as a matter of law and no material issues of fact are in dispute. *See* Pa.R.A.P. 1532(b) (providing that summary relief permits

a court to "enter judgment if the right of the applicant thereto is clear"); *MFW Wine Co., LLC, v. Pa. Liquor Contr. Bd.*, 231 A.3d 50, 56 (Pa. Cmwlth. 2020) ("An application for summary relief may be granted if a party's right to judgment is clear and no material issues of fact are in dispute.") (quotation omitted).

28. Further, summary relief is the proper mechanism to seek peremptory mandamus. *See id.* at 52 n.2 (treating an "Emergency Motion for Peremptory Judgment in Mandamus and Special Injunctive and Declaratory Relief" as an application for summary relief).

29. With these precepts in mind, Petitioner is entitled to summary relief in the form of peremptory mandamus because the elements of mandamus are clearly satisfied.

30. As this Court has recognized, mandamus is a "remedy used to compel official performance of a ministerial act when a petitioner establishes a clear legal right, the respondent has a corresponding duty, and the petitioner has no other adequate remedy at law." *Tindell v. Dep't of Corr.*, 87 A.3d 1029, 1034 (Pa. Cmwlth. 2014) (citing *Danysh v. Wetzel*, 49 A.3d 1, 2 (Pa. Cmwlth. 2012)).

31. Mandamus, therefore, consists of four basic elements.

32. First, the act in question must be "ministerial"—that is, "one which a public officer is 'required to perform upon a given state of facts and in a prescribed manner in obedience to the mandate of legal authority." *Philadelphia Firefighters' Union v. Philadelphia*, 119 A.3d 296, 303 (Pa. 2015) (quoting *County of Allegheny Deputy Sheriff's Assn v. County of Allegheny*, 730 A.2d 1065, 1067-68 (Pa. Cmwlth. 1999)).

33. Second, the party seeking performance of the act must have a "[a] clear legal right to relief," which is shown where "the right to require performance of the act is clear[.]" *Philadelphia Firefighters' Union*, 119 A.3d at 303 (quoting *Shroyer v. Thomas*, 81 A.2d 435, 436 (Pa. 1951), and *Stork v. Sommers*, 630 A.2d 984, 986-87 (Pa. Cmwlth. 1993)).

34. Third, the respondent must have "a corresponding duty," which is established "where the governing law contains directory language, requiring that an act shall be done." *Id*.

35. Fourth, there must be "[a] want of any other adequate remedy," or "no alternative form of relief." *Philadelphia Firefighters*' *Union*, 119 A.3d at 304 (quoting *Styers v. Wade*, 372 A.2d 1236, 1238 (Pa. Cmwlth. 1977)).

36. Here, the Department of State, "[S]hall have the power and its duty shall be to permit any committee of either branch of the General Assembly to inspect and examine the books, papers, records, and accounts filed in the department" *See* 71 P.S. § 272; *see also* 71 P.S. § 801.

37. Petitioner's right to relief is clear because no provision of law permits the Acting Secretary of the Commonwealth, or the Department of State, to ignore their legal non-discretionary obligations to provide information to the Senate Committee under the Administrative Code and the Subpoena.

38. In this regard, it also bears noting that mandamus will lie to compel an agency to act, whether its inaction is formally pronounced, or the agency instead is "sitting on its hands." *Chanceford Aviation Props, LLC v. Chanceford Twp. Bd. of Supervisors*, 923 A.2d 1099, 1108 (Pa. 2007).

39. Petitioner is without any other recourse because only the Acting Secretary of the Commonwealth and Department of State has access to the subpoenaed information.

40. Because the Acting Secretary of the Commonwealth and Department of State have failed to adhere to their mandatory, nondiscretionary obligation to provide the records to the Senate Committee, and there is no alternative to mandamus, Petitioner is entitled to a writ of mandamus as a matter of law.

41. In this light, because there are no issues of material fact, and Petitioner's right to mandamus is clear, this Court should grant Petitioner's application for summary relief in the form of peremptory mandamus.

42. To the extent the precise legal issue presented by this action has not been previously addressed by this Court, peremptory relief is warranted because "mandamus is proper to compel the performance of official duties whose scope is defined as a result of the mandamus action." *Fagan v. Smith*, 41 A.3d 816, 818 (Pa. 2012) (citing *Delaware River Port Auth. v. Thornburgh*, 493 A.2d 1351, 1355 (Pa. 1985)).

43. Nor is the Department's contrary (and unsupported) interpretation of its obligations grounds for withholding relief, since "mandamus will lie to compel action by an official where his refusal to act in the requested way stems from his erroneous interpretation of the

law." Fagan, 41 A.3d at 818 (citing Volunteer Fireman's Relief Ass'n ofCity of Reading v. Minehart, 203 A.2d 476, 479-80 (Pa.1964)).

B. Enforce Subpoena.

44. Petitioner is also entitled to summary relief because Petitioner has a clear right to have the subpoena enforced, and no material facts are at issue.

45. Article II, Section 11 of the Pennsylvania Constitution provides that "[e]ach House shall have power to determine the rules of its proceedings and ... to enforce obedience to its process[.]" Pa. Const. art. II, § 11.

46. Further, pursuant to 46 P.S. § 61, "[e]ach branch of the legislature shall have the power to issue their subpoena, as heretofore practiced, into any part of the commonwealth[.]"

47. Pursuant to this constitutional and statutory authority, the Senate of Pennsylvania promulgated and approved Rules that permit the Senate Committee (and other standing committees) to issue subpoenas duces tecum and to order the production of records (which would include the Subpoena addressed to Acting Secretary Degraffenreid, and, by extension, Acting Secretary Chapman as her

successor) in the performance of the Committee's duties and responsibilities. See Rule 14 (d)(2)&(3); see generally Camiel v. Select Comm. On State Contract Practices of H.R.; 324 A.2d 862, 865-66 (Pa. Cmwlth. 1974) ("We are here faced with action by the House of Representatives. No question has been raised concerning the authority of the House of Representatives to establish this Select Committee. No question can be raised concerning the power of the House of Representatives to subpoena witnesses and evidence for legitimate legislative purposes.").

48. Indeed, basic separation of powers principles embodied in the Pennsylvania Constitution mandate that the Senate Committee perform its legislative oversight function, particularly in the face of an executive branch blanket refusal to comply with a validly issued subpoenas duces tecum from the Senate Committee.

49. The Subpoena issued and served by the Senate Committee is clearly within its authority, the records demanded are sufficiently specific, and the records sought are reasonably relevant to its investigation of the election process overseen by the Department of State.

50. To this end, the Supreme Court of Pennsylvania has consistently recognized that the legislative branch's "power to investigate is an essential corollary of the power to legislate. The scope of this power of inquiry extends to every proper subject of legislative action." *Com. ex rel. Carcaci v. Brandamore,* 327 A.2d 1, 3 (Pa. 1974).

51. The Senate's power of inquiry extends to every proper subject of legislative action, including potential amendments to the Pennsylvania Election Code. *See* 25 P.S. §§ 2600-3591.

52. Furthermore, the Administrative Code of 1929 requires the Department of State to permit "any committee of either branch of the General Assembly to inspect and examine the books, papers, records, and accounts filed in the department, and to furnish such copies or abstracts therefrom, as may time to time be required [.] *See* 71 P.S. § 272(a); *see also* 71 P.S. § 801.

53. The Attorney General has opined that the ministerial obligations under the Administrative Code can be triggered by a legislative subpoena. *See Examination of Reports of Insurance Companies*, 64 Pa. D. & C.2d 627, 631-32 (Office of Att'y Gen. 1973).

54. This Court has the authority to enforce a legislative subpoena. See Order, Pa. Senate Veterans Affairs & Emergency Preparedness Committee v. Wolf, No. 293 MD 2020 (Pa. Cmwlth. May 12, 2020).

55. Thus, because no issues of material fact remain, and because Petitioner has established a clear right to relief pursuant to aforementioned constitutional and statutory provisions, this Court should enter an Order enforcing the Subpoena.

III. RELIEF REQUESTED

WHEREFORE, Petitioner respectfully requests that the Court grant Petitioner's Application for Summary Relief and enter an Order:

1. Granting a writ of mandamus compelling the Acting Secretary of the Commonwealth and the Department of State to fully comply with the Administrative Code and the Senate Committee's September 15, 2021 subpoena duces tecum; and compelling the Acting Secretary to immediately produce to the Senate Committee all records responsive to the September 15, 2021 subpoenas duces tecum, subject to the imposition of fines, costs and imprisonment, *see* 18 Pa.C.S. § 5110 ("Contempt of the General Assembly"); or,

2. In the alternative, compelling Respondents to comply with the Subpoena; and, compelling the Acting Secretary to immediately produce to the Senate Committee all records responsive to the September 15, 2021 subpoenas duces tecum, subject to the imposition of fines, costs and imprisonment, *see* 18 Pa.C.S. § 5110 ("Contempt of the General Assembly"); and

3. Granting such further relief as may be necessary.

Respectfully submitted,

Dated: May 13, 2022

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Attorneys for Intergovernmental Operations Committee

EXHIBIT A

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	Page 1		Page 3
		1	for everyone.
		2	It's particularly important that we
		3	perform these reviews as an aid in determining
		4	determining if legislative changes are necessary
		5	now because the 2020 general election and '21
		6	primary represent some of the first elections under
		7	Act 77 of 2020 and Act 12 of 2021. I don't believe
		8	anyone would argue that Act 77 significantly
	TRANSCRIPTION OF	9	changed how Pennsylvania conducts its elections at
I	PUBLIC HEARING ON THE INVESTIGATION OF THE 2020	10	the municipal, county, and state levels of
		11	government.
(GENERAL ELECTION AND THE 2021 PRIMARY ELECTION	12	Consequently, the impacts and execution
	SEPTEMBER 9, 2021	13	of our election code must be looked in looked at
	SLI TEMBER 9, 2021	14	to determine if further legislation is needed to
		15	correct any ambiguous sections, confusing sections,
		16	and/or sections that our sister branch of
		17	government deemed unconstitutional. That is our
		18	job as the legislative branch.
		19	However, some of our fellow
		20	Pennsylvanians may not clearly understand why this
		21	is our job as the legislative branch and, more
	EPORTED BY: MARICOPA REPORTING,INC. OMMER E. GREENE, RMR 8686 E. SAN ALBERTO, #300	22	specifically, why this committee was selected to
	ERTIFIED COURT REPORTER SCOTTSDALE, ARIZONA 85258	23	conduct this investigation. Those are appropriate
	ERTIFICATE NO. 50622 480.597.4744	24	questions.
		25	In fact, the first question, which must
	Page 2		Page 4
1	SEPTEMBER 9, 2021	1	be asked and answered in the affirmative by any
2	SEI TEMDER 9, 2021	2	governmental authority is, do we have the authority
3		3	to take this action?
4		4	The initial part of this hearing will
5	SENATOR DUSH: I now call this public	5	lay out that authority to the people of the
6	hearing of the Senate Intergovernmental Operations	6	Commonwealth so that if someone asked that question
7	Committee to order.	7	in the future, all one has to do is refer the
8	Today, we will be hearing testimony	8	questioner to the video of this hearing.
9	regarding the Pennsylvania Department of State's	9	The Pennsylvania senate's authority,
10	last-minute guidance before the 2020 general	10	responsibility, and organization are primarily
11	election. Today's hearing and the investigation we	11	governed by four documents; three of which are
12	are conducting in this committee are not about	12	specific to Pennsylvania.
13	President Trump as some have as some reports in	13	These are the US Constitution, the
14	the news have implied.	14	Pennsylvania Constitution, the Rules of the Senate
15	This investigation is 1not about	15	and Mason's Manual of Legislative Procedure.
16	overturning the results of any election, as some	16	For this investigation, we really start
	would suggest. That horse is out of the barn as	17	with the Pennsylvania Constitution. And that's
17			
17 18	far as this investigation is concerned.	18	appropriate. It is it is comprised of 11
	far as this investigation is concerned. Rather, this investigation is about	18 19	appropriate. It is it is comprised of 11 articles or sections. The 11 articles are often
18	Rather, this investigation is about looking intensely into the general election held	19 20	
18 19 20 21	Rather, this investigation is about looking intensely into the general election held November 2020 and the primary election held in May	19 20 21	articles or sections. The 11 articles are often
18 19 20	Rather, this investigation is about looking intensely into the general election held November 2020 and the primary election held in May of 2021, to evaluate our election code is working	19 20 21 22	articles or sections. The 11 articles are often considered to be in order of importance, especially the first several. For instance, Article I is our written
18 19 20 21	Rather, this investigation is about looking intensely into the general election held November 2020 and the primary election held in May of 2021, to evaluate our election code is working and to confirm whether or not these things and	19 20 21 22 23	articles or sections. The 11 articles are often considered to be in order of importance, especially the first several. For instance, Article I is our written Declaration of Rights as Pennsylvanians. We, the
18 19 20 21 22 23 24	Rather, this investigation is about looking intensely into the general election held November 2020 and the primary election held in May of 2021, to evaluate our election code is working and to confirm whether or not these things and their worth if there were things that need to be	19 20 21 22 23 24	articles or sections. The 11 articles are often considered to be in order of importance, especially the first several. For instance, Article I is our written Declaration of Rights as Pennsylvanians. We, the people of Pennsylvania, wanted to make sure the
18 19 20 21 22 23	Rather, this investigation is about looking intensely into the general election held November 2020 and the primary election held in May of 2021, to evaluate our election code is working and to confirm whether or not these things and	19 20 21 22 23	articles or sections. The 11 articles are often considered to be in order of importance, especially the first several. For instance, Article I is our written Declaration of Rights as Pennsylvanians. We, the

1 (Pages 1 to 4)

Maricopa Reporting - (480)-597-4744

Page	5
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	Page 5		Page 7
1	given authority and never infringe upon this list	1	government systems. Sovereigns make the rules.
2	of 29 precious rights. Unfortunately, most people	2	The people of America recognize that they were in
3	don't realize that in Pennsylvania, we actually do	3	the position of making the rules in America.
4	have 29 enumerated rights listed clearly in our	4	Second, they also realize that they
5	Constitution. I recommend everyone actually look	5	could not all be making their own rules about how
6	up and see what your 29 rights as Pennsylvanians	6	to they and their neighbors should interact with
7	actually are.	7	one another on a one-by-one basis, but needed some
8	Before we go further, let me quickly	8	form of governance by which they could come to
9	describe where the concept of our constitutional	9	to agreement on rules to solve this. They chose a
10	government come came from. You see, people have	10	Republican form of governance under covenants
11	always had a dis a distrust, rightly so, of	11	called constitutions.
12	those who have influence and authority over their	12	Again, quoting from Commentaries, the
13	daily lives. There is something within each and	13	definition of the term "constitution." Quote,
14	every American and Pennsylvanian that understands	14	Whatever may be the definition of constitution in
15	that those who have such power can possibly have	15	its broad sense, in America, it is understood to
16	motivations to abuse it to their own ends.	16	mean a written instrument enacted by the people
17	In the United States, the people	17	acting directly in their sovereign capacity.
18	understood this at our founding. They understood	18	Again, the people are the sovereigns.
19	the inherent propensity in this fallen world for	19	The sovereigns acting collectively make the rules.
20	those who have power to seek even greater power,	20	The sovereigns have chosen to use a covenant called
21	especially through government.	21	the Constitution to set those rules in place.
22	The system of checks and balances that	22	Now, let's go back to the how the
23	this Republican form of government was set up in a	23	Senate is governed and how it derives its
24 25	manner in which acknowledges that inherent	24 25	authority, responsibilities, and organizations.
23	propensity, while also recognizing the need of	20	After declaring our rights in the first
	Page 6		Page 8
1		1	
1 2	having a civil government capable of protecting the	1	article, the most important articles, our ancestors
	having a civil government capable of protecting the rights of the individual.		article, the most important articles, our ancestors in Pennsylvania set up the next most important
2	having a civil government capable of protecting the rights of the individual. The quote from Commentaries on the	2	article, the most important articles, our ancestors in Pennsylvania set up the next most important thing in forming a government, the legislature.
2 3	having a civil government capable of protecting the rights of the individual. The quote from Commentaries on the Constitution of Pennsylvania by Thomas Raeburn	2 3	article, the most important articles, our ancestors in Pennsylvania set up the next most important thing in forming a government, the legislature. The legislature is the rules committee. The
2 3 4	having a civil government capable of protecting the rights of the individual. The quote from Commentaries on the Constitution of Pennsylvania by Thomas Raeburn White, a book that I think everybody in the	2 3 4	article, the most important articles, our ancestors in Pennsylvania set up the next most important thing in forming a government, the legislature. The legislature is the rules committee. The legislature is set up in Article II and the process
2 3 4 5	having a civil government capable of protecting the rights of the individual. The quote from Commentaries on the Constitution of Pennsylvania by Thomas Raeburn	2 3 4 5	article, the most important articles, our ancestors in Pennsylvania set up the next most important thing in forming a government, the legislature. The legislature is the rules committee. The
2 3 4 5 6	having a civil government capable of protecting the rights of the individual. The quote from Commentaries on the Constitution of Pennsylvania by Thomas Raeburn White, a book that I think everybody in the Commonwealth should get as part of their seventh	2 3 4 5 6	article, the most important articles, our ancestors in Pennsylvania set up the next most important thing in forming a government, the legislature. The legislature is the rules committee. The legislature is set up in Article II and the process of legislation is set up in Article III.
2 3 4 5 6 7	having a civil government capable of protecting the rights of the individual. The quote from Commentaries on the Constitution of Pennsylvania by Thomas Raeburn White, a book that I think everybody in the Commonwealth should get as part of their seventh grade civics course or Pennsylvania government	2 3 4 5 6 7	article, the most important articles, our ancestors in Pennsylvania set up the next most important thing in forming a government, the legislature. The legislature is the rules committee. The legislature is set up in Article II and the process of legislation is set up in Article III. You see, the legislature makes all the
2 3 4 5 6 7 8	having a civil government capable of protecting the rights of the individual. The quote from Commentaries on the Constitution of Pennsylvania by Thomas Raeburn White, a book that I think everybody in the Commonwealth should get as part of their seventh grade civics course or Pennsylvania government course, the book most often cited by the	2 3 4 5 6 7 8	article, the most important articles, our ancestors in Pennsylvania set up the next most important thing in forming a government, the legislature. The legislature is the rules committee. The legislature is set up in Article II and the process of legislation is set up in Article III. You see, the legislature makes all the laws or rules necessary for the government to
2 3 4 5 6 7 8 9	having a civil government capable of protecting the rights of the individual. The quote from Commentaries on the Constitution of Pennsylvania by Thomas Raeburn White, a book that I think everybody in the Commonwealth should get as part of their seventh grade civics course or Pennsylvania government course, the book most often cited by the Pennsylvania courts on constitutional principles	2 3 4 5 6 7 8 9	article, the most important articles, our ancestors in Pennsylvania set up the next most important thing in forming a government, the legislature. The legislature is the rules committee. The legislature is set up in Article II and the process of legislation is set up in Article III. You see, the legislature makes all the laws or rules necessary for the government to function through being the cont continual and
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2 3 4 5 6 7 8 9 10 11	having a civil government capable of protecting the rights of the individual. The quote from Commentaries on the Constitution of Pennsylvania by Thomas Raeburn White, a book that I think everybody in the Commonwealth should get as part of their seventh grade civics course or Pennsylvania government course, the book most often cited by the Pennsylvania courts on constitutional principles under the law. I quote, When the Declaration of	2 3 4 5 6 7 8 9 10 11	article, the most important articles, our ancestors in Pennsylvania set up the next most important thing in forming a government, the legislature. The legislature is the rules committee. The legislature is set up in Article II and the process of legislation is set up in Article III. You see, the legislature makes all the laws or rules necessary for the government to function through being the cont continual and most direct voice of Pennsylvanians within government.
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2 (Pages 5 to 8)

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	Page 9		Page 11
1	we all know from our everyday lives, in everything	1	specifically states that each house of the General
2	we do as humans, there is room for improvement;	2	Assembly has the power to make their own rules and
3	nothing is perfect.	3	no other branch has the authority to dispute our
4	Sometimes, although we try to	4	rules and how the Senate operates, these rules are
5	anticipate the effects of our laws and how they	5	vitally important.
6	will work in as many different situations as	6	The last document I mentioned that
7	possible, sometimes circumstances arise that we	7	governs how the Senate operates really is an
8	just can't anticipate. And in those situations,	8	extension of the Senate rules and is also something
9	the law we've written may not be sufficiently	9	the majority of America's state legislatures use to
10	developed to adapt to and accommodate those	10	guide how they operate. It's Mason's Manual of
11	circumstances in a way that comports to our	11	Legislative Procedure.
12	original original intent.	12	In fact, Senate Rule No. 26 states in
13	Unfortunately, I think many	13	summary that, whatever is not covered by our
14	Pennsylvanians will agree with this last point. We	14	specific Pennsylvania Senate rules, Mason's Manual
15	don't always see the impacts of the laws we create	15	is the authority and our rule book.
16	beforehand. We don't always see the second and	16	In fact, it is so well recognized to
17	third order impacts of what will happen before we	17	both the United States and the Pennsylvania Supreme
18	make that vote.	18	Courts quote it as an authoritative voice or source
19	In those cases, we need to go back and	19	in their decisions.
20	investigate those impacts to improve the law. This	20	So why are we here in the
21	is what we are doing here.	21	Intergovernmental Operations Committee?
22	The legislature did not fully see the	22	Well, Senate Rule 14 establishes what
23	impacts of 77 Act 77 and what they would do to	23	all of our committees will be for the session.
24	our electoral system, particularly when combined	24	Committees are smaller groups of senators that
25	with a pandemic and how the people of Pennsylvania	25	focus on specific areas of law or legislation.
	Page 10		Page 12
1	would feel about it before it was passed. Now	1	Page 12 Currently, we have 22 committees. There is nothing
1 2		1 2	
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3 (Pages 9 to 12)

	Page 13		Page 15
1	for the Intergovernmental Operations Committee is	1	earliest times in the history of the US
2	legislation and laws that involve multiple levels	2	legislation, both federal and state, and from even
3	of government.	3	earlier earlier epochs in the development of
4	I already mentioned how elections are a	4	British jurisprudence.
5	multilevel enterprise that runs the entire gamut of	5	Mason's Manual Section 795, paragraph
6	levels of government. Election law and execution	6	2, "The legislature has the power to investigate
7	of all federal, state, county, and municipal	7	any subject regarding which it may desire
8	governments, which fits right into the definition	8	information in connection with the proper discharge
9	of intergovernmental, multiple lever levels of	9	of its function to enact, amend or reveal statutes
10	government.	10	or to perform any other act delegated to it by the
11	Now, we know why we're here in the	11	Constitution."
12	Intergovernmental Operations Committee. But still,	12	Section 795, paragraph 13, "In the
13	some people still might say we don't have the power	13	exercise of its power to make investigations, a
14	to investigate elections.	14	legislature may incur reasonable necessary expenses
15	Well, according to our rules, whose	15	payable out of the public funds."
16	power and authority comes directly from the	16	Section 757, paragraph 2, "Legislatures
17	Pennsylvania Constitution, we do.	17	use several mechanisms to oversee the operation of
18	Senate Rule 14 governs committee	18	the executive branch. These include program
19	actions. While there may be details contained in	19	evaluation and performance auditing units, review
20	it, Rule 14 specifically states, the standing	20	and analysis of agency budgets, and review of
21	committee is authorized to require public	21	administrative regulations."
22	officials "A standing committee is authorized to	22	It cannot be disputed that elections
23	require public officials and employees and private	23	are subject are a subject on which the
24	individuals to appear before the standing committee	24	legislation is appropriate. Our United States
25	for the purpose of submitting information to it."	25	Constitution provides at Article I, Section 4, that
	Page 14		Page 16
1	It goes on to say that this is necessary, as we	1	at times that the times, places, and manner of
2	discussed earlier, to enable us to write good and		
	-	2	holding elections for senators and representatives
3	effective legislation because we need information	3	are to be prescribed by the state legislatures.
3 4	effective legislation because we need information to make the best decisions we can.	3 4	are to be prescribed by the state legislatures. Our Pennsylvania Constitution contains
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4 (Pages 13 to 16)

	Page 17		Page 19
1	Our sister branch of government	1	types of human beings.
2	ultimately decided there were ambiguous	2	Our family in particular admitted
3	ambiguous sections, confusing sections and/or	3	itself to this country generations ago. It's noted
4	unconstitutional sections.	4	through its military service, its sacrifice in
5	Therefore, we're going to gather as	5	public service, and a variety of other means.
6	much evidence as necessary to figure out what our	6	I personally, through my childhood,
7	election laws need to be and to restore the faith	7	experienced some of the greatest moments in the
8	of Pennsylvanians in that election system.	8	transition and evolution of this country during the
9	One last thing before I end my remarks.	9	civil rights movement. But not only people of
10	Subpoenas. There's been news,	10	color, but women, disabled, and veterans benefitted
11	speculations and public arguments about subpoenas.	11	by extraordinary legislation and public policy
12	As the chairman of this committee, it is my firm	12	which advanced this nation to truly include all
13	position with respect to subpoenas that we will	13	Americans in the American dream.
14	follow the advice of counsel and longstanding	14	This is expressed singly and most
15	Senate precedent in determining whether and when	15	importantly through one's right to vote. Democrats
16	subpoenas are necessary. The power to issue a	16	since the '60s have been very committed to the
17	subpoena isn't unlimited and we must ensure sound	17	process of opening up the opportunity to express
18	legal footing before we proceed down that path.	18	itself express one's self through the right to
19	In addition, we must be ready, willing,	19	vote. Certainly, the historic legislation that
20	and able to actually review and utilize	20	allowed every individual, and particularly
21	meaningfully any information that we receive in	21	African-Americans, the right to vote in the '60s,
22	response to our subpoenas. Having a hearing like	22	up until currently advancing mail-in voting.
23	this one that we're having today allows us the room	23	Today, I'm almost in disbelief. I sit here mostly
24	to satisfy satisfy those consi	24	in frustration.
25	considerations.	25	I've been a member of the General
	Page 18		Page 20
1	2	1	
1 2	Keep in mind, also, that the power to	1 2	Assembly for over 30 years. Two-thirds of that
	Keep in mind, also, that the power to issue a subpoena is not held by one person. The		Assembly for over 30 years. Two-thirds of that time has been in this body. In all my time here,
2	Keep in mind, also, that the power to	2	Assembly for over 30 years. Two-thirds of that
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5 (Pages 17 to 20)

	Page 21		Page 23
1	Because as long as that lie exists, it will remain	1	purview, and it's acting recklessly in that in
2	a rallying cry in the deceptive attempts to sow	2	that process, with only political motive in mind.
3	doubt in the minds of electorate and help promote	3	We are fearful. This sets a dangerous
4	changes to our electoral system that are partisan	4	precedent in which it becomes a super committee.
5	and create a system to overturn election results	5	And with self-appointed authority that has no
6	that are unfavorable unfavorable to one party.	6	checks and no balances and no limits.
7	This sham review is not the pursuit of	7	Another reminder I have for everyone is
8	transparency. The goal is simply to stoke distrust	8	that Act 77, which includes the most significant
9	and division with not just in our political	9	updates to the Pennsylvania election code in
10	families, but across this country. And the most	10	decades, included provisions that allow for vote by
11	exasperating part of it all is that everyone on	11	mail. It was passed with overwhelming bipartisan
12	this panel knows that, we know this, and you know	12	votes in both chambers of the General Assembly.
13	this. And yet here we sit, witnessing the	13	But now that they didn't get the result
14	exploitation of the people out there who honestly	14	they wanted in only one race on the ballot, mind
15	believe that the lies they've been told about	15	you, they're calling for an investigation that
16	so-called irregularities and rigging is the basis	16	could potentially be used as an exercise to get rid
17	of which is not founded in fact. Because they	17	of mail-in voting and other means that make voting
18	trust what they are told and by whom they are told.	18	more accessible to all citizens of Pennsylvania.
19	This is sad and it's wrong. Notwithstanding the	19	There are legislators who filed suit
20	sheer ruthlessness and cruelty of which I just	20	just last week to have the law ruled
21	described, let's go through the other reasons why	21	unconstitutional and overturned. The very law,
22	this is such an appalling situation.	22	that of the 13, 11 voted for. I was involved as a
23	While the rules of the Senate may seem	23	Democratic chair of the state government committee.
24	tenuous tedious and sometimes admittedly	24	People fought tooth and nail to get that
25	archaic, they are rules. The rules are grounded in	25	legislation passed as swiftly as possible so that
	Page 22		Page 24
1	the ideals of openness and fairness and they aren't	1	provisions would be in place in time for the 2020
2	rules that we're just supposed to follow. They are	2	election.
3	rules that we as a body vote on and approve at the	3	The last time I checked, we support the
4	beginning of each legislative session. Underscore	4	freedom to vote. So why are senate republicans
5	collectively vote upon these rules, including the	5	looking to disrupt that freedom with an anti-voter
6	committee structure and its purposes.	6	investigation? Voters pick the leaders. Our
7	Within these rules is the outline of	7	leaders do not pick which voters to hear and which
8	our committee structure and what each specific	8	voters to silence. This is making a mockery of
9	committee struc functions and jurisdiction is	9	that sacred right.
1.0			
10	within the confines of our branch's role in the	10	The 2020 election has been litigated
10	within the confines of our branch's role in the system of checks and balances.	10 11	many times and each claim of any impropriety has
	system of checks and balances. That leads me to here. Where I can	11 12	0
11	system of checks and balances. That leads me to here. Where I can tell you, as both the current ranking member of	11	many times and each claim of any impropriety has
11 12 13 14	system of checks and balances. That leads me to here. Where I can tell you, as both the current ranking member of this committee and as a part of the ranking member	11 12	many times and each claim of any impropriety has been proven false. Multiple legitimate audits have been conducted and the election has been certified since late last year. The call for additional
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6 (Pages 21 to 24)

	Page 25		Page 27
1	election results were fair and valid. Over 50	1	too turned off about the process to participate or
2	courts across the country, independently of one	2	worse. You fall into the category of those who are
3	another, have examined these claims and found them	3	trying to disenfranchise under the ruse of election
4	to be completely baseless. And speaking of the	4	security reforms.
5	2020 election results, half of the Senate was on	5	Instead of a sham investigation being
6	that same ballot. Let me repeat. And in speaking	6	conducted on the big lie, we encourage our
7	of 2020 election results, half of the Senate,	7	colleagues to focus on real election improvements.
8	Republican and Democrat, was on the same ballot.	8	And our counties are pleading for to are
9	Including a dozen Republican state senators who	9	pleading for us to assist them in carrying our
10	won who won reelection and other winning	10	elections more efficiently and inclusively. Both
11	elections to the Senate for the first time and some	11	Democratic and Republican counties are asking for
12	who are on this committee. Yet one of them	12	precanvasing of mail-in ballots. Democrat and
13	questions the integrity of these results.	13	Republican counties are asking for drop-box
14	And least we not forget, for the first	14	security. Democrat and Republican counties are
15	time in 60 years, Pennsylvanians elected	15	asking for sufficient resources to support poll
16	Republicans to the post of state treasurer,	16	workers. Democrat and Republican counties are
17	defeating an incumbent Democrat, an auditor	17	asking for new technology requirements. These
18	general, and came within reach of out-sitting a	18	calls are not new. Counties have been asking for
19	sitting Democratic Attorney General.	19	our help since 2020 primary in June.
20	This is not a sign of a stolen	20	We had the entire summer and fall to
21	election. This is a betrayal of a sacred trust.	21	pass a measure that would relieve some of these
22	This is about the big lie that may have been begun	22	burdens in time for the November election. They
23	by feeding into the whims of a former president	23	warned us of the challenges they face and beg
24	that has quickly spread like wildfire throughout	24	begged us for help in upgrading the process.
25	this country and it's corrupting our discourse and	25	And yet, the majority in charge of
	Daga 26		Page 28
	Page 26	1	
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1	retribution is sought at all levels of elected	1	setting the agenda won't act to implement those
2	office.	2	setting the agenda won't act to implement those needed improvements.
2 3	office. But if you don't want to believe me,	2 3	setting the agenda won't act to implement those needed improvements. In a time where we have real issues to
2 3 4	office. But if you don't want to believe me, because my candidate was on the winning side of the	2 3 4	setting the agenda won't act to implement those needed improvements. In a time where we have real issues to tackle in Pennsylvania, why would Senate
2 3 4 5	office. But if you don't want to believe me, because my candidate was on the winning side of the election, take it from the reputable Republicans,	2 3 4 5	setting the agenda won't act to implement those needed improvements. In a time where we have real issues to tackle in Pennsylvania, why would Senate Republicans waste valuable time and resources in
2 3 4 5 6	office. But if you don't want to believe me, because my candidate was on the winning side of the election, take it from the reputable Republicans, reputable Republicans who stand firmly with this	2 3 4 5 6	setting the agenda won't act to implement those needed improvements. In a time where we have real issues to tackle in Pennsylvania, why would Senate Republicans waste valuable time and resources in pursuit of the big lie?
2 3 4 5 6 7	office. But if you don't want to believe me, because my candidate was on the winning side of the election, take it from the reputable Republicans, reputable Republicans who stand firmly with this truth.	2 3 4 5 6 7	setting the agenda won't act to implement those needed improvements. In a time where we have real issues to tackle in Pennsylvania, why would Senate Republicans waste valuable time and resources in pursuit of the big lie? Anyone who is making the sham review a
2 3 4 5 6 7 8	office. But if you don't want to believe me, because my candidate was on the winning side of the election, take it from the reputable Republicans, reputable Republicans who stand firmly with this truth. This ill-conceived investigation is	2 3 4 5 6 7 8	setting the agenda won't act to implement those needed improvements. In a time where we have real issues to tackle in Pennsylvania, why would Senate Republicans waste valuable time and resources in pursuit of the big lie? Anyone who is making the sham review a priority is not showing concern for our collective
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7 (Pages 25 to 28)

	Page 29		Page 31
1	devastating so many areas across Pennsylvania?	1	At this time, we'll move to testimony
2	Will it keep our elderly nursing home	2	and we are blessed to have Stuart Ulsh,
3	residents residing safe and healthy?	3	Commissioner of the Fulton County, with us to
4	Will it help clean up those victims	4	testify. And Mr. Ulsh, you're recognized for your
5	from climate change and the floods which are	5	testimony.
6	occurring almost every month?	6	COMMISSIONER ULSH: All right. Thank
7	The 2020 presidential election results	7	you, Chairman.
8	reflect votes made by Americans, making key	8	Good afternoon, Senators. My name is
9	decisions that impact their lives, like pandemic	9	Stuart Ulsh. I am a chairman of the Fulton County
10	relief, health care and economic well-being. This	10	Board of Commissioners, county commissioners, and
11	anti-voter investigation disregards those decisions	11	the board of elections. I want to thank you all
12	and the values that guided voting across the	12	for the opportunity for testifying before your
13	commonwealth. We see through those people who	13	committee.
14	spread lies, refuse to govern in our interests, and	14	Prior to the 2020 general election, the
15	pass laws laws to silence our votes and our	15	board of elections received numerous guidance and
16	voices.	16	other directives from the Secretary of the
17	Pennsylvanians deserve leadership that	17	Commonwealth, Kathy Boockvar, including the night
18	deliver for our families and implement standards	18	before the election.
19	that protect our rights, not those that stifle	19	Our board, along with all of our
20	them. Doing the right thing is difficult and	20	election employees, worked very hard to understand
21	shouldn't be deemed courageous. It's what we were	21	and follow with the information and guidance
22	sent here to do. That's what I was sent here to do	22	received from Secretary Boockvar. I personally had
23	over 30 years ago. It's our sworn duty and our	23	numerous conversations with her before, during, and
24	moral obligation.	24	after the November general election. Our board of
25	Living with the fact of knowing, lying	25	election has the power under the Pennsylvania law
	Page 30		Page 32
1			
1	at the expense of those who put their trust in us,	1	to inspect, investigate, and safeguard our own
2	at the expense of those who put their trust in us, is a real burden to carry. Let us move past	1 2	to inspect, investigate, and safeguard our own elections in Fulton County.
2	is a real burden to carry. Let us move past	2	elections in Fulton County.
2 3	is a real burden to carry. Let us move past further review of the fair and credible election	2 3	elections in Fulton County. In December of last year, we decided to
2 3 4	is a real burden to carry. Let us move past further review of the fair and credible election results of 2020 and get down to doing the people's business. Thank you, Mr. Chairman.	2 3 4 5 6	elections in Fulton County. In December of last year, we decided to authorize Wake TSI to review our handling of the elections SENATOR DUSH: Commissioner, can I I
2 3 4 5	is a real burden to carry. Let us move past further review of the fair and credible election results of 2020 and get down to doing the people's business. Thank you, Mr. Chairman. SENATOR DUSH: Thank you, Chairman.	2 3 4 5	elections in Fulton County. In December of last year, we decided to authorize Wake TSI to review our handling of the elections SENATOR DUSH: Commissioner, can I I apologize. I forgot, I neglected something. I
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8 (Pages 29 to 32)

	Page 33		Page 35
1	TSI to review our handling of the elections and to	1	COMMISSIONER ULSH: This was the first
2	provide us with a report.	2	I've talked to the Secretary of the Commonwealth.
3	After Wake TSI conducted its	3	I haven't I haven't had any conversations with
4	investigation of the elections, Fulton County	4	her in any other elections, no.
5	posted a copy of the Wake's report on the county's	5	SENATOR WARD: What sort of questions
6	website. At that point, we were asked to provide	6	did she ask?
7	the acting Secretary of the Commonwealth, Veronica	7	COMMISSIONER ULSH: The one the one
8	Dagraffenreid, a letter explaining, excuse me, what	8	conversation was calling to see this was on
9	was done during our investigation. We provided a	9	election day was calling to see if we had any
10	letter as requested by the acting Secretary.	10	counts of how many absentee and mail-in ballots
11	Shortly thereafter, we were notified by the acting	11	we've received.
12	Secretary by that both Fulton County Dominion	12	And then on another call, she called
13	machines were decertified.	13	and asked how things was going and if we needed any
14	With no other options available, Fulton	14	help with anything, that they was there to help us
15	County has been forced to initiate litigation	15	if we was having problems with anything.
16	against the acting Secretary, challenging her	16	SENATOR WILLIAMS: Mr. Chairman? I'm a
17	decision to decertify Fulton County election	17	need I I need to interrupt.
18	machines.	18	I heard the witness testify to the fact
19	Our case against the acting Secretary	19	that he was not able to answer questions based upon
20	is currently pending in the Commonwealth courts. I	20	litigation. I'm listening to my colleague ask
21	have been asked by my legal counsel to refrain from	21	questions, which, in fact, can be parts of evidence
22	answering questions regarding the litigation at	22	introduced into trial. So I need to understand
23	this time, so I will I will not be answering	23	what the standard's going to be, because if the
24	such questions. But I am here today to speak in	24	gentleman's going to answer questions, we're going
25	the effects of guidance, often confusing and some	25	to ask questions and we're not going to be
	Page 34		Page 36
1	time contradictory in the elections of 2020.	1	constrained by the questions that we're going to
2	Thank you, sir.	2	ask. But we are going to be respectful of the
3	SENATOR DUSH: Thank you, Commissioner.	3	gentleman as he relates to being controlled by his
4	And we do have some questions. I'm going to start	4	litigation.
5	with Senator Ward.	5	So I understand that the gentleman
6	SENATOR WARD: Thank you so much,	6	wants to cooperate, but he's already set a standard
7	Chairman. Thank you, Commissioner Ulsh, for being	7	by which we need to to operate in, and I just
8	here today.	8	need to have clarity we, as members of this
9	First of all, how long have you been a	9	committee, need to have clarity about what that
10	commissioner?	10	line's going to be and how far we're allowed to go.
11 12	COMMISSIONER ULSH: Five and a half	11	SENATOR DUSH: Commissioner, your
• IZ	Vears	1 1 2	litigation does not include is not directed at
	years.	12	litigation does not include is not directed at
13	SENATOR WARD: Okay. And in that time,	13	the the plethora of guidances that came out from
13 14	SENATOR WARD: Okay. And in that time, you have overseen quite a few elections. Is that	13 14	the the plethora of guidances that came out from the Secretary and the the meetings and the
13 14 15	SENATOR WARD: Okay. And in that time, you have overseen quite a few elections. Is that correct?	13 14 15	the the plethora of guidances that came out from the Secretary and the the meetings and the conversations that happened as a result of that.
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9 (Pages 33 to 36)

Page 37

	Page 37		Page 39
1	of you?	1	that's part of the litigation and we're making
2	COMMISSIONER ULSH: In the one one	2	comments to that, we're setting a record. We are
3	occasion she called back and asked me, on election	3	estab we're we're estab we are
4	day, this had been in the afternoon, if we had any	4	establishing a profile on behalf of the Secretary.
5	counts of ballots received. And then she went on	5	She's not able to be here because of the
6	to another phone call and called and asked me if I	6	litigation. It's inappropriate
7	had any counts between Trump and Biden. And	7	SENATOR DUSH: Chairman Chairman,
8	that's and there was other calls, but I didn't	8	one one point of content. Individuals have the
9	answer anything after that.	9	right against self-incrimination.
10	SENATOR WARD: Okay. I I just	10	SENATOR WILLIAMS: They do.
11	hearing that, I find that very, very unusual.	11	SENATOR DUSH: The department does not.
12	Especially the Secretary of State calling you	12	SENATOR WILLIAMS: But well
13	herself. She must have, I'm assuming, felt	13	SENATOR DUSH: And we're when it
14	concerned about what was happening in Fulton	14	comes to the litigation, the litigation, my
15	County.	15	understanding, is against the Department. Is that
16	I find this just another example of	16	not correct? Is it the Secretary? Is she included
17	activities that created confusion and concerns	17	individually?
18	about the election process. And this is why I	18	All right. When it comes to this
19	believe that this committee needs to strongly	19	testimony, those actions before that the
20	pursue answers to these and other questions.	20	Secretary had taken, as comes before this
21	And I have a great deal of respect for	21	committee, it is I know what I want to say and
22	the Minority Chair, greatly respect him, but I have	22	I'm having I'm having a difficult time with it.
23	constituents that are asking questions. They want	23	These committee hearings are necessary
24	answers. And if you believe that these results of	24	to get to the bottom of the questions and the
25	the election were accurate, it should be no problem	25	actions that the Department took. These these
	Page 38		
	Page 30		Page 40
1		1	5
1 2	to go over the process and to investigate these	1	actions, these last-minute directives, again, those
	to go over the process and to investigate these questions. I think it speaks to the very		actions, these last-minute directives, again, those are not part of the litigation. However, I don't
2	to go over the process and to investigate these	2	actions, these last-minute directives, again, those are not part of the litigation. However, I don't know if there's any intent to use those actions as
2 3	to go over the process and to investigate these questions. I think it speaks to the very foundation of our Democratic society. I want to thank Commissioner Ulsh for	2 3	actions, these last-minute directives, again, those are not part of the litigation. However, I don't know if there's any intent to use those actions as part of that case.
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10 (Pages 37 to 40)

	Page 41		Page 43
1	Secretary. I think the term was used "odd," which	1	COMMISSIONER ULSH: It was overwhelming
2	will lead to a further investigation. That	2	for a small county and a small staff.
3	certainly implies something. Implication is a part	3	SENATOR DUSH: What what kind of
4	of a process of building a case. That's all I'm	4	impacts did that have on you and your staff?
5	saying.	5	COMMISSIONER ULSH: Everybody was we
6	If you choose to ask the questions,	6	double-checked everything that we was doing as we
7	that's your right. If you choose to incriminate	7	was working along with it to make sure we was
8	himself, that's his right. I'm not sure he would	8	following protocol. Went back, researched and
9	do it in front of a responsible attorney, but	9	everything that we received. So, basically, it
10	that's what they choose to do. If you choose to do	10	was it it cost a lot more work for everybody.
11	that, we are going to ask questions. We're	11	SENATOR DUSH: Did it interfere with
12	prepared to cooperate with the committee in any	12	any of your other duties as it relates to the
13	manner and format that it lays out, but some of the	13	election, you or your election staff?
14	questions are making all of us very uncomfortable	14	COMMISSIONER ULSH: It it was a
15	in the manner in which we're approaching it.	15	burden, it was actually it worked everybody
16	SENATOR DUSH: Chairman, I appreciate	16	extra. Everybody put more hours in. We had to
17	that and we're not going to stop questions. If the	17	actually the people that does it have other
18	commissioner's attorney deems this that we tread	18	jobs, too. We had to put everything completely off
19	in that we're treading into that area, then he	19	and their only thing was was sat in that room
20	has a responsibility to ensure that his client does	20	and take care of everything that was coming in.
21	not so tread. And we will proceed along those	21	SENATOR DUSH: Was this election
22	lines.	22	conducted any differently than previous elections
23	Are there any other questions?	23	due to the last-minute guidances?
24	Commissioner, I have a couple.	24	COMMISSIONER ULSH: We just had a lot
25	What do you feel were the most	25	more time in it. And we of course there was
	Page 42		Derie 44
	Idge IZ		Page 44
1		1	there there was a lot of different like in
1 2	significant pieces of last-minute guidance, whether	1	there there was a lot of different like in
2	significant pieces of last-minute guidance, whether officially as a guidance document or less formally	2	there there was a lot of different like in the protocols, things you had to do different.
2 3	significant pieces of last-minute guidance, whether officially as a guidance document or less formally in e-mail communications generally? As it relates	2 3	there there was a lot of different like in the protocols, things you had to do different. So, basically, just the storage and
2 3 4	significant pieces of last-minute guidance, whether officially as a guidance document or less formally in e-mail communications generally? As it relates to what was given to the county election officials	2 3 4	there there was a lot of different like in the protocols, things you had to do different. So, basically, just the storage and the everything. I mean, just keeping other
2 3 4 5	significant pieces of last-minute guidance, whether officially as a guidance document or less formally in e-mail communications generally? As it relates to what was given to the county election officials by the Department of State.	2 3 4 5	there there was a lot of different like in the protocols, things you had to do different. So, basically, just the storage and the everything. I mean, just keeping other containers to keep ballots in and all that,
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11 (Pages 41 to 44)

	Page 45		Page 47
1	all to see. I mean, I I can't nothing comes	1	you went back and checked to make sure you did
2	out to me without reading it.	2	things you were supposed to do and you did them in
3	SENATOR DUSH: All right.	3	accordance with the guidelines. Is that correct?
4	Are there any other questions, any	4	COMMISSIONER ULSH: We we went back
5	other who want to offer questions?	5	and reviewed as things was going just to before
6	Senator Costa.	6	we like even before election day, we looked at
7	SENATOR COSTA: Thank you very much,	7	things over, looked just re re re
8	Mr. Chairman, and thank you for testifying.	8	get it familiar with us.
9	Just a couple of a detailed questions.	9	SENATOR COSTA: And through that
10	You serve as the chairman of the commission, board	10	review, did you determine that there were any
11	of commissioners?	11	irregularities that occurred that you had done that
12	COMMISSIONER ULSH: I do.	12	needed to be significantly modified, or were any
13	SENATOR COSTA: Are you also on the	13	fraudulent activities taking place in your review?
14	board of elections as well?	14	Did you determine that at all?
15	COMMISSIONER ULSH: I'm a chairman of	15	COMMISSIONER ULSH: There was stuff as
16	the board of elections also.	16	it went on that looked like there was things
17	SENATOR COSTA: Is there an election	17	that went on as we was reading across it. It was
18	director in your department in your county or do	18	like changing the one was put in right before, like
19	you serve in that capacity as well?	19	contradicting what was already in. So which made
20	COMMISSIONER ULSH: No, we have an	20	things a little confusing.
21	election director.	21	SENATOR COSTA: Okay. It was
22	SENATOR COSTA: And that election	22	confusing, but not fraudulent?
23	director is the one I presume who was also very	23	COMMISSIONER ULSH: I don't know if it
24	active in this con in things you described,	24	was fraudulent or not. It was confusing to us.
25	many of the changes that took place. Is that	25	SENATOR COSTA: That's all the
	Page 46		Page 48
1	correct?	1	questions I have, Mr. Chairman.
1 2	correct? COMMISSIONER ULSH: Yes.	1 2	questions I have, Mr. Chairman. SENATOR DUSH: Thank you. The Chair
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12 (Pages 45 to 48)

Hearing

	Page 49		Page 51
1	that procedure.	1	COMMISSIONER ULSH: I don't know his
2	So I mean, I can't tell you how many it	2	last name.
3	was, but anything that anything that did	3	SENATOR SANTARSIERO: Okay.
4	receive, it was followed to protocol with what the	4	SENATOR DUSH: My chief of staff.
5	directive said.	5	SENATOR SANTARSIERO: Okay. Okay.
6	SENATOR GEPHARDT: Right.	6	Thank you, Mr. Chairman.
7	And have you had any discussions, do	7	You didn't have any other conversation
8	you know or have you heard of any counties that	8	about any other topic?
9	might have handled it differently than that?	9	COMMISSIONER ULSH: No. Just other
10	COMMISSIONER ULSH: I haven't talked to	10	than with my attorney.
11	no other counties. No.	11	SENATOR SANTARSIERO: Okay. So in a
12	SENATOR GEPHARDT: Okay. And did the	12	May 4, 2001, letter 2021 letter to the
13	Department of State's guidance to count and then	13	Department of State, Ms. Hess, who's the elections
14	the Supreme Court's decision not to count ballots	14	director. Correct?
15	without secrecy envelopes, did that cause any	15	COMMISSIONER ULSH: Hess? Yes.
16	confusion or any lack of confidence in how you were	16	SENATOR SANTARSIERO: She said, "In
17	processing them?	17	December 2020, various members of the Pennsylvania
18	COMMISSIONER ULSH: It it was it	18	legislature contacted the Fulton County election
19	was definitely confusing.	19	office and asked if we would allow Wake TSI to do
20	Actually, we have a a contact number	20	an audit to prove to the voters that the 2020
21	that we'd call if there was something going on, you	21	general election was run appropriately."
22	need a quick answer. There was calls made from our	22	Who were the members of the General
23	director to them just to get a quick answer on what	23	Assembly who contacted the elections office?
24	to do in the cases that was coming up. And it	24	COMMISSIONER ULSH: Well, I'd I was
25	was it basically was dealt with at that time,	25	in conversation with Senator Ward.
	Page 50		Page 52
1	Page 50 what they told her on the answer, whenever she was	1	_
1	what they told her on the answer, whenever she was	1	SENATOR SANTARSIERO: Senator Ward?
2	what they told her on the answer, whenever she was on the call with them.	1 2 3	SENATOR SANTARSIERO: Senator Ward? COMMISSIONER ULSH: Yes.
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13 (Pages 49 to 52)

	Page 53		Page 55
1	to do to double-check ourselves. And when the	1	would cost came up, did it not?
2	question was asked to me, I I wanted to know	2	COMMISSIONER ULSH: I I talked
3	myself if everything was done properly.	3	talked to them and asked them what extent they
4	SENATOR SANTARSIERO: Okay. And did	4	would do in the investigation.
5	you share that conversation, the substance of your	5	SENATOR SANTARSIERO: Okay.
6	conversation, with your other commissioners?	6	COMMISSIONER ULSH: And what all it
7	COMMISSIONER ULSH: We talked I I	7	would consist of.
8	made the remark that I wouldn't make any decisions	8	SENATOR SANTARSIERO: Okay. And
9	without having it brought up in our meeting, in our	9	COMMISSIONER ULSH: And basically when
10	commissioners' meeting.	10	they would be available to do it.
11	SENATOR SANTARSIERO: That you had that	11	SENATOR SANTARSIERO: Okay. And did
12	conversation with both of the other commissioners?	12	they tell you what the cost would be? I'm
13	COMMISSIONER ULSH: Yes.	13	assuming, as a commissioner, you were concerned
14	SENATOR SANTARSIERO: Okay. And who	14	about that, were you not?
15	proposed this company, Wake TSI?	15	COMMISSIONER ULSH: There wasn't no
16	COMMISSIONER ULSH: The name was brung	16	cost involved with us.
17	up from the senators, but I it wasn't guaranteed	17	SENATOR SANTARSIERO: It was
18	that that was who was doing it. I actually Googled	18	COMMISSIONER ULSH: We have a report
19	them and checked them out to see what credentials	19	their report's on our the County of Fulton's
20	they had.	20	website. I put it there for transparency reasons.
21	And after looking at that, I had no	21	SENATOR SANTARSIERO: Yeah
22	reason not to think that they couldn't do the job	22	COMMISSIONER ULSH: I want everybody to
23	that we was wanting them to do. So then I	23	know what it says. You're more than welcome to go
24	actually, at that point, was in contact with them.	24	in there and pull it off. It tells you everything
25	SENATOR SANTARSIERO: Okay. You you	25	about that.
	Page 54		Page 56
1		1	
1	just said that was brought up by the senators. Who	1	SENATOR SANTARSIERO: I'm going to get
2	just said that was brought up by the senators. Who were the senators who brought up that name?	2	SENATOR SANTARSIERO: I'm going to get to that in a moment, but
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14 (Pages 53 to 56)

	Page 57		Page 59
1	the county. What was your understanding as to who	1	are you asked questions about from your
2	was paying for this?	2	constituents, about people who are distructful of
3	COMMISSIONER ULSH: Myself was, as same	3	the way that we conduct elections here in
4	as you, I might worry about the cost for the Fulton	4	Pennsylvania, especially 2020, 2021?
5	County, too, for the taxpayers.	5	SENATOR ULSH: It was actually talked
6	SENATOR SANTARSIERO: Right.	6	about how do we know things was right, how do we
7	COMMISSIONER ULSH: Whenever I say it	7	how do we have trust in everything? I've had
8	was free to you, that's all I was concerned about.	8	multiple people say they'll never vote again
9	SENATOR SANTARSIERO: Okay. So you	9	because of everything that they seen on TV.
10	you made no inquiry as to who was who was paying	10	Everything that they heard was going on. That was
11	for it?	11	one of the things that led me to do what I done.
12	COMMISSIONER ULSH: I just wanted to	12	66 67 counties in Pennsylvania.
13	make sure Fulton County taxpayers wasn't paying for	13	Fulton County made it 66 counties still talk about
14	it.	14	it. Fulton County doesn't.
15	SENATOR SANTARSIERO: Did you did	15	SENATOR ARGALL: In in terms of
16	you ever wonder yourself as to who might be paying	16	the the ranking, would this be in the distrust
17	for this?	17	of government, the conduct of elections, would this
18	COMMISSIONER ULSH: I actually made the	18	be in the top 10 issues that people address you at
19	offer that I would kick into it if I had to.	19	when you're at the Eagle Scout banquet or the
20	SENATOR SANTARSIERO: Okay. And what	20	county commissioners' meeting? Would it be in the
21	was the response?	21	top three? Is it is it number one? How how
22	COMMISSIONER ULSH: You don't need to	22	does it rank in in all of the issues
23	worry about it, it's paid for.	23	COMMISSIONER ULSH: As far as
24	SENATOR SANTARSIERO: Okay. They	24	government, it's it's probably five.
25	didn't explain who paid for it?	25	SENATOR ARGALL: Okay.
	Page 58		Page 60
1	Page 58 COMMISSIONER ULSH: I honestly never	1	Page 60 COMMISSIONER ULSH: It's probably in
1 2		1 2	
	COMMISSIONER ULSH: I honestly never		COMMISSIONER ULSH: It's probably in
2	COMMISSIONER ULSH: I honestly never asked the question.	2	COMMISSIONER ULSH: It's probably in the middle.
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15 (Pages 57 to 60)

	Page 61		Page 63
1	there's no reason to show it.	1	million votes cast for president in the 2020
2	And there possibly could be a problem.	2	election and there's about 9500 in Fulton County.
3	An accident they made on their own. But without	3	So in the in the your
4	doing it, how you ever knowing that? As yourself,	4	investigation, was there any fraudulent voting ever
5	how do you ever know that?	5	found out? Found in the votes.
6	So, I mean, I guess you probably should	6	COMMISSIONER ULSH: Our report come
7	follow your heart on it, I guess. I don't know how	7	back it's in our report, but, no, nothing was
8	else to put it.	8	found. Everything was ran in Fulton County
9	SENATOR ARGALL: Okay. Now it's been	9	SENATOR HUGHES: Everything was square,
10	suggested to us that from time to time that we	10	up and up, no fraudulent voting?
11	should ignore the the the thousands of	11	COMMISSIONER ULSH: That's that's
12	constituents who have contacted us, just as they've	12	what our report has, yes.
13	contacted you, and I, for one, simply I'm not about	13	SENATOR HUGHES: That's what the report
14	to ignore my constituents. I think we need to help	14	says?
15	them get the answers that they deserve. Thank you.	15	COMMISSIONER ULSH: Uh-huh.
16	Thank you, Mr. Chairman.	16	SENATOR HUGHES: Okay. Well, that's
17	SENATOR DUSH: Thank you.	17	good. That's good. That's a testimony of you,
18	And I'll remind the members, we	18	sir, and your operation.
19	sunshined sunshined this as reference to Act 77	19	COMMISSIONER ULSH: I'm sleeping good
20	and how the regulatory issues of the last-minute	20	at night.
21	guidances came down that impacted it, and I think	21	SENATOR HUGHES: All right. And and
22	we're going a little bit far afield in some of	22	all of those hard-working folks who put off
23	these lines of questioning and I'd appreciate	23	everything, we that was observed, that is a a
24	members sticking to that.	24	reality across the state. You know, I mean, you
25	Next we have Senator Hughes.	25	know, I'm from Philly, so, you know, kind of like
	Page 62		Page 64
1	_	1	
1 2	Page 62 SENATOR HUGHES: Thank you, Mr. Chairman.	1 2	central conversation and and lots of workers,
	SENATOR HUGHES: Thank you, Mr. Chairman.		central conversation and and lots of workers, you know, lots of cameras and things like that.
2	SENATOR HUGHES: Thank you, Mr. Chairman. Chairman Ulsh, good to see you. Good	2	central conversation and and lots of workers, you know, lots of cameras and things like that. So the scrutiny was was intense and
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2 3 4	SENATOR HUGHES: Thank you, Mr. Chairman. Chairman Ulsh, good to see you. Good to meet you, sir. So you're chair of the the	2 3 4	central conversation and and lots of workers, you know, lots of cameras and things like that. So the scrutiny was was intense and the workers put a lot of extra time in into the process. But congratulations on there and not
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16 (Pages 61 to 64)

	Page 65		Page 67
1	COMMISSIONER ULSH: But it I was	1	So, Mr. Chairman, I have no further
2	there in prior elections. Actually, I called her	2	questions. But I do want to commend you, Chairman,
3	on one occasion and she never returned my phone	3	and and your folks who who had to grind it
4	call.	4	out in a very turbulent environment. So thank you
5	SENATOR HUGHES: Okay.	5	very much.
б	COMMISSIONER ULSH: But that was back a	6	COMMISSIONER ULSH: Thank you.
7	couple years earlier.	7	SENATOR HUGHES: Appreciate you.
8	SENATOR HUGHES: Previously?	8	SENATOR DUSH: Thank you, Senator
9	COMMISSIONER ULSH: Yes.	9	Hughes.
10	SENATOR HUGHES: Prior to the act,	10	For the second time, Senator
11	prior to the	11	Santarsiero.
12	COMMISSIONER ULSH: Yes, it was before	12	SENATOR SANTARSIERO: Thank you,
13	the 2020 election.	13	Mr. Chairman, Commissioner Ulsh.
14	SENATOR HUGHES: Yeah, yeah.	14	I just want to go back to that issue of
15	COMMISSIONER ULSH: And I have yet to	15	the Wake TSI report and the payment for it.
16	get that phone call back.	16	So, sitting here today, do you have an
17	SENATOR HUGHES: Okay. All right.	17	understanding as to who paid for that report?
18	Well, we had a big election since then that	18	COMMISSIONER ULSH: It's it's in our
19	COMMISSIONER ULSH: Well, I mean, I'm	19	report. I I believe it was I can't even
20	glad to hear from her. I I was glad she was	20	remember what it was. There's been so much stuff
21	there.	21	through my head here. I can't even remember
22	SENATOR HUGHES: Well, we got a new	22	honestly.
23	Secretary now, so, you know.	23	SENATOR SANTARSIERO: Okay. So you
24	So so record turnout, lots of staff	24	mentioned before that the report is is posted
25	time put in to make sure everything worked right.	25	online. My understanding is there was a draft of
	Page 66		Page 68
1	Page 66 And in the end and it wasn't even it wasn't	1	Page 68 the report issued back in February. Do you recall
1 2		1 2	
	And in the end and it wasn't even it wasn't		the report issued back in February. Do you recall
2	And in the end and it wasn't even it wasn't even close in Fulton County, as I understand it,	2	the report issued back in February. Do you recall that?
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17 (Pages 65 to 68)

Hearing

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appreciate if we would stick to that.

SENATOR SANTARSIERO: Okay. Well,

Mr. Chairman, I -- I -- I appreciate that. I -- my

understanding is, though, that Commissioner Ulsh

	Page 69		Page 71
1	like to know that.	1	has been asked here today as a representative of
2	SENATOR SANTARSIERO: Okay. Well, be	2	Fulton County. This hearing is about Fulton County
3	that as it as it may, the the initial draft	3	and the election that happened last November. And
4	report said in two places that the person who had	4	that seems to me to be inexplicably linked to the
5	requested the audit in Fulton was Pennsylvania	5	subsequent event of the request to have this
б	State Senator Mariscano. Now, as an Italian	6	outside company, Wake TSI, come in and perform an
7	American, I know our names are often butchered. I	7	alleged investigation. So I would think that that
8	assume that was a reference to Senator Mastriano.	8	is relevant to our discussion here today.
9	Does that comport with your memory, did	9	Are you saying that I should not be
10	Senator Mastriano was he involved in asking for	10	asking any questions about Wake TSI?
11	this this audit?	11	SENATOR DUSH: There the Wake TSI
12	COMMISSIONER ULSH: We still talking	12	investigation is as it relates to the specific
13	about the draft report?	13	actions that we sunshined, which are the the
14	SENATOR SANTARSIERO: Correct.	14	guidances which led up to this election, as well as
15	COMMISSIONER ULSH: I don't want to	15	during the election, that is what has been
16	don't want to make any comment about the draft	16	sunshined and I'd appreciate it if you stick to
17	report because my e-mail was hacked. I would like	17	the the purpose that is stated in the sunshine
18	to know how you got that.	18	law for this hearing.
19	SENATOR SANTARSIERO: Well, I'm I'm	19	SENATOR SANTARSIERO: Okay. But and
20	reading this from an article in the Washington	20	I and I I do want to respect that,
21	Post. That's how I got it.	21	Mr. Chairman, so I'm just trying to understand what
22	COMMISSIONER ULSH: Okay.	22	the parameters are.
23	SENATOR SANTARSIERO: And I can tell	23	If the Wake TSI investigation dealt
24	you the date of that article is June 6, 2021.	24	with that topic, then I would assume that there
25	COMMISSIONER ULSH: Okay. Thank you.	25	would be no objection to my asking questions about
	Page 70		Page 72
1	SENATOR SANTARSIERO: Okay. But,	1	the Wake TSI investigation.
2	again, my my question stands	2	SENATOR DUSH: As it relates to how
3	COMMISSIONER ULSH: I I know	3	Wake TSI described what happened during that
4	Doug Mastriano afterwards was involved with the	4	during those guidances, I don't have any problem
5	conversations. But before the before the the	5	with. But, as I said, I do want to stick with what
6	analysis, before the investigation happened, I had	6	the law requires us to sunshine and if you would
7	no conversation with Doug Mastriano about any of	7	stick to that subject matter, I'd appreciate it.
8	it. I didn't know he was even involved with it. I	8	Thank you.
9	had no conversation with Doug Mastriano.	9	SENATOR SANTARSIERO: Okay. Well
10	SENATOR SANTARSIERO: Oh, so Okay.	10	okay. Let me let me let me try it this way
11	So just so I understand, when did you understand	11	then.
12	that he was involved? When did you first	12	I want to try to understand the
13	understand that?	13	distinctions that were made or the differences
14	COMMISSIONER ULSH: After the	14	between the draft report that came out in February
15	investigation was done and the report come out.	15	and then the one that was ultimately made public in
16	SENATOR SANTARSIERO: Okay.	16	May. And is that that's when it was posted by
17	SENATOR DUSH: Senator, if we could	17	the county, correct, in May, the final report from
18	stick to the what was actually sunshined in this	18	Wake TSI?
19	hearing, which is the actions that led up to and	19	SENATOR DUSH: Yes.
20	during the last-minute guidance from the Secretary.	20	SENATOR SANTARSIERO: Okay. Again, my
21	That's what we were sunshined for and I would	21	understanding is that in the draft report, the

- 22 the report concluded, quote, That no anomalous or 23 unusual incidents reported during the election
- 24 process and that the election was, quote, Well run,
 - followed all commonwealth and federal guidelines

18 (Pages 69 to 72)

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Yes, Chairman Williams.

Mr. Chairman.

SENATOR WILLIAMS: Thank you,

We looked at the -- the website and we

could not find any related information with regard

to cost. Where else can we find it and who paid?

	Page 73		Page 75
1	and was conducted in a diligent and effective	1	COMMISSIONER ULSH: You said you looked
2	manner, end quote.	2	at our website and there's nothing on it?
3	And I want to share my colleague	3	SENATOR WILLIAMS: The website that you
4	Senator Hughes in congratulating you on that and	4	referred us to earlier in your testimony, which you
5	and that conclusion.	5	said
6	But then the final version of the	6	COMMISSIONER ULSH: County of Fulton.
7	report that was posted in May went beyond that in	7	SENATOR WILLIAMS: There's no
8	that same notation and it it included a number	8	there's no
9	of issues and those included three related to	9	COMMISSIONER ULSH: There's no report
10	Dominion voting systems, and I wondered whether you	10	on that?
11	could tell us why that was changed, why that was	11	SENATOR WILLIAMS: No.
12	added into the report that was not in the original	12	COMMISSIONER ULSH: I I can assure
13	draft.	13	you there is.
14	COMMISSIONER ULSH: Okay. Senator,	14	SENATOR WILLIAMS: The report's there,
15	first of all, I didn't write the report, so I had	15	but the cost is not.
16	no I I didn't write it, didn't tell them what	16	COMMISSIONER ULSH: The cost, I don't
17	to put in it. The report's what they did in the	17	know. I honestly can't tell you, but it tells you
18	investigation and they filed it.	18	in there who paid for it, is what I said. I don't
19	As far as the draft report, I won't	19	know nothing about cost. I have no idea what it
20	make any comment on that because that's not public	20	cost. I just said it says in there who paid for
21	information.	21	it.
22	SENATOR SANTARSIERO: Okay. But you	22	SENATOR WILLIAMS: Right. So where
23	did receive that draft report.	23	will we find in your public records
24	COMMISSIONER ULSH: I I'm just	24	COMMISSIONER ULSH: I
25	saying that's not public information.	25	SENATOR WILLIAMS: who paid for it?
	Page 74		Page 76
1	SENATOR SANTARSIERO: Well	1	COMMISSIONER ULSH: I don't have that
2	COMMISSIONER ULSH: That's not. My	2	in my public records because it didn't come out of
3	my e-mail was hacked.	3	our budget. I don't know I don't know what it
4	SENATOR SANTARSIERO: Your e-mail so	4	cost. I honestly can't tell you that. But it does
5	you're saying that your e-mail that had the draft	5	report in there who paid for it.
6	report in it was hacked.	6	SENATOR WILLIAMS: So we're saying that
7	COMMISSIONER ULSH: I'm just saying	7	there's no record in Fulton County
8	that shouldn't have been out because that was	8	COMMISSIONER ULSH: We keep records on
9	confidential. It wasn't a final report.	9	our budget what we
10	SENATOR SANTARSIERO: Let me	10	SENATOR WILLIAMS: Okay.
11	SENATOR DUSH: Senator	11	COMMISSIONER ULSH: out of our
12	SENATOR SANTARSIERO: Yes.	12	budget.
13	SENATOR DUSH: We're going far afield	13	SENATOR WILLIAMS: I understand that,
14	again from the actions of the directives that were	14	but it's a related item. It's a related expense
15	implemented. I'm going to move on. I've got a	15	and you said you don't have it, fine.
16	list of other things that we have to do for the	16	But you're also suggesting that
17	for this.	17	there's that you don't have knowledge of where
18	Are there any other members who have	18	to find who paid for this?
19	any questions before I move on to the Secretary?	19	COMMISSIONER ULSH: It

SENATOR WILLIAMS: You do -- before --

21 Let me phrase this before you answer. And I --

- 22 because you may not want to answer. Because, you
- 23 know, that kind of answer was you don't know and we
- 24 can't find it is a significant issue in the public
 - domain. If the public -- Let me finish.

19 (Pages 73 to 76)

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	Page 77		Page 79
1		1	
1 2	If we as public officials cannot identify where that kind of cost was, who paid for	1	question. SENATOR DUSH: Thank you, Commissioner.
∠ 3	it, there is implicit in that there's potential	3	Go ahead.
4	conflict of interest, which is part of why we're	4	SENATOR WILLIAMS: The comment about
5	here today.	5	the Secretary calling you, does that suggest that
6	So your answer's troubling because	6	that affected any operation, other than time and
7	you're not giving us any guideline of where to go	7	guidance? Did it affect your directives to people
8	to find out who paid it. That to me is kind of	8	or did it affect any portion of the election or
9	shocking to suggest that the person who heads this	9	or any outcome?
10	area doesn't have any knowledge of where	10	COMMISSIONER ULSH: If anything I did,
11	If you don't know who paid for it, I'll	11	I talked to my office personnel, wanted to know if
12	accept that. It's hard for me to accept that you	12	things was going okay, if there was a problem
13	don't know where to go to find it. That's what I'm	13	because it made me feel like there was a flag going
14	confused about.	14	up in Harrisburg, that we was doing something
15	COMMISSIONER ULSH: You're saying you	15	wrong.
16	want to know who paid for it?	16	SENATOR WILLIAMS: Okay. But that's
17	SENATOR WILLIAMS: Yes.	17	your personal interpretation.
18	COMMISSIONER ULSH: And I told you it's	18	COMMISSIONER ULSH: Yeah. No as far
19	on our report on our website. It says that in	19	as as far as what everybody was doing, everybody
20	there who paid for it.	20	did their job.
21	SENATOR WILLIAMS: Did we just not look	21	SENATOR WILLIAMS: And she did not
22	for that? We've had three people look for it and	22	say you said you were concerned by her call,
23	they've not found it.	23	that a yellow flag went up because of her call. I
24	COMMISSIONER ULSH: Could you give me a	24	guess because she didn't call you two years ago or
25	minute?	25	call you back, I could understand that. What I'm
		1	
	Page 78		Page 80
1	Page 78 SENATOR WILLIAMS: Absolutely.	1	Page 80 saying to you, though, there's nothing she actually
1 2		1 2	
	SENATOR WILLIAMS: Absolutely. COMMISSIONER ULSH: We don't have the report. There anything else you could talk about		saying to you, though, there's nothing she actually said that suggested or implied or inferred that there was a problem in Fulton County from her
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2 3	SENATOR WILLIAMS: Absolutely. COMMISSIONER ULSH: We don't have the report. There anything else you could talk about while I'm looking for this or this thing is 80-some pages long?	2 3	saying to you, though, there's nothing she actually said that suggested or implied or inferred that there was a problem in Fulton County from her department's perspective? COMMISSIONER ULSH: And I didn't say
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20 (Pages 77 to 80)

	Page 81		Page 83
1	COMMISSIONER ULSH: Say again.	1	SENATOR WILLIAMS: Well, let me
2	SENATOR WILLIAMS: I noticed you have a	2	apologies, Mr
3	ring on your finger. Are you a married guy?	3	One, I would hope that from this brief
4	COMMISSIONER ULSH: Yeah.	4	exchange that those who are watching across the
5	SENATOR WILLIAMS: Okay.	5	Commonwealth of Pennsylvania would understand that
6	COMMISSIONER ULSH: I don't know what	6	those of us who are on the Democratic side of the
7	it has to do with this.	7	aisle are not in opposition to any investigation,
8	SENATOR WILLIAMS: I'm going to tell	8	any review, or, in fact, any audit that would be
9	you what it has to do with it. I'll tell you	9	required by facts, evidence, information, that
10	directly what it has to do with it. I'm a married	10	would suggest that something was done improperly
11	guy, too. You said your interpretation. You're a	11	during the course of this past election cycle
12	married guy, I'm a married guy. When my wife says	12	that's under review today. Be very clear that
13	something, and I start interpreting, I get in	13	members on this side of the aisle in the past have
14	trouble. Okay?	14	actually asked for those review and investigations
15	So I'm suggesting to you that you're	15	of individuals, as well as organizations that are
16	testifying here today for a reason. Your	16	involved in areas that we have found to be of
17	interpretation and I asked you a very specific	17	question as it relates to this past election cycle.
18	question. I said did she say anything	18	And, in fact, we've asked that of a
19	specifically, you didn't give me an answer. You	19	member of the Senate who was involved in activity
20	went to your interpretation. I'm asking you for	20	that we thought undergirded this actual election
21	her words, out of her mouth, without your	21	cycle. And to date we've gotten no response.
22	interpretation, without you editing it, without you	22	To the gentleman who testified, we
23	providing other colorization to it. I'm asking	23	thank him for his service. We thank him for his
24	you: Did she say anything in her comments to you	24	information and we look forward to the details that
25	that suggested or said directly, there's a problem	25	we've asked of the committee and we ask that all of
	Page 82		Page 84
1	Page 82 in Fulton County?	1	Page 84 us receive that information because we do believe
1 2		1 2	
	in Fulton County?		us receive that information because we do believe
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21 (Pages 81 to 84)

	Page 85		Page 87
1	occurred leading up to it, Mr. Chairman.	1	voting election offices. I've seen it myself.
2	If you if you read the rest of	2	It's the training that goes into it ahead of
3	what's been reported here as a quote, "It couldn't	3	time is pretty arduous. Some of the changes that
4	hurt the Trump campaign if our state	4	came down last minute were very stressful, I know,
5	representatives all got involved. If we don't stop	5	to you and other counties that I've talked with.
6	this election problems, next will be worse. If	6	And I do appreciate, again, all of those people
7	there were 109 House and 27 Senate with Senator	7	because without all of you, the wheels come off the
8	Mastriano, it would all it would be a big help.	8	bus. None of us would be sitting up here. There
9	The people need this. Respect their vote."	9	wouldn't be anybody in a sworn elective position.
10	SENATOR DUSH: Okay. Senator Hughes,	10	So my thanks to you very much and to
11	I've listened	11	your staff, as well as those throughout the
12	SENATOR HUGHES: I'm I'm reading	12	Commonwealth in all 67 counties. Thank you.
13	from from August 11th	13	COMMISSIONER ULSH: Thank you,
14	SENATOR DUSH: Senator Hughes.	14	Chairman. Thanks, all you senators.
15	SENATOR HUGHES: article written	15	SENATOR DUSH: And before we close,
16	in	16	since the Department of State declined to attend
17	SENATOR DUSH: Senator Hughes, you're	17	today's hearing to testify, I would like to read
18	out of order. This was specifically sunshined	18	some of the questions for the Department into the
19	SENATOR HUGHES: I'm not out of order.	19	record.
20	I'm very much in order, sir. Okay?	20	And we received a declination notice
21	SENATOR DUSH: This was specific	21	last week, and then we received another one half an
22	sunshined for the last-minute guidance. We're on a	22	hour before the hearing. And again they had stated
23	very divergent track right now. And	23	that the purpose the reason for their not
24	SENATOR HUGHES: All of this relates,	24	attending was that they had pending litigation
25	Mr. Chairman.	25	litigation and I will reiterate that government
	Page 86		
	rage ou		Page 88
1		1	
1 2	SENATOR DUSH: This again SENATOR HUGHES: All of this relates.	1 2	Page 88 agencies do not have the right against self-incrimination and that the actions that were
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22 (Pages 85 to 88)

	Page 89		Page 91
1	What are other ways what other ways	1	naked ballots, ballots that have been placed
2	are counties provided with explanations from the	2	directly in a return envelope and are missing the
3	department regarding how to administer the	3	secrecy envelope, but the the Pennsylvania
4	election?	4	Supreme Court ruled against that guidance?
5	Who typically sends those e-mail	5	When Secretary Boockvar testified
6	questions to the county?	6	before Representative Grove's committee in the
7	Before a guidance is issued or an	7	House, she stated that guidance was issued because
8	informal e-mail is sent, is there an internal	8	counties did not know what to do about the
9	process that the guidance or e-mail goes through in	9	signatures. The signature verification has been
10	terms of review before it's issued to the counties?	10	part of our election security for a very long time.
11	Who's typically involved in that	11	What was it about the November 2020 election that
12	process?	12	suddenly made this a significant issue?
13	Is the process the same regardless of	13	Isn't signature verification part of
14	whether it's a guidance or an e-mail?	14	the in-person voting process?
15	Are guidances in e-mails to be given	15	How was signature verification supposed
16	legal standing?	16	to occur for in-person voting?
17	Under what statutory authority do they	17	Prior to the election, the Pennsylvania
18	have any legal standing?	18	courts heard a suit over whether voters could or
19	How often on average are e-mails	19	should be given the ability to correct defects in
20	typically sent to the counties providing feedback,	20	their mail-in ballots or cure them.
21	recommendations, and instructions on administering	21	Are you aware that Secretary Boockvar,
22	elections?	22	in the PA Supreme Court case on curing ballots in
23	In the 2020 general election, were	23	November 2020, stated that "Logistical policy
24	there more or less e-mails than usual sent to the	24	decisions like the ones implicated herein are more
25	counties? If more, why?	25	properly addressed by the legislature and not the
	Page 90		Page 92
1	What about during the '21 primary, the	1	courts"?
1 2	What about during the '21 primary, the 2021 primary, were there more or less e-mails than	2	courts"? Is it evident through Secretary
2 3	What about during the '21 primary, the 2021 primary, were there more or less e-mails than average that were sent to the counties? Again, why	2 3	courts"? Is it evident through Secretary Boockvar's statement that it was not the purview of
2 3 4	What about during the '21 primary, the 2021 primary, were there more or less e-mails than average that were sent to the counties? Again, why do you think that might be?	2 3 4	courts"? Is it evident through Secretary Boockvar's statement that it was not the purview of the Executive Branch to construct electoral or
2 3 4 5	What about during the '21 primary, the 2021 primary, were there more or less e-mails than average that were sent to the counties? Again, why do you think that might be? I understand the Deputy Secretary	2 3 4 5	courts"? Is it evident through Secretary Boockvar's statement that it was not the purview of the Executive Branch to construct electoral or election logistical policy? Therefore, would you
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23 (Pages 89 to 92)

	Page 93		Page 95
1	that she could was concerned that counties might	1	Department be prepared to testify on that audit
2	improvise ad hoc procedures which would vary from	2	report and to have answers to the findings that
3	county to county creating a significant risk of	3	were in that report.
4	error and uncertainty in the review of ballots.	4	I now recess this Senate
5	Despite the Secretary and the Court	5	Intergovernmental
6	stating that the matter of curing ballots should	6	SENATOR HUGHES: Mr. Chairman
7	proceed through the legislative process, did the	7	Mr. Chairman
8	Department issue guidance or recommendations on	8	SENATOR DUSH: Operations Committee
9	curing ballots?	9	until the
10	To your knowledge, were the were	10	SENATOR HUGHES: Mr. Chairman, before
11	there counties who permitted voters to, in any way,	11	you recess
12	cure their ballots?	12	SENATOR DUSH: call of the chair.
13	What's your understanding of how	13	SENATOR HUGHES: I wanted to do
14	counties permitted such cure?	14	something for the record. Before you recess the
15	How many counties permitted these cure	15	meeting. It's a re it's a request
16	processes?	16	SENATOR DUSH: We're at ease. We're at
17	Did they all use the same processes, to	17	ease.
18	your understanding?	18	SENATOR HUGHES: Thank you.
19	We have heard that both the executive	19	SENATOR DUSH: The letter is submitted
20	and judicial branches specifically stated that	20	for the record.
21	creating the logistical process of curing ballots	21	SENATOR HUGHES: Mr. Chairman, I now
22	is the purview of the legislature. However, prior	22	SENATOR DUSH: I now recess this Senate
23	to writing such logistical election policy, would	23	Intergovernmental Operations Committee. The letter
24	you agree that it would be incumbent on the General	24	will be posted on the Senate's web page.
25	Assembly Assembly to thoroughly study the matter	25	will be posted on the benade s wee pager
	Page 94		Page 96
	Page 94		Page 96
1	of curing ballots?	1	Page 96 CERTIFICATE
2	of curing ballots? Is it true that Secretary Boockvar,	2	CERTIFICATE
2 3	of curing ballots? Is it true that Secretary Boockvar, when she petitioned the PA Supreme Court concerning	2 3	CERTIFICATE I, Sommer E. Greene, Certified Court
2 3 4	of curing ballots? Is it true that Secretary Boockvar, when she petitioned the PA Supreme Court concerning signature verification in October 2020, stated that	2 3 4	CERTIFICATE I, Sommer E. Greene, Certified Court Reporter for the State of Arizona, certify:
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Maricopa Reporting - (480)-597-4744

24 (Pages 93 to 96)

EXHIBIT B

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Page 1
      PENNSYLVANIA SENATE INTERGOVERNMENTAL
 1
     OPERATIONS COMMITTEE
 2
     + + + + +
 3
     VOTING MEETING -
     CONSIDERATION OF A MOTION TO AUTHORIZE
 4
      THE ISSUANCE OF SUBPOENAS
 5
     + + + + +
 6
     Wednesday, September 15, 2021
 7
      + + + + +
 8
                  A public hearing of the Pennsylvania Senate
 9
      Intergovernmental Operations Committee convened,
     pursuant to notice, at 9:30 EDT; Senator Cris Dush,
     Chairman, presiding.
10
      SENATE COMMITTEE MEETING MEMBERS PRESENT:
11
12
           OFFICERS:
            CRIS DUSH, Chairperson
13
                ANTHONY H. WILLIAMS, Minority Chair
14
           MAJORITY:
            SCOTT E. HUTCHINSON, Vice Chair
15
                JAKE CORMAN, Ex-Officio
                DAVID G. ARGALL
16
                CHRIS GEBHARD
                DOUG MASTRIANO
17
                JUDY WARD
18
           MINORITY:
                JAY COSTA
19
                VINCENT J. HUGHES
                STEVEN J. SANTARSIERO
20
           STAFF:
21
                NATHANIEL R. SANKO, Legislative
     Assistant/Clerk
22
                  The transcript constitutes the minutes from
23
     the Senate Intergovernmental Operations Committee held
      on September 15, 2021.
2.4
25
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	Page 2	Page 4
1	T-A-B-L-E O-F C-O-N-T-E-N-T-S	1 SENATOR SANTARSIERO: Here.
2		2 THE CLERK: Judy Ward?
	PAGE	3 SENATOR WARD: Here.
3		4 THE CLERK: Anthony Williams?
4	Meeting called to order 3	5 SENATOR WILLIAMS: Present.
5	Motion by Chairman Dush for consideration to	6 THE CLERK: Dush?
6	authorize the issuance of subpoenas 4	7 SENATOR DUSH: Present.
7	Committee discussion re motion 8	8 THE CLERK: Corman?
8		9 SENATOR CORMAN: Here.
	Ruling 59	10SENATOR DUSH: A quorum having been
9	Adjournment 59	11 established, good morning everyone. It has been made
10	Adjournment59Reporter's Certificate60	12 plain that the Department of State and Acting Secretary
11	Reporter's Certificate 00	13 Degraffenreid are not willing to participate in this
12		
14		14 body's investigation into the 2020 general election and
15		15 2021 primary election and how the election code is
16		16 working after the sweeping changes of Act 77 of 2020.
17		17 In order to determine the necessity and
18		18 scope, in terms of legislative action, it is essential
19		19 that the Legislature have access to the relevant
20		20 information in regarding in regard to the 21 aforementioned elections.
21		
22		22 As such, pursuant to the powers granted to
23		23 the Senate Committees via Senate Rule 14D and Article
24 25		24 II, Section 11 of the Pennsylvania Constitution as well
23		25 as Pennsylvania Statue 46 subsection 61, I make the
	Page 3	
1	_	Page 5
1	P-R-O-C-E-E-D-I-N-G-S	1 motion to authorize and direct the senate secretary to
2	P-R-O-C-E-E-D-I-N-G-S (9:30 a.m.)	 motion to authorize and direct the senate secretary to prepare a subpoena directed to the Acting Secretary of
2 3	P-R-O-C-E-E-D-I-N-G-S (9:30 a.m.) SENATOR DUSH: We will now call this meeting	 motion to authorize and direct the senate secretary to prepare a subpoena directed to the Acting Secretary of State, Veronica Degraffenreid, requesting the following
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2 (Pages 2 - 5)

Page 6	Page 8
1 Commonwealth of Pennsylvania as of May 1st, 2021 by	1 (15) a copy of the certified results for each
2 county;	2 and every race and or ballot question on the May 2020
3 (5) A complete list containing the name, date	3 general and the May 2021 primary elections;
4 of birth, driver's license number, last four digits of	4 (16) a copy of all reports of audits and/or
5 Social Security number, address and date of last voting	5 reviews of the Sure System conducted by or for the
6 activity of all registered voters within the	6 Department of State between 2018 and the present,
7 Commonwealth of Pennsylvania as of November 1st, 2020	7 including but not limited to any audits conducted under
8 by county;	8 25 Pennsylvania Consolidated Statutes 1803(a);
9 (6) a complete list containing the name, date	9 (17) a copy of the annual reports submitted
10 of birth, driver's license number, last four digits of	10 to the Department in 2021 pursuant to Title 4,
11 Social Security number and address of all individuals	11 Pennsylvania Code 183.7; 4 PA Code 183.7.
12 who voted in person in the November 2020 General	12 These subpoenas shall direct the production
13 election by county;	13 of requested records be made to the Office of General
14 (7) a complete list containing the name, date	14 Counsel for the Senate Republican Caucus by no later
15 of birth, driver's license number, last four digits of	15 tan 4:00 p.m. on Friday, October 1st, 2021.
16 Social Security number and addresses of all individuals	16 The senate secretary shall further be
17 who voted by mail-in ballot in the November 2020	17 authorized to, in turn, direct senate security to
18 General election by county;	18 appropriately serve these subpoenas as required by law.
19 (8) a complete list containing the name, date	19 Is there a second to the motion?
20 of birth, driver's license number, last four digits of	20 SENATOR CORMAN: Mr. Chairman? Mr. Chairman?
21 Social Security number and address of all individuals	21 SENATOR DUSH: Senator Ward seconds the
22 who voted by absentee ballot in the November 2020	22 motion. Are there any questions or discussion
23 General election by county;	23 regarding the motion? The Chair recognizes the
24 (9) a complete list containing the name, date	24 minority chair, Senator Williams.
25 of birth, driver's license number, last four digits of	25 SENATOR WILLIAMS: I have attempted to
Page 7	Page 9
1 Social Security number and address of all individuals	1 accommodate the process, even though I differ with the
2 who voted by provisional ballot in the November 2020	
± 2 mino volca by provisional barrot in the NOVEILUEI 2020	2 process. I came here prepared to follow what was
	2 process. I came here prepared to follow what was 3 outlined in terms of what was going to happen. There
3 General election by county;	3 outlined in terms of what was going to happen. There
3 General election by county;4 (10) a complete list containing the name,	3 outlined in terms of what was going to happen. There4 was an opening statement, which I feel and felt was
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3 (Pages 6 - 9)

1	Page 10		Page 12
1	counties, provided specific insight and guidance of	1	of the separation of powers. This investigation is
2	needed resources for counties across the Commonwealth	2	either a untimely election contest or an election
3	of Pennsylvania. To date, none of those	3	audit, probably both. The senate does not have the
4	recommendations have been enacted.	4	authority to perform either.
5	Nonetheless, here we sit prepared to vote on	5	And in the substance of these subpoenas, the
6	subpoenas that may or may not be a violation of federal	6	public should be forewarned of the overreaching,
7	law, that may or may not be jurisdictionally	7	overarching nature contained in these subpoenas,
8	appropriate based upon this committee and based upon	8	specifically for the government to have access to your
9	the non-participation in our last hearing at the	9	Social Security numbers should be scary to all of us.
10	Department of State.	10	This information that will be provided will
11	Regardless of the fact that the Department	11	be forwarded to a private vendor. For those who come
12	has before the election and since the election provided	12	from counties that are truly concerned about the
13	specific comment reported before committees regarding	13	government, its overreaching and desire your privacy,
14	their activities. Regardless of the fact that this	14	this should be seen as a betrayal of those who are here
15	committee and the republicans are quite aware that they	15	to represent you.
16	have taken the Department to court and, therefore,	16	Further, the information that we now see
	limit what the Department can say in public	17	based upon the activity going on in Arizona, and make
18	proceedings.	18	no mistake, this is an attempt, and an Arizona type
19	We're also here based upon the testimony of		forensic audit is being investigated by the federal
20	the Fulton County Commissioner, Stuart Ulsh, which,	20	Department of Justice and may well be, in fact, a
	frankly, raises more questions than provided answers or		violation of federal law.
	insight. What was stated on the record, there was no	22	As my friend, Senator Costa and others last
	evidence of fraud in his county nor consequence of	23	week and others before him have stated, we're at a
	election manipulation.	24	crossroads. For those of us who want to preserve the
25	Further, he provided what many of us see as		constitution, it is our sworn responsibility to follow
	Page 11		Page 13
1	an alarming line of information, information that a		-
	an anariting fine of information, information that a	1	it in this commonwealth, this is a clear, clear pattern
2	private vendor potentially without sunshine or public		It in this commonwealth, this is a clear, clear pattern that troubles all of us.
			-
	private vendor potentially without sunshine or public	2 3	that troubles all of us.
3 4	private vendor potentially without sunshine or public knowledge, has access to their voter file information.	2 3 4	that troubles all of us. Senator Corman suggested today, in a
3 4 5	private vendor potentially without sunshine or public knowledge, has access to their voter file information. The entirety of our proceedings today,	2 3 4 5	that troubles all of us. Senator Corman suggested today, in a published newspaper article, that there should be an
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3 4 5 6 7	private vendor potentially without sunshine or public knowledge, has access to their voter file information. The entirety of our proceedings today, issuing subpoenas, is based upon such a non-credible foundation, going well beyond and is very troubling,	2 3 4 5 6 7	that troubles all of us. Senator Corman suggested today, in a published newspaper article, that there should be an investigation. We agree. We agree with him. We believe that what has been revealed by testimony in
3 4 5 6 7 8	private vendor potentially without sunshine or public knowledge, has access to their voter file information. The entirety of our proceedings today, issuing subpoenas, is based upon such a non-credible foundation, going well beyond and is very troubling, and, in fact, leads us to darker days in this country,	2 3 4 5 6 7 8	that troubles all of us. Senator Corman suggested today, in a published newspaper article, that there should be an investigation. We agree. We agree with him. We believe that what has been revealed by testimony in careless newspaper reports, there seems to be potential
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4 (Pages 10 - 13)

Page 14	Page 16
1 SENATOR DUSH: Senator	1 were unscrupulous and illegal activities in a pointedly
2 SENATOR WILLIAMS: But it does	2 different direction. We suggest that Senator Corman
3 SENATOR DUSH: when you say that the	3 and the like indeed investigate those significant
4 motive of this is for some purpose other than the	4 findings and those proceedings.
5 stated motives and the intent of this committee and	5 Lastly, we sit in the shadow of 911 where we
6 this investigation, you are questioning the motive of	6 as a collective nation weep and mourn and remember the
7 the chair.	7 tragedy which occurred. And I'm drawn to the comments
8 SENATOR WILLIAMS: I'm reacting to what has	8 made by former President Bush, "We're greater as a
9 been publicly documented in a newspaper article	9 collective as opposed to divided."
10 SENATOR DUSH: Not on this chairman's	10 So while we sit here in the minority, we will
11 directives and my statements. You're using other	11 continue the battle and the fight for those of us who
12 people's comments. You are not using the statements of	12 believe in what President Bush believes in and every
13 this chairman. And I'm the one who determines the	13 good and godly given American in Pennsylvania believes
14 direction of this investigation.	14 in, their God-given right to be considered equal. And
15 SENATOR WILLIAMS: This committee is	15 that's expressed through their franchise and their
16 sanctioned by the body as a total. No committee	16 right to vote. Thank you, Mr. Chairman.
17 operates independent of the senate. It only operates	17 SENATOR DUSH: Thank you, Chairman. Are
18 from the permission of those who are in leadership. So	18 there any other questions or discussion on the motion?
19 with all due respect, there's nothing that any	19 THE CLERK: Senator Santarsiero, Mr.
20 committee chair, including you, can certainly suggest	20 Chairman.
21 operates independently of that process.	21 SENATOR DUSH: Senator Santarsiero.
22 So, therefore, with all due respect, Mr.	22 SENATOR SANTARSIERO: Thank you, Mr.
23 Chairman, this is a response to a statement made by the	23 Chairman. I just have a few questions, if I may.
24 member that sanctions the committee, that appoints the	24 First, I'm trying to understand the breadth of the
25 chairman of this committee, and allows for the work of	25 subpoena and what is being requested. Can you explain
Page 15	Page 17
1 this committee and directed the work of this committee	1 why it is that the proposed subpoena would be
	1 willy it is that the proposed subpoend would be
2 and stated publicly in many and numerous newspaper	2 requesting Social Security and driver's license
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5 (Pages 14 - 17)

	Page 18		Page 20
1	Legislature to create legislation, which will prevent	1	need to verify those voters from 2020?
2	that from happening in future elections.	2	SENATOR DUSH: That question again has been
3	SENATOR SANTARSIERO: Well, we have	3	asked and answered. This is an investigation to
4	legislation right now that requires certain threshold	4	determine if there are failures with regard to ensuring
5 :	requirements for someone to be able to vote. Why	5	the integrity of the voter registration system.
6	specifically would we need this information for the	6	SENATOR SANTARSIERO: All right. Let me go
7	nearly seven million people who voted. We've heard	7	on to another topic that I would like to try to get
8	through our special committee earlier this year from a	8	some understanding of. If this information, if the
9 :	number of county elections officials across	9	subpoenas are voted out today, and the information is
10	Pennsylvania and we heard as recently as last week from	10	provided, who is going to have access to the
11	a county election official in Fulton County that there	11	information?
12	were no issues. Why do we need this information?	12	SENATOR DUSH: We are still working on
13	SENATOR DUSH: The commissioner from Fulton	13	getting the contracts finalized on a vendor who is
14	County was commenting on the counts. He was not	14	capable of conducting such an investigation.
15	commenting on the veracity of the individual voters and	15	SENATOR SANTARSIERO: Who is we in that
16	whether or not they were authorized. And to the first	16	sentence, if I could?
17	part of your question, if all those protections that	17	SENATOR DUSH: Myself and my team.
18	you described are in place and we still discover that	18	SENATOR SANTARSIERO: And who is your team
19	there were issues, then we do have a responsibility to	19	SENATOR DUSH: My staff as well as the legal
20	clarify or improve on the legislation that you've	20	counsel who will be assisting.
21	described.	21	SENATOR SANTARSIERO: And who is that legal
22	SENATOR SANTARSIERO: Beyond understanding	22	counsel?
23	that someone may or may not have voted properly, what	23	SENATOR DUSH: The senate republican legal
24	are you going to use this information for? I'm still	24	counsel right now. There's a possibility of hiring
25	trying to struggling with the information. You're	25	outside counsel too. We haven't finalized that.
	Page 19		Page 21
1	asking for a lot of information. You're asking for the	1	SENATOR SANTARSIERO: All right. So the
2	identification, the Social Security numbers and	2	senate republican caucus is going to determine who is
3	driver's license numbers for nearly seven million	3	going to be hired to review this information? Am I
4	people. What do you hope to do with that information?	4	
5		4	understanding that correctly?
6	SENATOR DUSH: That's already been asked and	5	understanding that correctly? SENATOR DUSH: I have been tasked with
1 0	SENATOR DUSH: That's already been asked and answered.	5	
7	-	5 6	SENATOR DUSH: I have been tasked with
7	answered.	5 6 : 7	SENATOR DUSH: I have been tasked with running this committee. I will be making a choice
7 8 1	answered. SENATOR SANTARSIERO: Well, I don't know that	5 6 7 8	SENATOR DUSH: I have been tasked with running this committee. I will be making a choice after conferring with legal counsel, and then we will
7 8 : 9 1	answered. SENATOR SANTARSIERO: Well, I don't know that you've really answered the question, because there have	5 6 7 8	SENATOR DUSH: I have been tasked with running this committee. I will be making a choice after conferring with legal counsel, and then we will proceed from there. But that has not been finalized
7 8 : 9 1 10 1	answered. SENATOR SANTARSIERO: Well, I don't know that you've really answered the question, because there have been allegations about last year's election. I	5 6 7 8 9 10	SENATOR DUSH: I have been tasked with running this committee. I will be making a choice after conferring with legal counsel, and then we will proceed from there. But that has not been finalized yet.
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6 (Pages 18 - 21)

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Page 22	Page 24
1 SENATOR DUSH: Both inside and outside.	1 How can we vote on whether we should issue
2 SENATOR SANTARSIERO: Okay. Are they vendors	2 these subpoenas if we don't know, ultimately, what's
3 located within the United States of America?	3 going to happen to this information and who's going to
4 SENATOR DUSH: Absolutely.	4 have access to it? So I would respectfully disagree.
5 SENATOR SANTARSIERO: Okay. And are these	5 Now, my question is whoever
6 vendors, do they who's funding these vendors.	6 SENATOR DUSH: Well, to answer your question,
7 SENATOR DUSH: It will come out of senate	7 the sensate secretary is going to prepare the subpoena,
8 funds.	8 directing the Secretary of State to produce the
9 SENATOR SANTARSIERO: It will come out of	9 documents and these will come to the senate, and they
10 senate funds. The vendors themselves, do we know who	10 will be held in the legal counsel's office until such
11 their clients are outside of potentially this	11 time as we have a finalized agreement and a contract
12 committee?	12 for the investigator.
13 SENATOR DUSH: As I said, I'm in the process	13 And, again, I go back we need to be pursuing
14 of vetting those possible vendors.	14 questions on the substance of this subpoena. We have
15 SENATOR SANTARSIERO: Okay. And when you've	15 the authority to do this, and we are working to ensure
16 completed your what you describe as your vetting, are	16 that everything is in proper place. The storage of
17 you going to be sharing that publicly?	17 that information will be held in a secure location and
18 SENATOR DUSH: I'm sorry. Could you repeat	18 capable under the counsel's office, just like any other
19 the question?	19 legal documents are secured within the senate legal
20 SENATOR SANTARSIERO: Well, so my question,	20 offices, and we will take proper care of it.
21 what I'm trying to get to, Mr. Chairman, is, obviously,	21 Are there any other questions
22 I think it should be the goal of this committee,	22 SENATOR SANTARSIERO: I have several others,
23 certainly the goal of the state senate to operate in as	23 if I may, Mr. Chairman. So will this whatever vendor
24 open and transparent a manner as possible. I'm a bit	24 is ultimately chosen, will this vendor have complete
25 concerned about what you're describing now, because it	25 access to all the information that is produced as a
Page 23	Page 25
1 seems contrary to that goal. But my question is with	1 consequence of these subpoenas?
2 respect to this vetting that you're doing, are you	2 SENATOR DUSH: Could you repeat the question?
 respect to this vetting that you're doing, are you ultimately going to make that information available to 	 SENATOR DUSH: Could you repeat the question? SENATOR SANTARSIERO: Will the vendor who is
2 respect to this vetting that you're doing, are you3 ultimately going to make that information available to4 the public?	 SENATOR DUSH: Could you repeat the question? SENATOR SANTARSIERO: Will the vendor who i ultimately chosen have complete access to all the
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7 (Pages 22 - 25)

Page 26	Page 28
1 SENATOR SANTARSIERO: No, I don't think so,	1 please, if I may.
2 Mr. Chairman, with all due respect. You're talking	2 SENATOR DUSH: Well, I want to make a point
3 about vetting vendors who potentially, we don't know,	3 here. The Secretary of State issued authorization for
4 because you haven't really answered.	4 people to have access to all of that to one
5 SENATOR DUSH: Actually, the answer to that	5 subcontractor, a political activist organization, which
6 is I really don't know, because it is not something	6 then was given the ability to, without any kind of
7 that is relevant to my determination as to whether	7 vetting, push that out to others. I think there was
8 these people have qualities. You're going	8 somewhere around forty of them that had access to all
9 SENATOR SANTARSIERO: So it's possible then.	9 of that information. So I have a hard time
10 SENATOR DUSH: It's absolutely possible.	10 understanding your line of questioning on this.
11 Putting a man on the moon was found to be possible.	11 SENATOR SANTARSIERO: Mr. Chairman, when
12 SENATOR SANTARSIERO: Is it possible that	12 SENATOR DUSH: You're
13 these vendors are in any way receive funding from the	13 SENATOR SANTARSIERO: Mr. Chairman, the
14 Lydon Harry Bradley Foundation?	14 Secretary
15 SENATOR DUSH: Again, I don't know.	15 SENATOR DUSH: The governor's own
16 SENATOR SANTARSIERO: Okay. But it's	16 department
17 possible.	17 SENATOR SANTARSIERO: The Secretary of the
18 SENATOR DUSH: Do you have a point?	18 Commonwealth has legal authority to conduct
19 SENATOR SANTARSIERO: Yeah. I would have	19 investigations into the conduct of elections. Now
20 thought that the point was self-evident.	20 SENATOR DUSH: That was not an investigation.
21 SENATOR DUSH: Have a point that is relevant	21 SENATOR SANTARSIERO: Now, Mr
22 to this.	22 SENATOR DUSH: That was authorization to Sure
23 SENATOR SANTARSIERO: It's absolutely	23 system.
24 relevant. Mr. Chairman, with all due respect, you are	24 SENATOR SANTARSIERO: Mr. Chairman? Mr.
25 asking this committee to consider the issuance of a	25 Chairman, what you are proposing today, which is the
Page 27	D 20
	Page 29
1 subpoena that is requesting personal information about	1 issue in front of us, not what any secretary of state
 subpoena that is requesting personal information about nearly seven million Pennsylvanians. You have yet to 	 issue in front of us, not what any secretary of state may or may not have done at any time in the past, is
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8 (Pages 26 - 29)

	Page 30		Page 32
$ _1$	in this process, the decisions as who should be hired	1	about we're looking to undermine an election. That's
	as a vendor to review this information, the decisions		far from the truth. The Legislature, let me be very
	about how that investigation, that review should take		clear, Legislature has not authority to overturn an
1	place is a partisan one. You've said it yourself.		election. When there was a lot of human cry back in
5	It's the republican caucus that will be		December about reappointing electors under the federal
6	making these decisions. Now, it may well be, and I		constitution, we said no. We can't do that.
1	think we all know, that this chamber has a majority of	7	The state statute is very clear, that the
1	republicans, but the state senate, democrats and	8	winner of the popular vote certified by the Department
1	republicans alike, were elected to represent the people		of State, appoints the electors of that party. And we
1	of this commonwealth in the state senate of		made no move in this general assembly or this senate to
11	Pennsylvania.		change that. That is the law.
12	And what you're now describing sounds very	12	Any contest of any election, whether it be
13	much to me like a partisan investigation, so much so	13	for the President of the United States, whether it be
1	that you're not even willing to share the details of	14	or governor, whether it be for Legislature, whether it
1	that		be for county commissioner, whatever, are done through
16	SENATOR DUSH: All right. I'm done. Again,		the courts. All contests are done through the courts.
17	you're going to Rule 10(b), questioning the motives of		And the courts will ultimately have the say as they did
18	the chair. The chair now recognizes Senator Corman.	18	in this particular last election on numerous races.
19	SENATOR CORMAN: Thank you, Mr. Chairman.		And they made a decision. So there's no movement or
20	Just a couple comments. You know when my friends over	20	discussion of that point.
21	here, you know, pose something, which is certainly	21	The point is we have public that is concerned
22	within their right. That's allowed. But when people	22	about how the last election was conducted. And just as
23	are many times opposed to things, the best way to get	23	there was many concerns in 2016 from my friends, and
24	other people to oppose to things is to make them	24	particularly in Washington, D.C. on the other side of
25	scared. They should be scared of something. I guess	25	the aisle, there was a great debate about Russian
	Page 31		Page 33
1	my question for all of us is what are we scared of?	1	- Ilinian fan fan ser en er har tha dama ande in D.C. man
1 1	my question for an of us is what are we search of.	1	collusion for two years why the democrats in D.C. were
2	SENATOR WILLIAMS: Mr. Chairman? Mr.		collusion for two years why the democrats in D.C. were in the minority and then when they came into the
2		2	in the minority and then when they came into the majority, conducted investigations into Russian
2 3	SENATOR WILLIAMS: Mr. Chairman? Mr.	2 3	in the minority and then when they came into the
2 3 4	SENATOR WILLIAMS: Mr. Chairman? Mr. Chairman, if I could just briefly interrupt. The	2 3 4	in the minority and then when they came into the majority, conducted investigations into Russian
2 3 4	SENATOR WILLIAMS: Mr. Chairman? Mr. Chairman, if I could just briefly interrupt. The chairman just criticized my colleague for impugning the	2 3 4 5	in the minority and then when they came into the majority, conducted investigations into Russian collusion. And even though there was, you know, very
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9 (Pages 30 - 33)

	Page 34		Page 36
1	SENATOR DUSH: Thank you, Chairman. And I do	1	that investigation found out there was nothing. So
	agree. Let's try and keep this on topic.		people were more comfortable with the fact that Russia
3	SENATOR CORMAN: So the point is I think that		didn't get involved in our elections in 2016. Maybe
	someone who I believe who has served with my colleagues		that'll be the same here. I don't know. But, again,
	for 20 years plus that, whether we agree to disagree		one of two things will happen, either we will fins
	credibility is important for all of us. And,		things where we can improve our laws, or we will find
	obviously, this investigation, which gets a lot of		nothing that will then dispel a lot of people's
	attention, will be judged by its results. And what is		concerns, and we call can be more confident in our
	most important to me, is the credibility of it. And I	9	system moving forward.
	understand some of the questions by the gentleman from	10	So, you know, I'd say well, we can do this
	Bucks County and his concerns about the credibility.	11	
12	I could tell you this from my perspective,	12	goal, and I think that's the goal of the chair. That's
13	and I'm not speaking for the chair. The chair will		the goal of myself as the pro tem. I know that's a
	make these decisions, you know, we didn't went outside		goal. And we've had these discussions at caucus. If
	sources when we talked about this paying for this,		we're going to do this, let's do it right, so that the
	because, you know, republicans wouldn't like it if		people of Pennsylvania will have confidence in whatever
	George Soros was funding investigations, right, nor		result we obtain. Thank you, Mr. Chair.
	should democrats like it if people with partisan	18	SENATOR COSTA: Mr. Chairman, may I
	leanings are paying for this on the outside. We felt	19	SENATOR DUSH: I'm going to, as I'm looking
	very uncomfortable and didn't believe this is	20	at the clock, we're getting it to the point where if
	something the senate believes in. This is something		we're going to have the vote on this motion, we're
	that needs to be done. Then, you know, this is a		going to have to limit further comments to about five
	public event, and the public, you know, should do that.		minutes per member. And I will go to are there any
	And individuals who, ultimately are hired by the chair		members who have yet to speak that have comments?
	in this committee, should have that same type of	25	SENATOR WILLIAMS: Mr. Chairman
	Page 35		Page 37
1	credibility.	1	SENATOR DUSH: One moment. I'd like to have
2	People that have a track record of doing	2	an answer to that question first, Mr. Chairman. Are
3	whatever investigations in their past that have that		there others?
4	credibility. I think that is the most important, so	4	SENATOR COSTA: I just have one follow up
5	that when we look at the results of this, when we look	5	question.
6	at the results of this at the end of the day, that	6	SENATOR WILLIAMS: Mr. Chairman? Wait. Wai
7	whether it's your eyes or my eyes or independent eyes,	7	a minute. Mr. Chairman, you made a comment, and if
8	we can look at what we found is credible and then	8	we're going to follow a process, then you make a
9	hopefully, it'll accomplish one of two things; either	9	comment, we get to react.
10	will give us action items to better our laws moving	10	SENATOR DUSH: And I'm going to recognize
11	forward for the next election, or we can dispel a lot	11	SENATOR WILLIAMS: And
12	of the concerns about the last election.	12	SENATOR DUSH: Senator Costa.
12 13	of the concerns about the last election. One of those two things will happen at the	12 13	SENATOR DUSH: Senator Costa. SENATOR WILLIAMS: before you do that, you
13		13	
13 14	One of those two things will happen at the	13 14	SENATOR WILLIAMS: before you do that, you
13 14 15	One of those two things will happen at the end of the day. And I think both of those are good. I	13 14	SENATOR WILLIAMS: before you do that, you put parameters on my members of five minutes prior to
13 14 15 16	One of those two things will happen at the end of the day. And I think both of those are good. I think both of those are productive for our	13 14 15	SENATOR WILLIAMS: before you do that, you put parameters on my members of five minutes prior to after another gentleman on committee spoke for ten.
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10 (Pages 34 - 37)

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Page 33	_
1 today. So if it takes the entire day, so be it. This	1 So the vetting process will be rigorous. We
2 is a significant moment. This is a significant asking	2 will be making sure that we're applying some3 significant measure of ensuring that the people will
3 of the general public. And there are several items to	
4 be discussed as we proceed. 5 Now, I have no idea as to whether members	4 have faith in that. I'm not going to be hiring5 political activists to become investigators.
5 Now, I have no idea as to whether members6 want to talk for two minutes, ten seconds or 20	6 SENATOR SANTARSIERO: But itis possible,
7 minutes. I don't know. But I do find it a bit	7 based on what you just said, that the vendor or vendors
8 disingenuous to make an announcement that we are now	8 hired may have worked for one or more campaigns in last
9 confined to five minutes after my friend, colleague and	9 year's elections.
10 leader of the senate speaks at length about a variety	10 SENATOR DUSH: Again, anything is possible,
11 of items. That doesn't that's not consistent with	11 but it's not where I'm going with this.
12 what we should do as a body.	12 SENATOR SANTARSIERO: Thank you, Mr.
13 SENATOR DUSH: Chairman, the individual who	13 Chairman. I have no further questions.
14 spoke prior to that and took even longer, and that was	14 SENATOR DUSH: The chair recognizes Senator
15 member of your side. So, and there were a number of	15 Hughes.
16 topics discussed by him as well. From this point	16 SENATOR HUGHES: Thank you, Mr. Chairman.
17 forward, given the time constraints that we have, I am	17 And I'll try to get be as succinct as I possibly
18 going to limit until five minutes. And then if we've	18 can, although there is a tremendous amount of
19 got time, we'll come back for a second round. Senator	19 information and conversation that needs to be had with
20 Costa, you're recognized.	20 this; obviously, I'll be voting no on the motion to
21 SENATOR COSTA: Mr. Chairman, I would ask	21 subpoena documents and records with the Department of
22 that you recognize Senator Santarsiero, then Senator	22 State.
23 Hughes and then myself. That was what we'd hoped to be	23 We have every reason, every right to be
24 able to achieve at this point.	24 candor about what happens with these documents, with
25 SENATOR SANTARSIERO: And I will not take	25 this information. It's profuse public information
Page 39	Page 41
Page 39 1 anywhere near five minutes, Mr. Chairman. You have my	Page 41 1 driver's licenses, voting records, Social Security
C C	
1 anywhere near five minutes, Mr. Chairman. You have my	1 driver's licenses, voting records, Social Security
1 anywhere near five minutes, Mr. Chairman. You have my 2 word on that.	 driver's licenses, voting records, Social Security information when Republican members of the Senate will obviously have access to this information and
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11 (Pages 38 - 41)

Page 42	Page 44
1 was Insurrection Day. We do know that Republican	1 That is the information that the subpoena
2 members of this committee were in communication with	2 seeks and it is just wrong. But these are not the only
3 last week's testifier about, within a week after the	3 reasons that aisle be voting no.
4 November 3rd election about how to impact the results	4 It struck me driving here today that for all
5 of the election.	5 of our differences about the 2020 election and this
6 So, we do not have a full	6 process, Republicans and Democrats claim to agree on
7 SENATOR DUSH: Senator	7 two things: we want this process to be transparent and
8 SENATOR HUGHES: understanding	8 we want the results to be credible.
9 SENATOR DUSH: we're at ease.	9 Democrats thought we took a small step
10 (Pause)	10 forward in that regard with Senator Dush, yourself, Mr.
11 SENATOR DUSH: If we could wrap this up?	11 Chairman, replaced Mr. Mastriano as chairman, amid
12 SENATOR HUGHES: Thank you, Mr. Chairman.	12 accusations that Mr. Mastriano retreated from
13 Mr. Chairman, I've been a member of the	13 conducting an investigation and that he was only ever
14 Pennsylvania Legislature for 34 years. I have	14 interested in politics and showmanship and not actually
15 introduced thousands of bills, worked with hundreds of	15 getting things done.
16 staffers who assisted me in drafting legislation and	16 SENATOR DUSH: All right. The member is
17 advised me on the information that we needed to draft	17 suspended from further comment, because he is, again,
18 those bills.	18 violating Rule 10
19 I can honestly say that never in my 34 years	19 SENATOR HUGHES: I'm just quoting I'm
20 has someone told me I needed the names, addresses,	20 quoting the comments.
21 driver's license numbers, and Social Security numbers	21 SENATOR DUSH: It's not a quote
22 of my fellow Pennsylvanians to draft a bill. Never.	22 SENATOR HUGHES: These are public comments
23 If that's the reason the majority gives us	23 that were made public, Mr. Chairman.
24 for needing this information and for issuing the	24 SENATOR DUSH: Senator, you're out of order.
25 subpoena to help draft legislation, Mr. Chairman,	25 The chairman recognizes Senator Costa.
Page 43	Page 45
1 that's absurd and the majority knows it; however, the	1 SENATOR COSTA: Thank you very much, Mr.
2 majority also knows it needs to create a legislative	2 Chairman.
3 purpose to justify their fishing expedition for voters'	3 As it relates to
4 personal information or their subpoenas will likely	4 SENATOR HUGHES: So, I'm done speaking; is
5 with declared invalid by the courts.	5 that what the deal is?
6 So here we are. Be clear: We don't need any	6 SENATOR COSTA: That's exactly what the
7 voters' name, address, driver's license number, or	7 chairman has ruled.
8 Social Security number to draft legislation on any	8 SENATOR HUGHES: So, I'm done speaking by
9 subject. We don't need the name, address, driver's	9 quoting the public record by yourself and the president
10 license number, or Social Security number of every	10 pro tem?
11 person who voted in person in 2020 to draft voting	11 SENATOR DUSH: We're at ease.
12 legislation. We certainly don't need that information	12 SENATOR HUGHES: These are comments about why
13 from 6.9 million Pennsylvania voters, which is what the	13 the change was made.
14 subpoena seeks. We don't need the personal information	14 SENATOR COSTA: We are extremely disappointed
15 from 6.9 million Pennsylvania voters to draft	15 that the nature of our comments and the length of our
16 legislation on in-person voting, or absentee voting, or	16 comments are being cut off by you. I think this was
17 mail-in voting, or voting by provisional ballot. We	17 mentioned by Senator Williams. This is a significant
18 don't need subpoena records about when a voter last	18 conversation and as we mentioned earlier, we're at the
19 exercised his or her right to vote to draft	19 crossroads here in terms of who we are and what we're
20 legislation.	20 going to do as a Commonwealth and as a committee and as
21 A person's constitutional right to vote and	21 a body a section of our Senate.
22 First Amendment rights includes the right not to vote	22 We strongly believe that and continue to
23 if he or she does not want to. And whether a person	23 believe that we have a lot of issues here. My
24 exercises that right consistently or occasionally, is	24 colleague has eloquently talked about the concerns that
25 none of this committee's business.	25 have been raised with respect to the release of all of

12 (Pages 42 - 45)

	Page 46		Page 48
	1 this information. Nearly seven million individuals'	1	information.
	2 Social Security numbers, addresses, other information	2	Mr. Chairman, to that end, I move that we
	3 that's being requested here; again, not known who's		table these subpoena motions to such a time that we
	4 going to have access to them, not known what their ties	4	have more information about who's going to be involved,
	5 or relationships with or other organizations.	5	what members of this committee who participated in
	6 None of that vetting process is being done in		various activities outside of this place and outside of
	7 a bipartisan way; it's strictly being done by you and		this Commonwealth, and in other ways, until we know
	8 your small team that you've indicated.		who's going to be involved in your discussions about
	9 And the question that I have, and one I'd	9	who's going to be selected along those lines.
	0 like to have answered, will the individuals who are on	10	So, I move that we table these subpoenas
	1 this committee who participated in the full county		until such time as we have more information about the
	2 election issue that took place when they audited that		scope of the subpoenas and the nature of what's going
	3 election where they found no fraud, by the way		to be done with this information, nearly seven million
	4 will those individuals be directly involved in your	14	records.
	5 discussions, with respect to your vetting and making a	15	SENATOR SANTARSIERO: I second that.
	6 determination of who's going to be involved and what	16	THE CLERK: So, moved and seconded, that we
	7 entity or third-party contractor will be selected?		,
1		18	SENATOR DUSH: The chair recognizes the
1	9 determination yet. We are in the process of working		5
2	0 with the legal team on how that is going to occur.	-	move to table this vote.
2	5 57 8	21	Nate, will you take a roll.
	2 the legal team," would a legal team determine for you	22	THE CLERK: Argall?
	3 whether or not the senators who were referenced in the	23	SENATOR ARGALL: No.
	4 previous testimony from the gentleman from Fulton	24	THE CLERK: Argall, no.
2	5 County, who will make that determination to what	25	Costa?
	Page 47		Page 49
	1 degree?	1	SENATOR COSTA: Aye.
	2 Because, as was indicated by Senator	2	THE CLERK: Costa, aye.
1	3 Williams, there are a lot of concerns about what took	3	Gebhard?
	4 place there, which is another path that we may need to	4	SENATOR GEBHARD: No.
	5 be looking at, collectively, and quite frankly, given	5	THE CLERK: Gebhard, no.
1	6 what the Department of Justice has issued to, and the	6	Hughes?
	7 courts have issued, with respect to the Arizona	7	SENATOR HUGHES: Aye.
1	8 situation, which is analogous to what is being done	8	THE CLERK: Hughes, aye.
	9 here, in our view, we believe that there are a lot of	9	II
			Hutchison?
1	0 concerns about folks who were involved in that	10	SENATOR HUTCHINSON: No.
1	1 conversation that we need to look at, as well.	11	SENATOR HUTCHINSON: No. THE CLERK: Hutchison, no.
1 1 1	 conversation that we need to look at, as well. So, my question is, will you not have members 	11 12	SENATOR HUTCHINSON: No. THE CLERK: Hutchison, no. Mastriano?
1 1 1 1	 conversation that we need to look at, as well. So, my question is, will you not have members who participated in the Fulton County conversation 	11 12 13	SENATOR HUTCHINSON: No. THE CLERK: Hutchison, no. Mastriano? SENATOR MASTRIANO: Proxy, no.
1 1 1 1 1	 conversation that we need to look at, as well. So, my question is, will you not have members who participated in the Fulton County conversation regarding that audit, not participate in your decision- 	11 12 13 14	SENATOR HUTCHINSON: No. THE CLERK: Hutchison, no. Mastriano? SENATOR MASTRIANO: Proxy, no. THE CLERK: Mastriano, proxy, no.
1 1 1 1 1 1	 conversation that we need to look at, as well. So, my question is, will you not have members who participated in the Fulton County conversation regarding that audit, not participate in your decision- making process? 	11 12 13 14 15	SENATOR HUTCHINSON: No. THE CLERK: Hutchison, no. Mastriano? SENATOR MASTRIANO: Proxy, no. THE CLERK: Mastriano, proxy, no. Santarsiero?
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13 (Pages 46 - 49)

Page 50	Page 52
1 THE CLERK: Dush, nay.	1 authority to deal with these types of matters.
2 Corman?	2 Historically, for generations and decades and
3 SENATOR CORMAN: No.	3 decades and decades, the State Government Committee had
4 THE CLERK: No.	4 jurisdiction over election matters, not this committee;
5 SENATOR DUSH: The vote is 7:4. The motion	5 in fact, this committee, even in a published record in
6 fails.	6 the "Pennsylvania Bulletin," signed by the President
7 SENATOR WILLIAMS: Mr. Chairman, as a matter	7 Pro Tem Corman, states unequivocally, as it relates to
8 of record, did the gentleman provide a proxy to the	8 regulatory activities, which is what we're looking at
9 committee?	9 here, and guidelines and the like, that that
10 SENATOR DUSH: He has.	10 jurisdiction for elections in the Department of State
11 SENATOR COSTA: Mr. Chairman, may I	11 falls within the Department of State.
12 continual?	12 In fact, the only place, the only thing cited
13 SENATOR DUSH: Senator Costa is recognized.	13 for this committee, and that document that was
14 SENATOR COSTA: Thank you, Mr. Chairman.	14 published in the "Pennsylvania Bulletin," was
15 Mr. Chairman, I guess to summarize our	15 independent regulatory review commission matters.
16 position in this matter is that we believe that despite	16 That's the only identify the opportunity for this
17 how it is being labeled by our colleagues on the other	17 committee to examine those types of things.
18 side of the aisle as, say, an investigation, a review,	18 And, historically, if you go back and look at
19 whatever you want to call it, we believe that it is	19 every single piece of legislation that's been
20 clearly, clearly all sides indicate that it an	20 introduced into this committee since its creation,
21 election contest; something that this committee simply	21 none, if any, have dealt with election law, at any
22 has no jurisdiction over or no ability to do.	22 point in time, other than this conversation that's
23 This is clearly a "separation of powers"	23 taking place.
24 issue. This is a Legislature trying to engage itself	24 So, to summarize our position, there is
25 into a process by which our statutes clearly define	25 this is a situation where it's a "separation of powers"
Page 51	Page 53
1 when election contests take place: immediately after	1 issue and that no matter you want to call it, however
2 the election, 20-some-days or so before they have to be	2 you want to color it, it is an election contest. It's
3 filed, and the courts determine whether there's any	3 not permitted by the statutes. It's not permitted by
4 validity to those allegations that were made in that	4 this committee to exercise.
5 election contest.	5 And the second issue, as it relates to this
6 We cannot, some 10, 11 months later come back	6 authority, this committee, we continue to hold that,
7 and try to do another election contest. That is what	7 and those are going to be the issues that we're going
8 the crux of this is about.	8 to continue to rise through this process.
9 Secondly, there is another issue that we	9 We are elected to vote to make sure that
10 continue to raise with respect to the authority of this	10 we protect the people's privacy, with respect to their
11 particular intergovernmental affairs committee that we	11 ballot, with respect to their vote. And we believe in
12 talked about in the past and what's been raised in the	12 looking to do the things that are taking place here,
13 past. We continue to believe that the purview of this	13 with respect to Social Security numbers, with respect14 to addresses, driver's licenses, you name it, clearly
14 subject matter belongs in the Secretary of State and15 our State Government Committee, chaired by Senator	14 to addresses, driver's licenses, you name it, clearly 15 violates that authority for us to be able to do that
16 Member, Senator Williams, a longtime standing member	16 and protect people's ability to vote and the sanctity
17 and chairperson of that committee. We believe that	17 of their vote, and that's really what's at issue here,
18 that's where this conversation should be taking place.	18 and that's what we're going to continue to take
19 This committee, as the chairman knows, and my	19 exception to.
20 colleague, Senator Corman knows, was created about 10	20 Thank you, Mr. Chairman.
21 years ago, not for the purpose of doing what we're	21 SENATOR DUSH: Thank you, Senator.
22 doing today; but simply, quite frankly, to add another	22 And just one quick
23 committee so we had enough members serving committee	23 THE CLERK: Mr. Chairman?
24 assignments as chairpersons let's be frank and	24 SENATOR DUSH: response.
24 assignments as chairpersons let's be frank and25 that's why it was created. And it has never had the	 24 SENATOR DUSH: response. 25 THE CLERK: You need to recognize Jake.

14 (Pages 50 - 53)

1	Page 54		Page 56
1	SENATOR DUSH: Senator Corman?	1	where we have it. And if you want to go in and examine
2	SENATOR CORMAN: I will be very brief, and I	2	the Constitution, the statute, the Senate Rules, or the
3	appreciate the second time.	3	Mason's Manual, in which the Senate has delegated some
4	First of all, we, as the Senate, determine	4	of that guidance, then I invite you to take a look at
5	jurisdiction. Clearly, intergovernmental affairs,	5 it.	
1	elections are held by both, local and state government.	6	The Chair recognizes Senator Ward.
7	So, clearly if we determined that intergovernmental	7	SENATOR WARD: Thank you, Chairman.
	affairs is the proper place to review something like	8	I sit here and I listen to my colleagues on
	this, it is our decision and we have made it.	9	the other side of the aisle and like Pro Tempore
10			Corman, and, you know, we had a data breach in the
11	that I have always tried to be, and I think my		Department of Health that released personal health
	colleagues on the other side would agree, I like to		information on our Pennsylvanians and I have not heard
	stand up for the institution of the Senate. It is		
	something that I something that I have been a part of		the aisle.
	almost all of my life and it's something that is very,	15	This investigation is a process and we have
	very important to me, the institution, itself.	16	to get it right. There are many steps in this process
17	And I believe in the institution, that part		
18	of our process is to gather sensitive information, and	18	My constituents, I say this all the time,
	so we will be responsible and make sure that that	19	have been outraged by their questions have gone on
	information is kept secure and there is no process that		
	it gets leaked out in and used for other purposes.	21	It is paramount to our democratic process.
22		22	We must restore their trust and the trust of all
23	will do a much better job than what we've seen in this	23	Pennsylvanians.
	administration, who has had significant data breaches	24	Thank you, Mr. Chairman.
	over their time here; more than any administration I've	25	SENATOR DUSH: Thank you, Senator Ward.
	Page 55		Page 57
1	ever dealt with. So, the institution, the Senate will	1	And for a second time, Senator Costa.
2	do its job; we will gather sensitive information, we	2	SENATOR COSTA: Thank you, Mr. Chairman.
3	will review sensitive information, and then we will	3	And just very briefly, in response to the
4	secure that information. That is my pledge. That is	4	president pro tem's comments about the institution, we
5	something that is paramount.	5	all share the concerns and respect for this
6			
	Again, the institution of the Senate has the		institution; that's precisely why we raise the issue
7	5	6	
	Again, the institution of the Senate has the right, and should, perform oversight over State Government Executive Branch. That is our role and we	6	institution; that's precisely why we raise the issue with respect to the jurisdiction of this committee. The gentleman indicated that we decide what
8	right, and should, perform oversight over State	6 7 8	with respect to the jurisdiction of this committee.
8	right, and should, perform oversight over State Government Executive Branch. That is our role and we will continue to provide that role.	6 7 8 9	with respect to the jurisdiction of this committee. The gentleman indicated that we decide what
8 9	right, and should, perform oversight over State Government Executive Branch. That is our role and we will continue to provide that role.	6 7 8 9	with respect to the jurisdiction of this committee. The gentleman indicated that we decide what committees, what jurisdiction they have. My
8 9 10 11	right, and should, perform oversight over State Government Executive Branch. That is our role and we will continue to provide that role. Thank you, Mr. Chairman.	6 7 8 9 10 11	with respect to the jurisdiction of this committee. The gentleman indicated that we decide what committees, what jurisdiction they have. My recollection was we had no vote. I don't remember this
8 9 10 11	right, and should, perform oversight over State Government Executive Branch. That is our role and we will continue to provide that role. Thank you, Mr. Chairman. SENATOR COSTA: Mr. Chairman, can I just	6 7 8 9 10 11	with respect to the jurisdiction of this committee. The gentleman indicated that we decide what committees, what jurisdiction they have. My recollection was we had no vote. I don't remember this committee deciding whether or not we would accept
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8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	right, and should, perform oversight over State Government Executive Branch. That is our role and we will continue to provide that role. Thank you, Mr. Chairman. SENATOR COSTA: Mr. Chairman, can I just briefly respond to a couple of things? SENATOR DUSH: No. SENATOR DUSH: No. SENATOR COSTA: Very briefly, please. SENATOR DUSH: One second. SENATOR DUSH: One second. SENATOR DUSH: I went, specifically, on the hearing last week over the elements of the Constitution, the statute, the Senate Rules, and Mason's Manual that clearly identify the authority of this body in the Senate and this committee, in particular, to conduct these investigations.	6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23	with respect to the jurisdiction of this committee. The gentleman indicated that we decide what committees, what jurisdiction they have. My recollection was we had no vote. I don't remember this committee deciding whether or not we would accept subject matter jurisdiction over this matter. So, while that may have been a unilateral decision that was made, it's one that we continue to disagree with. With respect to the concern about the information that's going to be shared with these third- party vendors, I, too, believe that we have an obligation to ensure that not only our members do not disseminate this information, but more importantly, that the third-party vendors do not disseminate it. And while we take great steps in terms of

15 (Pages 54 - 57)

	Page 58		Page 60
1 c	consequences to any breach of that duty. And we need	1	them, update them, and maintain the integrity of the
	to lay out and any agreement that you're preparing		process of the Commonwealth of Pennsylvania?
1	needs to include things where there are significant	3	SENATOR DUSH: The chair recognizes that.
1	impacts to those folks who are doing that.	4	SENATOR WILLIAMS: Does the chair acknowledg
5	If it's a member of this committee or the	5	the fact that audits were, in fact, done and, in fact,
	members of our body that does something, they need to		Pennsylvania was, I guess, the first of a few states to
	be sanctioned in a significant way, because this is		actually do these types of audits.
	extremely important, relevant data information that	8	Does the chair acknowledge that those audits
	people have. It is not again, we continue to	9	were done properly and accurately?
	believe that it is not our authority or duty to this,	10	SENATOR DUSH: Having seen the reports, but
11 t	to issue these subpoenas, but it is the Secretary of	11	not having access to the actual investigators, I
12 5	State's and her responsibility to do those types of	12	believe that they are, but I do not know for certain.
13 t	things that were done; it was mentioned earlier.	13	SENATOR WILLIAMS: Does the chair acknowledg
14	But, clearly, we have an obligation to	14	the fact that the manner in which those audits were
15 p	protect this vital information of folks and we need to	15	done included a bipartisan process; meaning that the
16 r	make certain that those sanctions are significant along	16	commissioners on the ground, whether they were
17 t	those lines.	17	Democrats or Republicans, were involved?
18	Thank you, Mr. Chairman.	18	SENATOR DUSH: The chair so recognizes.
19	SENATOR ARGALL: Mr. Chairman, if I may?	19	SENATOR WILLIAMS: Does the chair recognize
20	SENATOR DUSH: Senator Argall?	20	that, in fact, many areas that would be deemed as
21	SENATOR ARGALL: The question of which	21	"Republican areas" that those commissioners, in fact,
22 c	committee should move forward with this has been	22	acknowledge that audits were done and done accurately
23 d	discussed at great length.	23	and effectively?
24	As the Chairman of the State Government	24	SENATOR DUSH: Within the scope of the
25 0	Committee, I suggested several months ago, because of a	25	audits, it does.
	Page 59		Page 61
1 c	considerable workload with State Committee	1	SENATOR WILLIAMS: To the question at hand,
2 c	congressional redirecting, lobbying reform, election	2	which the public will, I guess, at some point in time,
	eform legislation that I'm moving ahead with the		catch up with what we're doing I'm sure they will
	ninority chairman, Senator Sharif Street, and a host of		ask why we're doing it the question I have is, of
	other issues, that it would be helpful to balance the	5	the committee, who will pay?
1	abor and, in my mind, this committee makes perfect	6	I don't necessarily mean what vendor, because
7 s	sense to move forward on this issue.		I understand that not to be deemed yet, but will this
8	The subject of separation of powers has also		be a taxpayer-paid activity or a "funded by a non-
	been discussed. I spent most of my academic career in	9	outside entity" activity?
	reviewing those kinds of issues and I think we would	10	SENATOR DUSH: The chair has been asked and
1	all agree on this committee that the Senate of		answered that question before, and, again, our intent
1	Pennsylvania should not act as the governor's lap dog.		right now, and as far as I know, we're going to be able
	We should not act as the lap dog for the Secretary of		to do it, it will be funded within the Senate.
	he Commonwealth.	14	SENATOR WILLIAMS: So, it will be a
15	We should provide oversight and I believe		taxpayers-paid audit?
1	hat is exactly what we should do beginning today with	16	SENATOR DUSH: Correct well, no. It will
	he issuing of these subpoenas.		be a taxpayer-funded investigation, to verify.
18	SENATOR DUSH: Thank you, Senator.	18	SENATOR WILLIAMS: Okay. Taxpayer-funded
19	Senator Williams, for final comments before		event investigation whatever way we're describing
	he vote.		it I'm not caught up in that but the taxpayers
21	SENATOR WILLIAMS: Thank you, Mr. Chairman.		will be paying for this?
22	I actually have questions. So, to that end,	22	SENATOR DUSH: That is correct.
23 d	loes the chair or the body acknowledge that the	23	SENATOR WILLIAMS: Does the gentleman know
24 -			
1	Department of State is the agency that has the responsibility to oversee election procedures, review	24 25	what the limitations are of what that expense might be? SENATOR DUSH: They're going to have to fall

16 (Pages 58 - 61)

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Page 62	Page 64
1 within our budget.	1 trust. That means the public needs to be engaged.
2 SENATOR WILLIAMS: Well, I got that, but do	2 That means all parties of the public, Democratic and
3 we know what the magnitude of costs of this activity	3 Republican, need to be involved.
4 may be? Have you gotten estimates about what this may	4 So, if there's any expectation that out of
5 cost?	5 this investigation, this particular investigation, will
6 SENATOR DUSH: We're getting estimates on	6 come some elevated confidence of what was done, that
7 specific elements and then if evidence leads to further	7 can't be done without full inclusion of all the
8 inquiry, then that has the potential to grow.	8 decisions which are being made. And to date, the
9 So, as it relates right now, we're working on	9 vendors who are being selected, the lawyers who are
10 a limited scope and a limited investigation within the	10 involved are not Democrat and Republican; they're
11 questions that have been raised about what has gone on	11 simply Republican. I'm not admonishing. I'm not
12 so far, and then we'll see where it goes from there.	12 suggesting ill-intent, but I am being very, very clear;
13 SENATOR WILLIAMS: Is it hundreds of	13 that only underscores that which divides us and is
14 thousands of dollars or millions of dollars?	14 consistently pushing us towards extremes in this
15 SENATOR DUSH: Again, I don't have the full	15 endeavor and the manner in which we operate in our
16 I don't have that yet.	16 political events to date.
17 SENATOR WILLIAMS: Before that determination	17 I would suggest to the chair that if they're
18 of how the taxpayers will pay this or how much they	18 going to proceed in this investigation, that all
19 will pay, will that be made available to the public or	19 parties should be involved, including vetting who those
20 at least to all bodies involved in this committee?	20 vendors may be.
21 SENATOR DUSH: Yes.	21 Thank you, Mr. Chairman.
22 SENATOR WILLIAMS: And, lastly, to the point	22 SENATOR DUSH: Thank you, Chairman.
23 of this has to be done with credibility, just for those	23 SENATOR ARGALL: Mr. Chairman, a question?
24 who need to know, our early audits were done in a	24 SENATOR DUSH: We're going to
25 bipartisan manner.	25 SENATOR ARGALL: Question, Mr. Chairman.
Page 63	Page 65
1 I reflect upon my friend and colleague who	1 SENATOR DUSH: Nate, please call the roll on
2 talked about the State Government activity. While I	2 the motion.
2 approximate his recommon dation there is a phrase. The	2 SENATOR ARCALL: A question Mr. Chairmon?
3 appreciate his recommendation, there's a phrase: The	3 SENATOR ARGALL: A question, Mr. Chairman?
4 tyranny of the majority.	4 One more question; it's a yes-or-no answer.
4 tyranny of the majority.5 I'm not to say that he's a part of the	4 One more question; it's a yes-or-no answer.5 THE CLERK: Argall?
 4 tyranny of the majority. 5 I'm not to say that he's a part of the 6 tyranny but be very clear. An arbitrary decision made 	 4 One more question; it's a yes-or-no answer. 5 THE CLERK: Argall? 6 SENATOR ARGALL: Aye.
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17 (Pages 62 - 65)

	Page 66
1	THE CLERK: Ward, Judy, yes.
2	Williams, Anthony?
3	SENATOR WILLIAMS: No.
4	THE CLERK: Anthony Williams, no.
5	Dush?
6	SENATOR DUSH: Aye.
7	THE CLERK: Dush, aye.
8	Corman?
9	SENATOR CORMAN: Aye.
10	THE CLERK: Corman, aye.
11	SENATOR DUSH: By a vote of 7:4, the majority
12	having voted in the affirmative, the motion carries.
13	The Senate Intergovernmental Operations
	Committee now stands in recess until call of the chair.
15	(Whereupon, at 10:48 a.m., the committee
16	hearing concluded.)
17	icaring concluded.)
18	
19	
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1	Page 67
1	CERTIFICATE
2	C E R T I F I C A T E This is to certify that the foregoing transcript
2 3	C E R T I F I C A T E This is to certify that the foregoing transcript In the matter of: Voting Meeting -
2 3 4	C E R T I F I C A T E This is to certify that the foregoing transcript In the matter of: Voting Meeting - Consideration of a motion
2 3 4 5	C E R T I F I C A T E This is to certify that the foregoing transcript In the matter of: Voting Meeting - Consideration of a motion to authorize the issuance of subpoenas
2 3 4 5 6	C E R T I F I C A T E This is to certify that the foregoing transcript In the matter of: Voting Meeting - Consideration of a motion to authorize the issuance of subpoenas Before: Pennsylvania Senate
2 3 4 5 6 7	C E R T I F I C A T E This is to certify that the foregoing transcript In the matter of: Voting Meeting - Consideration of a motion to authorize the issuance of subpoenas Before: Pennsylvania Senate Intergovernmental Operations
2 3 4 5 6 7 8	C E R T I F I C A T E This is to certify that the foregoing transcript In the matter of: Voting Meeting - Consideration of a motion to authorize the issuance of subpoenas Before: Pennsylvania Senate Intergovernmental Operations Committee
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18 (Pages 66 - 67)

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	21 4 5 0 21 7 25 25		11
1	31st 5:9,21 7:25,25	absurd 43:1	addresses 6:16
1 5:5	34 42:14,19	academic 59:9	42:20 46:2 53:14
10 7:4 13:12 30:17	3rd 42:4	accept 57:11	adjournment 2:10
44:18 51:6,20	4	access 4:19 11:3	administration
10:48 66:15	4 2:6 5:22 8:10,11	12:8 20:10 23:20	54:24,25
11 4:24 7:9 51:6	46 4:25	24:4,25 25:4,11	admonishing
12 7:14	4:00 8:15	27:3,6,17 28:4,8	64:11
13 7:19	5	29:8 41:3 46:4	advised 42:17
14 7:24		60:11	affairs 51:11 54:5
14d 4:23	5 6:3	accommodate 9:1	54:8
15 1:6,23 8:1 67:9	59 2:8,10	accomplish 35:9	affirmative 66:12
16 8:4	6	accurate 67:14	aforementioned
17 8:9	6 6:9	accurately 60:9,22	4:21
17120 67:11	6.9 43:13,15	67:12	afraid 31:20
172 67:10	60 2:11	accusations 13:17	agency 59:24
1803 8:8	61 4:25	44:12	ago 51:21 58:25
183.7 8:11	67 9:25	achieve 38:24	agree 13:5,5 34:2
183.7. 8:11	6th 41:25	acknowledge	34:5 35:18 39:6
1st 5:9,12,20 6:1,7	7	59:23 60:4,8,13,22	44:6 54:12 59:11
8:15		acknowledgement	agreement 24:11
2	7 6:14	9:7	58:2
	77 4:16	acknowledges	ahead 59:3
2 5:10	7:4 50:5 66:11	63:15	aimed 11:16,17
20 34:5 38:6 51:2	8	act 4:16 59:12,13	aisle 32:25 44:3
20 34:5 38:6 51:2 2016 32:23 36:3		act 4:16 59:12,13 acting 4:12 5:2	aisle 32:25 44:3 50:18 56:9,14
20 34:5 38:6 51:2 2016 32:23 36:3 2018 8:6	8	act 4:16 59:12,13 acting 4:12 5:2 action 4:18 11:25	aisle 32:25 44:3 50:18 56:9,14 alarming 11:1
20 34:5 38:6 51:2 2016 32:23 36:3 2018 8:6 2020 4:14,16 5:9	8 8 2:7 6:19 67:10 9	act 4:16 59:12,13 acting 4:12 5:2 action 4:18 11:25 35:10	aisle 32:25 44:3 50:18 56:9,14 alarming 11:1 alike 30:9
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 20 34:5 38:6 51:2 2016 32:23 36:3 2018 8:6 2020 4:14,16 5:9 5:12,20 6:7,12,17 6:22 7:2,25 8:2 	8 8 2:7 6:19 67:10 9 9 6:24 911 16:5	act 4:16 59:12,13 acting 4:12 5:2 action 4:18 11:25 35:10 actively 39:21 activist 28:5	aisle 32:25 44:3 50:18 56:9,14 alarming 11:1 alike 30:9 allegations 17:18 17:19 19:9 51:4
 20 34:5 38:6 51:2 2016 32:23 36:3 2018 8:6 2020 4:14,16 5:9 5:12,20 6:7,12,17 6:22 7:2,25 8:2 17:12 20:1 43:11 	8 8 2:7 6:19 67:10 9 9 6:24 911 16:5 9:30 1:9 3:2	act 4:16 59:12,13 acting 4:12 5:2 action 4:18 11:25 35:10 actively 39:21 activist 28:5 activists 40:5	aisle 32:25 44:3 50:18 56:9,14 alarming 11:1 alike 30:9 allegations 17:18 17:19 19:9 51:4 allow 17:24 27:25
20 34:5 38:6 51:2 2016 32:23 36:3 2018 8:6 2020 4:14,16 5:9 5:12,20 6:7,12,17 6:22 7:2,25 8:2 17:12 20:1 43:11 44:5	8 8 2:7 6:19 67:10 9 9 6:24 911 16:5	act 4:16 59:12,13 acting 4:12 5:2 action 4:18 11:25 35:10 actively 39:21 activist 28:5 activists 40:5 activities 10:14	aisle 32:25 44:3 50:18 56:9,14 alarming 11:1 alike 30:9 allegations 17:18 17:19 19:9 51:4 allow 17:24 27:25 allowed 30:22
 20 34:5 38:6 51:2 2016 32:23 36:3 2018 8:6 2020 4:14,16 5:9 5:12,20 6:7,12,17 6:22 7:2,25 8:2 17:12 20:1 43:11 44:5 2021 1:6,23 4:15 	8 8 2:7 6:19 67:10 9 9 6:24 911 16:5 9:30 1:9 3:2	act 4:16 59:12,13 acting 4:12 5:2 action 4:18 11:25 35:10 actively 39:21 activist 28:5 activists 40:5 activities 10:14 16:1 48:6 52:8	aisle 32:25 44:3 50:18 56:9,14 alarming 11:1 alike 30:9 allegations 17:18 17:19 19:9 51:4 allow 17:24 27:25 allowed 30:22 63:22
 20 34:5 38:6 51:2 2016 32:23 36:3 2018 8:6 2020 4:14,16 5:9 5:12,20 6:7,12,17 6:22 7:2,25 8:2 17:12 20:1 43:11 44:5 2021 1:6,23 4:15 5:9,13,21 6:1 7:7 	8 2:7 6:19 67:10 9 6:24 911 16:5 9:30 1:9 3:2 a	act 4:16 59:12,13 acting 4:12 5:2 action 4:18 11:25 35:10 actively 39:21 activist 28:5 activists 40:5 activities 10:14 16:1 48:6 52:8 activity 5:25 6:6	aisle 32:25 44:3 50:18 56:9,14 alarming 11:1 alike 30:9 allegations 17:18 17:19 19:9 51:4 allow 17:24 27:25 allowed 30:22 63:22 allows 14:25
 20 34:5 38:6 51:2 2016 32:23 36:3 2018 8:6 2020 4:14,16 5:9 5:12,20 6:7,12,17 6:22 7:2,25 8:2 17:12 20:1 43:11 44:5 2021 1:6,23 4:15 5:9,13,21 6:1 7:7 7:12,18,23,25 8:3 	8 2:7 6:19 67:10 9 6:24 911 16:5 9:30 1:9 3:2 a a.m. 3:2 66:15	act 4:16 59:12,13 acting 4:12 5:2 action 4:18 11:25 35:10 actively 39:21 activist 28:5 activists 40:5 activities 10:14 16:1 48:6 52:8	aisle 32:25 44:3 50:18 56:9,14 alarming 11:1 alike 30:9 allegations 17:18 17:19 19:9 51:4 allow 17:24 27:25 allowed 30:22 63:22 allows 14:25 amendment 43:22
 20 34:5 38:6 51:2 2016 32:23 36:3 2018 8:6 2020 4:14,16 5:9 5:12,20 6:7,12,17 6:22 7:2,25 8:2 17:12 20:1 43:11 44:5 2021 1:6,23 4:15 5:9,13,21 6:1 7:7 7:12,18,23,25 8:3 8:10,15 67:9 	8 2:7 6:19 67:10 9 6:24 911 16:5 9:30 1:9 3:2 a a a.m. 3:2 66:15 ability 27:22 28:6	act 4:16 59:12,13 acting 4:12 5:2 action 4:18 11:25 35:10 actively 39:21 activist 28:5 activists 40:5 activities 10:14 16:1 48:6 52:8 activity 5:25 6:6 12:17 13:8 15:17 15:21 17:25 61:8	aisle 32:25 44:3 50:18 56:9,14 alarming 11:1 alike 30:9 allegations 17:18 17:19 19:9 51:4 allow 17:24 27:25 allowed 30:22 63:22 allows 14:25 amendment 43:22 america 22:3
 20 34:5 38:6 51:2 2016 32:23 36:3 2018 8:6 2020 4:14,16 5:9 5:12,20 6:7,12,17 6:22 7:2,25 8:2 17:12 20:1 43:11 44:5 2021 1:6,23 4:15 5:9,13,21 6:1 7:7 7:12,18,23,25 8:3 8:10,15 67:9 25 8:8 	8 2:7 6:19 67:10 9 6:24 911 16:5 9:30 1:9 3:2 a a a.m. 3:2 66:15 ability 27:22 28:6 50:22 53:16	act 4:16 59:12,13 acting 4:12 5:2 action 4:18 11:25 35:10 actively 39:21 activist 28:5 activists 40:5 activities 10:14 16:1 48:6 52:8 activity 5:25 6:6 12:17 13:8 15:17 15:21 17:25 61:8 61:9 62:3 63:2	aisle 32:25 44:3 50:18 56:9,14 alarming 11:1 alike 30:9 allegations 17:18 17:19 19:9 51:4 allow 17:24 27:25 allowed 30:22 63:22 allows 14:25 amendment 43:22 america 22:3 america 16:13
 20 34:5 38:6 51:2 2016 32:23 36:3 2018 8:6 2020 4:14,16 5:9 5:12,20 6:7,12,17 6:22 7:2,25 8:2 17:12 20:1 43:11 44:5 2021 1:6,23 4:15 5:9,13,21 6:1 7:7 7:12,18,23,25 8:3 8:10,15 67:9 25 8:8 260,000 27:13 	8 2:7 6:19 67:10 9 6:24 911 16:5 9:30 1:9 3:2 a a a.m. 3:2 66:15 ability 27:22 28:6 50:22 53:16 able	act 4:16 59:12,13 acting 4:12 5:2 action 4:18 11:25 35:10 actively 39:21 activist 28:5 activists 40:5 activities 10:14 16:1 48:6 52:8 activity 5:25 6:6 12:17 13:8 15:17 15:21 17:25 61:8 61:9 62:3 63:2 actual 60:11	aisle 32:25 44:3 50:18 56:9,14 alarming 11:1 alike 30:9 allegations 17:18 17:19 19:9 51:4 allow 17:24 27:25 allowed 30:22 63:22 allows 14:25 amendment 43:22 america 22:3 american 16:13 americans 27:18
 20 34:5 38:6 51:2 2016 32:23 36:3 2018 8:6 2020 4:14,16 5:9 5:12,20 6:7,12,17 6:22 7:2,25 8:2 17:12 20:1 43:11 44:5 2021 1:6,23 4:15 5:9,13,21 6:1 7:7 7:12,18,23,25 8:3 8:10,15 67:9 25 8:8 	8 2:7 6:19 67:10 9 6:24 911 16:5 9:30 1:9 3:2 a a a.m. 3:2 66:15 ability 27:22 28:6 50:22 53:16 able able 18:5 38:24 53:15 61:12 50:22	act 4:16 59:12,13 acting 4:12 5:2 action 4:18 11:25 35:10 actively 39:21 activist 28:5 activists 40:5 activities 10:14 16:1 48:6 52:8 activity 5:25 6:6 12:17 13:8 15:17 15:21 17:25 61:8 61:9 62:3 63:2 actual 60:11 add 51:22	aisle 32:25 44:3 50:18 56:9,14 alarming 11:1 alike 30:9 allegations 17:18 17:19 19:9 51:4 allow 17:24 27:25 allowed 30:22 63:22 allows 14:25 amendment 43:22 america 22:3 american 16:13 americans 27:18 amid 44:11
 20 34:5 38:6 51:2 2016 32:23 36:3 2018 8:6 2020 4:14,16 5:9 5:12,20 6:7,12,17 6:22 7:2,25 8:2 17:12 20:1 43:11 44:5 2021 1:6,23 4:15 5:9,13,21 6:1 7:7 7:12,18,23,25 8:3 8:10,15 67:9 25 8:8 260,000 27:13 	 8 8 2:7 6:19 67:10 9 9 6:24 911 16:5 9:30 1:9 3:2 a a.m. 3:2 66:15 ability 27:22 28:6 50:22 53:16 able 18:5 38:24 53:15 61:12 absentee 6:22 7:17 	act 4:16 59:12,13 acting 4:12 5:2 action 4:18 11:25 35:10 actively 39:21 activist 28:5 activists 40:5 activities 10:14 16:1 48:6 52:8 activity 5:25 6:6 12:17 13:8 15:17 15:21 17:25 61:8 61:9 62:3 63:2 actual 60:11 add 51:22 address 5:24 6:5	aisle 32:25 44:3 50:18 56:9,14 alarming 11:1 alike 30:9 allegations 17:18 17:19 19:9 51:4 allow 17:24 27:25 allowed 30:22 63:22 allows 14:25 amendment 43:22 america 22:3 american 16:13 americans 27:18 amid 44:11 amount 23:17
20 34:5 38:6 51:2 2016 32:23 36:3 2018 8:6 2020 4:14,16 5:9 5:12,20 6:7,12,17 6:22 7:2,25 8:2 17:12 20:1 43:11 44:5 2021 1:6,23 4:15 5:9,13,21 6:1 7:7 7:12,18,23,25 8:3 8:10,15 67:9 25 8:8 260,000 27:13 3	 8 2:7 6:19 67:10 9 6:24 911 16:5 9:30 1:9 3:2 a a.m. 3:2 66:15 ability 27:22 28:6 50:22 53:16 able 18:5 38:24 53:15 61:12 absentee 6:22 7:17 17:13 43:16 	act 4:16 59:12,13 acting 4:12 5:2 action 4:18 11:25 35:10 actively 39:21 activist 28:5 activists 40:5 activities 10:14 16:1 48:6 52:8 activity 5:25 6:6 12:17 13:8 15:17 15:21 17:25 61:8 61:9 62:3 63:2 actual 60:11 add 51:22 address 5:24 6:5 6:11,21 7:1,6,11	aisle 32:25 44:3 50:18 56:9,14 alarming 11:1 alike 30:9 allegations 17:18 17:19 19:9 51:4 allow 17:24 27:25 allowed 30:22 63:22 allows 14:25 amendment 43:22 america 22:3 american 16:13 americans 27:18 amid 44:11
<pre>20 34:5 38:6 51:2 2016 32:23 36:3 2018 8:6 2020 4:14,16 5:9 5:12,20 6:7,12,17 6:22 7:2,25 8:2 17:12 20:1 43:11 44:5 2021 1:6,23 4:15 5:9,13,21 6:1 7:7 7:12,18,23,25 8:3 8:10,15 67:9 25 8:8 260,000 27:13 3 2:4 5:17</pre>	 8 2:7 6:19 67:10 9 6:24 911 16:5 9:30 1:9 3:2 a a.m. 3:2 66:15 ability 27:22 28:6 50:22 53:16 able 18:5 38:24 53:15 61:12 absentee 6:22 7:17 17:13 43:16 absolutely 22:4 	act 4:16 59:12,13 acting 4:12 5:2 action 4:18 11:25 35:10 actively 39:21 activist 28:5 activists 40:5 activities 10:14 16:1 48:6 52:8 activity 5:25 6:6 12:17 13:8 15:17 15:21 17:25 61:8 61:9 62:3 63:2 actual 60:11 add 51:22 address 5:24 6:5	aisle 32:25 44:3 50:18 56:9,14 alarming 11:1 alike 30:9 allegations 17:18 17:19 19:9 51:4 allow 17:24 27:25 allowed 30:22 63:22 allows 14:25 amendment 43:22 america 22:3 american 16:13 americans 27:18 amid 44:11 amount 23:17

[ample - candor]

ample 47:25	aside 39:8	62:19	bipartisan 9:20
analogous 47:8	asked 19:5,19 20:3	avoid 15:19	46:7 60:15 62:25
announcement	29:19 61:10	aware 10:15	birth 5:23 6:4,10
38:8	asking 9:11 19:1,1	aye 49:1,2,7,8,16	6:15,20,25 7:5,10
annual 8:9	26:25 27:9 29:15	49:17,22,23 65:6	7:15,20
answer 24:6 25:11	38:2 41:9 47:21	65:11,12,17,18,20	bit 22:24 38:7
26:5 37:2 65:4	assembly 32:10	66:6,7,9,10	blowtorch 11:22
answered 19:6,8	assignments 51:24	b	board 5:8
20:3 26:4 46:10	assistant 1:21	b 2:1 13:12 30:17	bodies 62:20
56:20 61:11	assisted 42:16	b 2.1 13.12 30.17 back 24:13 25:21	body 14:16 19:25
answers 10:21	assisting 20:20	32:4 38:19 41:14	29:23 38:12 45:21
anthony 1:13 4:4	association 9:24	51:6 52:18	55:21 58:6 59:23
49:21 66:2,4	9:25	balance 59:5	body's 4:14
anticipate 19:22	attack 11:18,19	ballot 5:14 6:17,22	borne 63:25
anybody 17:6	15:5		bradley 26:14
21:16	attempt 12:18	7:2,17,22 8:2 17:13 43:17 53:11	branch 55:8
applications 5:14	attempted 8:25	ballots 5:14	breach 56:10 58:1
applying 40:2	attempting 33:12	based 10:8,8,19	breaches 54:24
appointed 9:18	attention 34:8	11:5 12:17 40:7	breadth 16:24
33:7	attorneys 57:24	battle 16:11	brief 54:2
appoints 14:24	audit 12:3,19 17:5		briefly 31:3 55:12
32:9	47:14 61:15	began 15:23	55:14 57:3
appreciate 54:3	audited 46:12	beginning 59:16 63:19	bucks 34:11
63:3	auditor 17:5	behalf 9:11	budget 62:1
appropriate 10:8	audits 8:4,7 60:5,7	believe 13:6 15:14	bulletin 52:6,14
33:24	60:8,14,22,25		bullied 11:10
appropriately	62:24	16:12 34:4,20 45:22,23 47:9	bush 16:8,12
8:18	august 5:12,20		business 37:25
arbitrary 63:6	authority 12:4	50:16,19 51:13,17 53:11 54:17 57:18	43:25
areas 39:17 60:20	24:15 28:18 32:3	58:10 59:15 60:12	c
60:21	51:10 52:1 53:6	believes 16:12,13	c 2:1 3:1 67:1,1
argall 1:15 3:8,9	53:15 55:20,24	34:21	call 3:3,7 36:8
48:22,23,24 58:19	58:10		50:19 53:1 65:1
58:20,21 64:23,25	authorization 28:3	belongs 51:14	66:14
65:3,5,6	28:22	best 30:23	called 2:4
argue 27:12	authorize 1:4 2:6	betrayal 12:14 better 31:23 35:10	calls 5:6 35:20
arizona 12:17,18	5:1 11:23 67:5	35:16 54:23	
47:7	authorized 8:17	beyond 11:6 18:22	campaigns 40:8 candidates 21:22
arrival 15:8	13:20 18:16 19:15	bill 42:22	
article 4:23 13:4	available 23:3,6		39:12,13,14 candor 40:24
14:9	41:21,23 55:25	bills 42:15,18	Calluvi 40.24

[capabilities - communications]

capabilities 25:19	29:18 30:19 31:2	clerk 1:21 3:8,10	59:19 63:24
capable 20:14	31:3,4 33:8,9 34:1	3:12,14,21,23,25	commission 9:19
24:18	36:18,25 37:2,6,7	4:2,4,6,8 16:19	52:15
capitol 67:10	38:13,21 39:1,5	48:16,22,24 49:2,5	commissioner
care 24:20	40:13,16 41:17,19	49:8,11,14,17,20	10:20 18:13 32:15
career 59:9	42:12,13,25 44:11	49:23 50:1,4	commissioner's
careless 13:7	44:11,23,25 45:2,7	53:23,25 65:5,7,9	9:24
carelessly 11:23	47:19 48:2 50:7	65:12,15,18,21,23	commissioners
carries 66:12	50:11,14,15 51:19	66:1,4,7,10	60:16,21
cast 27:17,18	53:20,23 55:10,11	clerks 5:19	committee 1:1,9
47:22	56:7,24 57:2	clients 22:11	1:11,23 2:7 3:4
catch 61:3	58:18,19,24 59:4	clock 36:20	9:20 10:8,15 14:5
caucus 8:14 21:2	59:21 64:21,22,23	code 4:15 8:11,11	14:15,16,20,24,25
30:5 36:14	64:25 65:3	colleague 31:4	15:1,1,23 18:8
caught 61:20	chairman's 14:10	33:12,22 38:9	19:25 21:6,15
certain 18:4 58:16	chairperson 1:12	45:24 51:20 63:1	22:12,22 23:15,24
60:12	51:17	colleagues 34:4	26:25 27:9,22
certainly 14:20	chairpersons	47:23 50:17 54:12	29:3,7,23 33:21
22:23 30:21 33:21	51:24	56:8,13	34:25 37:15 41:14
43:12	chamber 30:7	collect 29:16	41:22 42:2 45:20
certificate 2:11	change 13:8 32:11	collective 16:6,9	46:11 48:5 50:9
certified 8:1 32:8	45:13 63:20	collectively 47:5	50:21 51:11,15,17
certify 67:2	changes 4:16 7:24	collusion 33:1,4	51:19,23,23 52:3,4
chair 1:13,14 8:23	china 33:10	35:24	52:5,13,17,20 53:4
8:24 13:11,18,19	choice 21:6	color 53:2	53:6 55:21 57:7
13:22,24 14:7,20	choose 21:11	come 12:11 22:7,9	57:11 58:5,22,25
30:18,18 31:14	chosen 23:22	24:9 29:18 38:19	59:1,6,11 61:5
34:13,13,24 36:12	24:24 25:4 27:8	51:6 64:6	62:20 63:9,18,22
36:17 37:17 40:14	27:21,21 39:11	comes 23:20 39:9	66:14,15 67:8
48:18 56:6 59:23	chris 1:16 67:19	comfortable 36:2	committee's 43:25
60:3,4,8,13,18,19	cited 52:12	comment 10:13	committees 4:23
61:10 64:17 66:14	citizens 23:18	37:7,9 44:17	10:13 57:9
chaired 51:15	claim 44:6	63:23	commonwealth
chairman 1:10 2:5	clarify 18:20	commenting 18:14	6:1,7 10:2 13:1
8:20,20 9:16	clear 13:1,1 32:3,7	18:15	21:24 28:18 30:10
13:10 14:13,23,25	43:6 63:6 64:12	comments 9:10,15	35:16 39:24 45:20
15:4,8,12 16:16,17	clearly 11:25	14:12 16:7 19:13	48:7 59:14 60:2
16:20,23 19:18	13:12 50:20,20,23	30:20 31:25 33:15	communication
22:21 23:9,13	50:25 53:14 54:5	33:16 36:22,24	42:2
24:23 26:2,24	54:7 55:20 58:14	44:20,22 45:12,15	communications
28:11,13,24,25		45:16 56:13 57:4	5:5

[company - days]

		-	
company 27:20	considered 15:17	conversation	47:13
complete 5:22 6:3	16:14 29:14	40:19 45:18 47:11	couple 30:20
6:9,14,19,24 7:4,9	considering 21:14	47:13 51:18 52:22	55:12
7:14,19,24 24:24	29:6	copy 5:10 8:1,4,9	court 10:16
25:4	consistent 15:5,6	corman 1:15 4:8,9	courts 32:16,16,17
completed 21:21	38:11	8:20 9:17 13:3	43:5 47:7 51:3
22:16	consistently 43:24	16:2 30:18,19	create 18:1 43:2
compliance 5:15	64:14	31:6,10,13,16,18	created 9:17 51:20
concern 15:21	consolidated 8:8	34:3 39:6 50:2,3	51:25
47:20 57:16	conspiring 13:8	51:20 52:7 54:1,2	creation 52:20
concerned 12:12	constituents 56:18	56:10 66:8,9,10	credibility 34:6,9
22:25 29:22,23,24	constitutes 1:22	correct 21:12	34:11 35:1,4
32:21	constitution 4:24	25:13 61:16,22	36:11 39:7 62:23
concerns 32:23	12:25 32:6 55:19	correctly 21:4	63:24,25,25
34:11 35:12,17,18	56:2	cost 62:5	credible 11:5 35:8
36:8 45:24 47:3	constitutional	costa 1:18 3:10,11	44:8
47:10 57:5	43:21	9:19 12:22 36:18	cris 1:9,12
concluded 66:16	constrained 33:13	37:4,12 38:20,21	critical 39:7
conduct 17:5	constraints 38:17	44:25 45:1,6,14	criticized 31:4
28:18,19 55:22	contacts 35:21	46:21 47:19 48:25	crossroads 12:24
conducted 8:5,7	contained 12:7	49:1,2 50:11,13,14	45:19
32:22 33:3	containing 5:22	55:11,14,16 57:1,2	crux 51:8
conducting 20:14	6:3,9,14,19,24 7:4	65:7,8,9	cry 32:4
44:13	7:9,14,19	costs 62:3	cut 41:12 45:16
conferring 21:7	contest 12:2 32:12	council 33:6	d
confidence 36:16	50:21 51:5,7 53:2	counsel 8:14 20:20	d 3:1
39:23 64:6	contests 32:16	20:22,24,25 21:7	
confident 36:8	51:1	21:11 57:24	d.c. 32:24 33:1
confidentiality	continual 50:12	counsel's 24:10,18	41:25
57:23	continue 15:10	counties 10:1,2	dark 11:13
confined 38:9	16:11 41:16 45:22	12:12	darker 11:7
conflicted 63:9	51:10,13 53:6,8,18	countless 15:15	data 54:24 56:10
congressional 59:2	55:9 57:14 58:9	country 11:7,14	58:8
connection 39:11	continued 33:5,5,6	country's 11:18	date 5:22,24 6:3,5
consequence	continuing 15:19	counts 18:14	6:9,14,19,24 7:5
10:23 25:1,5	contract 24:11	county 5:7,8,18	7:10,15,20 10:3
consequences 58:1	contractor 46:17	6:2,8,13,18,23 7:3	64:8,16 67:9
consider 26:25	contracts 20:13	7:8,13,18,23 9:23	david 1:15
considerable 59:1	contrary 23:1	10:20,23 18:9,11	day 35:6,14 38:1
consideration 1:4	convened 1:9	18:11,14 32:15	42:1
2:5 33:25 67:4		34:11 46:11,25	days 11:7,13 51:2

[deal - earlier]

		1.15.04	
deal 45:5 52:1	described 18:18	discovered 15:24	drumbeat 15:19
dealt 52:21 55:1	18:21 47:22	discussed 38:4,16	due 14:19,22
debate 32:25	describing 22:25	58:23 59:9	23:14 26:2,24
decades 52:2,3,3	29:14,25 30:12	discussing 25:16	duly 67:12
december 32:5	61:19	37:20	dush 1:9,12 2:5
decide 57:8	desire 12:13	discussion 2:7	3:3 4:6,7,10 8:21
decided 25:12	despite 50:16	8:22 16:18 25:8	9:14 13:10 14:1,3
deciding 57:11	details 15:25	32:20 63:20	14:10 15:13 16:17
decision 27:23	30:14 33:18	discussions 36:14	16:21 17:4,15,23
32:19 47:14 54:9	determination	46:15 48:8	18:13 19:5,12,21
57:14 63:6,11,12	26:7 46:16,19,25	disingenuous 38:8	20:2,12,17,19,23
decisions 27:6	47:17,17 62:17	dispel 35:11,16	21:5,12,16,21 22:1
29:12,25 30:1,2,6	determine 4:17	36:7	22:4,7,13,18 23:5
34:14 47:20 64:8	17:19 20:4 21:2	disseminate 57:20	23:10 24:6 25:2,7
deck 11:17	46:22 51:3 54:4	57:21	25:13,18,25 26:5
declared 43:5	determined 54:7	distribution 19:15	26:10,15,18,21
deemed 60:20	determines 14:13	districts 27:14	27:24 28:2,12,15
61:7	differ 9:1	divided 16:9	28:20,22 30:16
define 50:25	differences 44:5	divides 64:13	31:14,17 34:1
defined 39:19	different 16:2	document 52:13	36:19 37:1,10,12
degraffenreid	difficult 39:15	documented 14:9	37:16,18,22 38:13
4:13 5:3	digits 5:23 6:4,10	documents 17:4	39:3,15 40:10,14
degree 47:1	6:15,20,25 7:6,11	24:9,19 40:21,24	41:6,10,14,18 42:7
delegated 56:3	7:16,21	dog 59:12,13	42:9,11 44:10,16
democracy 11:22	direct 5:1 8:12,17	doing 23:2 31:21	44:21,24 45:11
democrat 31:20	23:22	35:2 51:21,22	46:18 47:16 48:18
64:10	directed 5:2 15:1	58:4 61:3,4 63:22	49:24,25 50:1,5,10
democratic 27:21	directing 24:8	dollars 11:17	50:13 53:21,24
41:23 56:21 64:2	direction 14:14	62:14,14	54:1 55:13,15,17
democrats 30:8	15:24 16:2 67:13	doug 1:16	56:25 58:20 59:18
33:1 34:18 44:6,9	directives 5:11	draft 42:17,22,25	60:3,10,18,24
60:17	14:11	43:8,11,15,19	61:10,16,22,25
denied 11:10	directly 23:23	drafting 42:16	62:6,15,21 64:22
department 4:12	46:14	drawn 16:7	64:24 65:1 66:5,6
5:7 8:6,10 10:10	director 5:8	driver's 5:23 6:4	66:7,11
10:11,16,17 12:20	disagree 23:14	6:10,15,20,25 7:5	duty 27:14 58:1,10
28:16 32:8 40:21	24:4 34:5 57:15	7:10,15,20 17:2	e
47:6 52:10,11	disappointed	19:3 41:1 42:21	e 1:14 2:1,1 3:1,1
56:11 59:24	45:14	43:7,9 53:14	67:1,1
describe 22:16	discover 18:18	driving 44:4	earlier 18:8 45:18
			58:13
			30.13

[early - foundation]

early 62:24	engaged 63:14	expectation 27:19	feel 9:4
ease 41:10,11 42:9	64:1	27:20 64:4	fellow 42:22
45:11	engender 39:23	expedition 43:3	felt 9:4 34:19
east 67:10	ensure 24:15	expense 61:24	fight 16:11
eb 67:10	57:19	experience 25:16	file 11:3
edt 1:9	ensuring 20:4 40:3	expertise 39:17	filed 51:3
effect 5:12	entire 38:1	explain 16:25 27:3	final 33:7 59:19
effectively 60:23	entirety 11:4	expressed 16:15	finalized 20:13,25
effort 33:17	entity 46:17 61:9	extemporaneously	21:8 24:11
either 12:2,4 35:9	equal 16:14	33:10	find 36:6 38:7
35:16 36:5	equates 11:14	extent 13:25	findings 16:4
elected 27:13 30:9	era 11:9 15:22	extremely 45:14	finish 27:25
53:9	errors 17:23	58:8	fins 36:5
election 4:14,15,15	essential 4:18	extremes 64:14	first 16:24 18:16
5:7,8,13,15,18	establish 3:6	eyes 35:7,7,7	37:2 39:5 43:22
6:13,18,23 7:3,8	established 4:11	f	54:4 60:6
7:13,18,23 9:19	estimates 62:4,6	f 2:1 67:1	fishing 43:3
10:12,12,24 12:2,2	event 21:11 34:23		five 36:22 37:14
13:9 18:11 19:9	61:19	fact 10:11,14 11:7 11:15 12:20 15:10	38:9,18 39:1
19:17 25:17 27:15	events 64:16		flames 11:21
27:19 32:1,4,12,18	evidence 10:23	36:2 41:5 52:5,12	folks 47:10 57:25
32:22 35:11,12	11:24 62:7	60:5,5,5,14,20,21 factors 25:15	58:4,15
39:14 42:4,5 44:5	evident 26:20		follow 9:2 12:25
46:12,13 50:21	ex 1:15	facts 15:6,25 31:22	33:17,18 37:4,8
51:1,2,5,7 52:4,21	exact 19:15	33:5,18 factual 17:20	followed 63:8
53:2 59:2,25	exactly 27:3,16	fails 50:6	following 5:3
elections 4:21 5:13	29:7 45:6 59:16	failures 20:4	foregoing 67:2
5:19 8:3 17:12	exaggeration		forensic 12:19
18:2,9 28:19 36:3	11:12 15:9	fair 31:6,6,10,13 31:16	forewarned 12:6
40:9 52:10 54:6	examine 52:17	faith 40:4	former 16:8
electors 32:5,9	55:25 56:1	fall 61:25	forty 28:8
elements 55:18	examining 39:22	falls 52:11	forward 15:8
62:7	example 17:11		35:11 36:9 37:21
elevated 64:6	exception 53:19	false 13:17	38:17 44:10 58:22
eligibility 17:8	excuse 41:5	fanning 11:21	59:7
eloquently 45:24	executive 55:8	far 32:2 35:23 61:12 62:12	forwarded 12:11
emails 5:5	exercise 53:4	fashion 27:21	found 26:11 35:8
enacted 10:4	exercised 43:19	federal 5:15 10:6	36:1 46:13
endeavor 64:15	exercises 43:24		foundation 11:6
engage 50:24	exist 17:17	12:19,21 32:5 feed 41:12	26:14

[founding - hutchison]

	1	1	1
founding 39:9	38:3	good 4:11 16:13	heard 18:7,10
four 5:23 6:4,10	generations 52:2	31:24 35:14	56:12
6:15,20,25 7:5,10	gentleman 33:9	gotten 62:4	hearing 1:8 10:9
7:15,20	34:10 37:15 46:24	government 11:11	41:10 55:18,24
franchise 16:15	50:8 57:8 61:23	12:8,13 51:15	66:16
frank 51:24	george 34:17	52:3 54:6 55:8	hearings 11:8
frankly 10:21	getting 20:13	58:24 63:2	hearsay 41:11
29:21 39:13 47:5	25:21 36:20 39:21	governor 32:14	held 1:23 11:9
51:22	44:15 62:6	governor's 28:15	24:10,17 54:6
fraud 10:23 46:13	giant 11:20	59:12	help 42:25
freedom 11:18	give 35:10	grab 11:15	helpful 59:5
27:18	given 13:15 15:18	granted 4:22	hired 21:3 30:1
friday 8:15	16:13,14 25:9	great 15:21 32:25	34:24 40:8
friend 12:22 31:24	28:6 38:17 39:16	57:22 58:23	hiring 20:24 40:4
33:14 38:9 63:1	47:5	greater 16:8	historically 52:2
friend's 63:23	gives 42:23	greatest 11:18	52:18
friends 30:20	go 15:8 20:6 24:13	gross 11:17	hofer 67:19
32:23 63:24	36:23 47:24 52:18	ground 11:25	hold 53:6
front 29:1,20,22	55:24 56:1	60:16	honestly 42:19
full 33:23 42:6	goal 22:22,23 23:1	grow 62:8	hope 19:4
46:11 62:15 64:7	36:12,12,13,14	guess 30:25 39:7	hoped 38:23
fulton 10:20 18:11	god 16:14	50:15 60:6 61:2	hopefully 35:9
18:13 46:24 47:13	godly 16:13	guidance 10:1	54:22,22
funded 61:8,13,17	goes 62:12	56:4	host 59:4
61:18	going 9:3 11:6	guidances 5:11	hughes 1:19 3:14
funding 22:6	12:17 13:12,18	guidelines 52:9	3:16 38:23 40:15
26:13 34:17	18:24 20:10 21:2	h	40:16 41:7,16,19
funds 22:8,10	21:3,11 22:17	h 1:13	42:8,12 44:19,22
further 8:16 10:25	23:3 24:3,3,7	hand 61:1	45:4,8,12 49:6,7,8
12:16 36:22 40:13	25:14 26:8 27:3	happen 9:3 24:3	65:13,14,15
44:17 62:7 67:13	27:16,17 29:7,9,10	35:13 36:5	human 32:4
future 18:2	29:11 30:17 33:20	happening 18:2	hundreds 42:15
g	36:15,19,21,22	happens 23:19	62:13
g 1:15 3:1	37:8,10,21 38:18	40:24	hutchinson 1:14
gather 54:18 55:2	39:16,19,19,22	hard 28:9	3:21,22 49:10
gebhard 1:16 3:12	40:4,11 41:20,23	harrisburg 67:11	65:17
3:13 49:3,4,5	45:20 46:4,16,20	harry 26:14	hutchison 49:9,11
65:10,11,12	48:4,8,9,12 53:7,7	head 47:21	65:16,18
general 4:14 6:12	53:18 57:17 61:12	headed 15:24	
6:18,23 7:3 8:3,13	61:25 64:18,24	health 56:11,11	
17:5 31:19 32:10		,	

Veritext Legal Solutions 215-241-1000 ~ 610-434-8588 ~ 302-571-0510 ~ 202-803-8830

[idea - know]

Page 8

	5 15 33 15 5 1 0		1 27 10 20 2
i	7:17,22 17:7,10	interrupt 9:7 31:3	issued 27:10 28:3
idea 38:5	19:13 34:24 46:1	introduced 42:15	47:6,7
identification 19:2	46:10,14	52:20	issues 18:12,19
identify 52:16	infer 41:21	invalid 43:5	45:23 53:7 59:5
55:20	information 4:20	investigate 16:3	59:10
identities 17:14	5:4 11:1,1,3 12:10	investigated 12:19	issuing 11:5 42:24
identity 17:6,10	12:16 13:9 15:18	investigating	59:17
ii 4:24	18:6,12,24,25 19:1	17:18	it'll 35:9
illegal 15:17,20	19:4,11,16 20:8,9	investigation 4:14	items 33:13 35:10
16:1	20:11 21:3,20	12:1 13:5,13,18	38:3,11
immediately 51:1	23:3,5,17,20,21	14:6,14 15:23	itis 40:6
impact 42:4	24:3,17,25 25:5	20:3,14 28:20	i
impacts 58:4	27:1,4,7,11,16	30:3,13 31:21	j 1:19,19
important 9:5	28:9 29:4,8,9,10	33:16 34:7 36:1	j 1.19,19 jake 1:15 9:17
34:6,9 35:4 54:16	29:17,20,22 30:2	44:13 50:18 56:15	53:25
58:8	31:22 39:9 40:19	61:17,19 62:10	january 9:17
importantly 54:10	40:25,25 41:2,3,9	64:5,5,18	41:25
57:20,23	41:20 42:17,24	investigations	jay 1:18 9:18
improve 9:21	43:4,12,14 44:1	28:19 33:3 34:17	job 54:23 55:2
18:20 36:6	46:1,2 48:1,4,11	35:3 55:22	judged 34:8
impugning 31:4,8	48:13 54:18,20	investigative	• •
inappropriate	55:2,3,4 56:12	25:19	judges 5:19 judy 1:17 4:2
47:24	57:17,20 58:8,15	investigator 24:12	49:18,20 65:24
incapable 29:5	inquiry 62:8	investigators	66:1
include 29:4 58:3	inside 21:24 22:1	39:17 40:5 60:11	june 5:12
included 60:15	insight 10:1,22	invite 55:23 56:4	jurisdiction 50:22
includes 43:22	inspectors 5:19	involved 13:25	0
including 8:7	institution 54:13	36:3 39:21 41:4	52:4,10 54:5 57:7 57:9,12 63:10
14:20 15:3 64:19	54:16,17 55:1,6	46:14,16 47:10	jurisdictionally
inclusion 64:7	57:4,6	48:4,8 60:17	10:7
independent 14:17	insurrection 41:5	62:20 64:3,10,19	justice 12:20 47:6
33:6 35:7 52:15	42:1	issuance 1:4 2:6	justify 43:3
	integrity 9:20	25:6 26:25 29:16	
independently 14:21	13:11,11 20:5	67:5	k
indicate 50:20	56:17 60:1	issue 23:15,24	keep 34:2
indicated 27:5	intent 13:17 14:5	24:1 25:22 29:1,3	kept 54:20
46:8 47:2 57:8	61:11 64:12	35:20 39:7 46:12	kind 15:20 25:16
	interested 44:14	50:24 51:9 53:1,5	28:6
individual 18:15	intergovernmental	53:17 57:6 58:11	kinds 59:10
23:18 38:13 63:7	1:1,9,23 3:4 51:11	59:7	know 3:17 13:15
individuals 6:11	54:5,7 66:13 67:7		19:7 22:10 24:2
6:16,21 7:1,7,12	,		

	1	1	
25:22 26:3,6,15	24:10,19,19 25:9	long 33:22	matter 47:22 50:7
27:16 29:13,18	25:12 27:8 28:18	longer 38:14	50:16 51:14 53:1
30:7,20,21 31:19	46:20,22,22	longtime 51:16	57:12,12 67:3
31:21 33:4,11	legislation 18:1,4	look 35:5,5,8,22	matters 52:1,4,15
34:14,16,22,23	18:20 42:16,25	47:11 52:18 56:4	mccarthy 11:8
36:4,10,13 38:7	43:8,12,16,20	56:20	mean 49:22 61:6
41:22,24 42:1	52:19 59:3	looking 17:6 32:1	meaning 60:15
48:7 54:22 56:10	legislative 1:21	36:19 47:5 52:8	means 64:1,2
60:12 61:12,23	4:18 43:2	53:12	measure 40:3
62:3,24	legislature 4:19	lot 19:1 32:4 34:7	meeting 1:3,11 2:4
knowledge 11:3	18:1 32:2,3,14	35:11,17 36:7	3:3 67:3
37:25 47:25	42:14 50:24	45:23 47:3,9,20	meetings 5:6
known 46:3,4	length 38:10 45:15	lydon 26:14	member 5:8 13:25
knows 43:1,2	58:23	m	14:24 23:10 33:20
51:19,20	letters 5:6	magnitude 62:3	36:23 37:21 38:15
l	liberties 11:9	mail 5:14 6:17	42:13 44:16 51:16
1 2:1	license 5:23 6:4,10	17:13 43:17	51:16 58:5 63:7
l 2.1 labeled 50:17	6:15,20,25 7:5,10	main 67:10	members 1:11
labor 59:6	7:15,20 17:2 19:3	maintain 60:1	9:12,19 29:6
laid 13:13 63:18	42:21 43:7,10		36:24 37:14,24
	licenses 41:1 53:14	majority 1:14 30:7	38:5 41:2,4,22,23
lap 59:12,13	life 54:15	33:3 42:23 43:1,2 63:4 66:11	41:24 42:2 47:12
lastly 16:5 62:22 63:23	limit 10:17 36:22		48:5 51:23 57:19
latitude 9:9 13:16	37:24 38:18	making 13:16 21:6 27:6 29:12 30:6	57:24 58:6
law 8:18 10:7	limitations 61:24	40:2 46:15 47:15	mention 31:25
12:21 27:18 32:11	limited 8:7 62:10	40.2 40.13 47.13	mentioned 45:17
52:21	62:10	man 26:11	45:18 58:13
	line 11:1 28:10		merit 19:11
laws 5:15 35:10,16	41:6,7,8	manipulation	million 17:11 18:7
36:6	lines 48:9 58:17	10:24	19:3 27:2 29:4
lawyer 25:23	list 5:22 6:3,9,14	manner 22:24	43:13,15 46:1
lawyers 64:9	6:19,24 7:4,9,14	60:14 62:25 63:12	48:13
lay 58:2	7:19,24 21:14	63:14 64:15	millions 62:14
leader 38:10	listen 56:8	manual 55:20 56:3	mind 59:6
leadership 14:18	little 33:5	mason's 55:20	minority 1:13,18
leads 11:7 62:7	live 39:20	56:3	8:24 9:13 16:10
leaked 54:21	lobbying 59:2	mastriano 1:16	33:2 59:4
leanings 34:19	local 54:6	3:23,24 44:11,12	minute 37:7
leap 11:20	located 21:24 22:3	49:12,13,14 65:19	minutes 1:22
leaving 39:8	location 24:17	65:20	36:23 37:14 38:6
legal 13:8 20:19,21		materials 5:17	38:7,9,18 39:1
20:23 21:7,11			

[mistake - participated]

	1		
mistake 12:18	nay 49:20,25 50:1	numbers 12:9	opportunity 52:16
misuse 11:17	near 39:1	17:3 19:2,3 42:21	oppose 30:24
moment 37:1 38:2	nearly 18:7 19:3	42:21 46:2 53:13	opposed 16:9
months 51:6 58:25	27:2,13 29:4 46:1	numerous 15:2	30:23
moon 26:11	48:13	32:18	order 2:4 3:5,6
morning 4:11	necessarily 61:6	0	4:17 44:24
motion 1:4 2:5,7	necessity 4:17	o 2:1,1 3:1	organization 28:5
5:1 8:19,22,23 9:8	need 18:6,12 19:11	obligation 57:19	organizations 46:5
16:18 36:21 40:20	19:24,25 20:1	58:14	outcomes 39:25
48:17,19 50:5	24:13 39:16 43:6	obstruction 11:21	outlined 9:3
65:2 66:12 67:4	43:9,12,14,18 47:4	obtain 36:17	outraged 56:19
motions 48:3	47:11 53:25 58:1	obviously 22:21	outside 19:14,19
motive 14:4,6	58:6,15 62:24	34:7 40:20 41:3	20:25 22:1,11
motives 13:12,19	64:3	occasionally 43:24	34:14,19 48:6,6
13:22,24 14:5	needed 10:2 42:17	occur 46:20	57:24 61:9
30:17 31:5,8	42:20	occurred 15:7	overarching 12:7
mourn 16:6	needing 42:24	16:7	overreaching 12:6
move 32:10 48:2	needs 34:22 40:19	october 8:15	12:13
48:10,20 58:22	43:2 57:25 58:3	office 8:13 24:10	oversee 59:25
59:7	64:1	24:18	oversight 55:7
moved 48:16	never 42:19,22	officers 1:12	59:15
movement 32:19	51:25 63:7		overturn 32:3
movement 32:19 moving 35:10 36:9	51:25 63:7 newspaper 13:4,7	offices 5:20 24:20	
		offices 5:20 24:20 official 18:11	р
moving 35:10 36:9	newspaper 13:4,7	offices 5:20 24:20 official 18:11 officials 18:9	р р 3:1
moving 35:10 36:9 59:3	newspaper 13:4,7 14:9 15:2,16	offices 5:20 24:20 official 18:11 officials 18:9 officio 1:15	p p 3:1 p.m. 8:15
moving 35:10 36:9 59:3 multiple 39:17,17	newspaper 13:4,7 14:9 15:2,16 non 9:24,25 10:9	offices 5:20 24:20 official 18:11 officials 18:9 officio 1:15 okay 3:20 17:9	p p 3:1 p.m. 8:15 pa 8:11
moving 35:10 36:9 59:3 multiple 39:17,17 47:23 n n n	newspaper 13:4,7 14:9 15:2,16 non 9:24,25 10:9 11:5 61:8 notes 5:6 notice 1:9	offices 5:20 24:20 official 18:11 officials 18:9 officio 1:15 okay 3:20 17:9 21:13,23 22:2,5,15	p p 3:1 p.m. 8:15 pa 8:11 page 2:2
moving 35:10 36:9 59:3 multiple 39:17,17 47:23 n n 2:1,1 3:1	newspaper 13:4,7 14:9 15:2,16 non 9:24,25 10:9 11:5 61:8 notes 5:6 notice 1:9 notification 15:19	offices 5:20 24:20 official 18:11 officials 18:9 officio 1:15 okay 3:20 17:9 21:13,23 22:2,5,15 25:14,21 26:16	p p 3:1 p.m. 8:15 pa 8:11 page 2:2 paid 61:8,15
moving 35:10 36:9 59:3 multiple 39:17,17 47:23 n n 2:1,1 3:1 name 5:22 6:3,9	newspaper 13:4,7 14:9 15:2,16 non 9:24,25 10:9 11:5 61:8 notes 5:6 notice 1:9	offices 5:20 24:20 official 18:11 officials 18:9 officio 1:15 okay 3:20 17:9 21:13,23 22:2,5,15 25:14,21 26:16 61:18	p p 3:1 p.m. 8:15 pa 8:11 page 2:2 paid 61:8,15 paper 33:16
moving 35:10 36:9 59:3 multiple 39:17,17 47:23 n n 2:1,1 3:1 name 5:22 6:3,9 6:14,19,24 7:4,9	newspaper 13:4,7 14:9 15:2,16 non 9:24,25 10:9 11:5 61:8 notes 5:6 notice 1:9 notification 15:19	offices 5:20 24:20 official 18:11 officials 18:9 officio 1:15 okay 3:20 17:9 21:13,23 22:2,5,15 25:14,21 26:16 61:18 one's 11:12	p p 3:1 p.m. 8:15 pa 8:11 page 2:2 paid 61:8,15 paper 33:16 parallel 11:13
<pre>moving 35:10 36:9 59:3 multiple 39:17,17 47:23 n n 2:1,1 3:1 name 5:22 6:3,9 6:14,19,24 7:4,9 7:14,19 43:7,9</pre>	newspaper 13:4,7 14:9 15:2,16 non 9:24,25 10:9 11:5 61:8 notes 5:6 notice 1:9 notification 15:19 november 6:7,12	offices 5:20 24:20 official 18:11 officials 18:9 officio 1:15 okay 3:20 17:9 21:13,23 22:2,5,15 25:14,21 26:16 61:18 one's 11:12 online 55:25	p p 3:1 p.m. 8:15 pa 8:11 page 2:2 paid 61:8,15 paper 33:16 parallel 11:13 parameters 37:14
<pre>moving 35:10 36:9 59:3 multiple 39:17,17 47:23 n n 2:1,1 3:1 name 5:22 6:3,9 6:14,19,24 7:4,9 7:14,19 43:7,9 53:14</pre>	newspaper 13:4,7 14:9 15:2,16 non 9:24,25 10:9 11:5 61:8 notes 5:6 notice 1:9 notification 15:19 november 6:7,12 6:17,22 7:2 17:12	offices 5:20 24:20 official 18:11 officials 18:9 officio 1:15 okay 3:20 17:9 21:13,23 22:2,5,15 25:14,21 26:16 61:18 one's 11:12 online 55:25 open 22:24	p p 3:1 p.m. 8:15 pa 8:11 page 2:2 paid 61:8,15 paper 33:16 parallel 11:13 parameters 37:14 paramount 55:5
<pre>moving 35:10 36:9 59:3 multiple 39:17,17 47:23 n n 2:1,1 3:1 name 5:22 6:3,9 6:14,19,24 7:4,9 7:14,19 43:7,9 53:14 names 42:20</pre>	newspaper 13:4,7 14:9 15:2,16 non 9:24,25 10:9 11:5 61:8 notes 5:6 notice 1:9 notification 15:19 november 6:7,12 6:17,22 7:2 17:12 42:4	offices 5:20 24:20 official 18:11 officials 18:9 officio 1:15 okay 3:20 17:9 21:13,23 22:2,5,15 25:14,21 26:16 61:18 one's 11:12 online 55:25 open 22:24 opening 9:4	p p 3:1 p.m. 8:15 pa 8:11 page 2:2 paid 61:8,15 paper 33:16 parallel 11:13 parameters 37:14 paramount 55:5 56:21
moving 35:10 36:9 59:3 multiple 39:17,17 47:23 n n 2:1,1 3:1 name 5:22 6:3,9 6:14,19,24 7:4,9 7:14,19 43:7,9 53:14 names 42:20 narrowly 39:18	newspaper 13:4,7 14:9 15:2,16 non 9:24,25 10:9 11:5 61:8 notes 5:6 notice 1:9 notification 15:19 november 6:7,12 6:17,22 7:2 17:12 42:4 november's 27:15	offices 5:20 24:20 official 18:11 officials 18:9 officio 1:15 okay 3:20 17:9 21:13,23 22:2,5,15 25:14,21 26:16 61:18 one's 11:12 online 55:25 open 22:24 opening 9:4 operate 22:23	p p 3:1 p.m. 8:15 pa 8:11 page 2:2 paid 61:8,15 paper 33:16 parallel 11:13 parameters 37:14 paramount 55:5 56:21 part 9:12 17:4
moving 35:10 36:9 59:3 multiple 39:17,17 47:23 n n 2:1,1 3:1 name 5:22 6:3,9 6:14,19,24 7:4,9 7:14,19 43:7,9 53:14 names 42:20 narrowly 39:18 nate 3:6 48:21	newspaper 13:4,7 14:9 15:2,16 non 9:24,25 10:9 11:5 61:8 notes 5:6 notice 1:9 notification 15:19 november 6:7,12 6:17,22 7:2 17:12 42:4 november's 27:15 39:14	offices 5:20 24:20 official 18:11 officials 18:9 officio 1:15 okay 3:20 17:9 21:13,23 22:2,5,15 25:14,21 26:16 61:18 one's 11:12 online 55:25 open 22:24 opening 9:4 operate 22:23 64:15	p p 3:1 p.m. 8:15 pa 8:11 page 2:2 paid 61:8,15 paper 33:16 parallel 11:13 parameters 37:14 paramount 55:5 56:21 part 9:12 17:4 18:17 25:8 29:12
<pre>moving 35:10 36:9 59:3 multiple 39:17,17 47:23 n n 2:1,1 3:1 name 5:22 6:3,9 6:14,19,24 7:4,9 7:14,19 43:7,9 53:14 names 42:20 narrowly 39:18 nate 3:6 48:21 65:1</pre>	newspaper 13:4,7 14:9 15:2,16 non 9:24,25 10:9 11:5 61:8 notes 5:6 notice 1:9 notification 15:19 november 6:7,12 6:17,22 7:2 17:12 42:4 november's 27:15 39:14 number 5:23,24	offices 5:20 24:20 official 18:11 officials 18:9 officio 1:15 okay 3:20 17:9 21:13,23 22:2,5,15 25:14,21 26:16 61:18 one's 11:12 online 55:25 open 22:24 opening 9:4 operate 22:23 64:15 operates 14:17,17	p p 3:1 p.m. 8:15 pa 8:11 page 2:2 paid 61:8,15 paper 33:16 parallel 11:13 parameters 37:14 paramount 55:5 56:21 part 9:12 17:4 18:17 25:8 29:12 39:24 54:14,17
<pre>moving 35:10 36:9 59:3 multiple 39:17,17 47:23 n n 2:1,1 3:1 name 5:22 6:3,9 6:14,19,24 7:4,9 7:14,19 43:7,9 53:14 names 42:20 narrowly 39:18 nate 3:6 48:21 65:1 nathaniel 1:21</pre>	newspaper 13:4,7 14:9 15:2,16 non 9:24,25 10:9 11:5 61:8 notes 5:6 notice 1:9 notification 15:19 november 6:7,12 6:17,22 7:2 17:12 42:4 november's 27:15 39:14 number 5:23,24 6:4,5,10,11,15,16	offices 5:20 24:20 official 18:11 officials 18:9 officio 1:15 okay 3:20 17:9 21:13,23 22:2,5,15 25:14,21 26:16 61:18 one's 11:12 online 55:25 open 22:24 opening 9:4 operate 22:23 64:15 operates 14:17,17 14:21	p p 3:1 p.m. 8:15 pa 8:11 page 2:2 paid 61:8,15 paper 33:16 parallel 11:13 parameters 37:14 paramount 55:5 56:21 part 9:12 17:4 18:17 25:8 29:12 39:24 54:14,17 63:5
<pre>moving 35:10 36:9 59:3 multiple 39:17,17 47:23 n n 2:1,1 3:1 name 5:22 6:3,9 6:14,19,24 7:4,9 7:14,19 43:7,9 53:14 names 42:20 narrowly 39:18 nate 3:6 48:21 65:1 nathaniel 1:21 nation 16:6</pre>	newspaper 13:4,7 14:9 15:2,16 non 9:24,25 10:9 11:5 61:8 notes 5:6 notice 1:9 notification 15:19 november 6:7,12 6:17,22 7:2 17:12 42:4 november's 27:15 39:14 number 5:23,24 6:4,5,10,11,15,16 6:20,21,25 7:1,5,6	offices 5:20 24:20 official 18:11 officials 18:9 officio 1:15 okay 3:20 17:9 21:13,23 22:2,5,15 25:14,21 26:16 61:18 one's 11:12 online 55:25 open 22:24 opening 9:4 operate 22:23 64:15 operates 14:17,17 14:21 operations 1:1,9	p 3 :1 p.m. 8:15 pa 8:11 page 2:2 paid 61:8,15 paper 33:16 parallel 11:13 parameters 37:14 paramount 55:5 56:21 part 9:12 17:4 18:17 25:8 29:12 39:24 54:14,17 63:5 participate 4:13
moving 35:10 36:9 59:3 multiple 39:17,17 47:23 n n 2:1,1 3:1 name 5:22 6:3,9 6:14,19,24 7:4,9 7:14,19 43:7,9 53:14 names 42:20 narrowly 39:18 nate 3:6 48:21 65:1 nathaniel 1:21 nation 16:6 national 33:24	newspaper 13:4,7 14:9 15:2,16 non 9:24,25 10:9 11:5 61:8 notes 5:6 notice 1:9 notification 15:19 november 6:7,12 6:17,22 7:2 17:12 42:4 november's 27:15 39:14 number 5:23,24 6:4,5,10,11,15,16 6:20,21,25 7:1,5,6 7:10,11,15,16,20	offices 5:20 24:20 official 18:11 officials 18:9 officio 1:15 okay 3:20 17:9 21:13,23 22:2,5,15 25:14,21 26:16 61:18 one's 11:12 online 55:25 open 22:24 opening 9:4 operate 22:23 64:15 operates 14:17,17 14:21 operations 1:1,9 1:23 3:4 66:13	p p 3:1 p.m. 8:15 pa 8:11 page 2:2 paid 61:8,15 paper 33:16 parallel 11:13 parameters 37:14 paramount 55:5 56:21 part 9:12 17:4 18:17 25:8 29:12 39:24 54:14,17 63:5 participate 4:13 47:14
<pre>moving 35:10 36:9 59:3 multiple 39:17,17 47:23 n n 2:1,1 3:1 name 5:22 6:3,9 6:14,19,24 7:4,9 7:14,19 43:7,9 53:14 names 42:20 narrowly 39:18 nate 3:6 48:21 65:1 nathaniel 1:21 nation 16:6</pre>	newspaper 13:4,7 14:9 15:2,16 non 9:24,25 10:9 11:5 61:8 notes 5:6 notice 1:9 notification 15:19 november 6:7,12 6:17,22 7:2 17:12 42:4 november's 27:15 39:14 number 5:23,24 6:4,5,10,11,15,16 6:20,21,25 7:1,5,6 7:10,11,15,16,20 7:21 18:9 19:16	offices 5:20 24:20 official 18:11 officials 18:9 officio 1:15 okay 3:20 17:9 21:13,23 22:2,5,15 25:14,21 26:16 61:18 one's 11:12 online 55:25 open 22:24 opening 9:4 operate 22:23 64:15 operates 14:17,17 14:21 operations 1:1,9	p 3 :1 p.m. 8:15 pa 8:11 page 2:2 paid 61:8,15 paper 33:16 parallel 11:13 parameters 37:14 paramount 55:5 56:21 part 9:12 17:4 18:17 25:8 29:12 39:24 54:14,17 63:5 participate 4:13

[participation - productive]

participation 9:22	people's 14:12	pointedly 16:1	presiding 1:10
10:9	36:7 53:10,16	points 13:15	prevent 18:1
particular 23:7	perception 35:22	policies 5:11	previous 46:24
32:18 37:21 51:11	35:25	policy 31:23	primary 4:15 7:7
55:22 64:5	perfect 59:6	political 28:5	7:12,18,23 8:3
particularly 32:24	perform 12:4 55:7	39:22 40:5 64:16	prior 15:7 37:14
39:12	permission 14:18	politics 44:14	38:14
parties 64:2,19	permitted 53:3,3	poll 5:16,18,18	privacy 12:13
partisan 9:25 30:4	person 6:12 7:7,12	polling 5:15	53:10
30:13 34:18	17:12 43:11,11,16	popular 32:8	private 11:2 12:11
party 19:16 32:9	43:23	portion 9:13	15:18 27:20
46:17 57:18,21,25	person's 43:21	pose 30:21	pro 9:17 36:13
path 47:4,25	personal 27:1 29:4	position 50:16	45:10 52:7 56:9
pattern 13:1 15:6	43:4,14 56:11	52:24	57:4
33:20	personalize 13:24	possibility 20:24	probably 12:3
pause 41:13 42:10	persons 5:19	possible 22:14,24	problem 33:9
pay 61:5 62:18,19	perspective 9:5	26:9,10,11,12,17	procedures 5:11
paying 34:15,19	34:12	40:6,10	59:25
61:21	phone 35:20	possibly 40:17	proceed 13:20
payment 39:9	phrase 63:3	potential 13:7	15:13 21:8 23:12
pennsylvania 1:1	piece 52:19	15:16 62:8	38:4 64:18
1:8 4:24,25 6:1,7	place 17:7 18:18	potentially 11:2	proceeding 15:11
8:8,11 9:24 10:3	24:16 30:4 46:12	15:20 22:11 23:16	63:13,13
16:13 18:10 21:25	47:4 48:6 51:1,18	25:7 26:3	proceedings 9:6
23:18 30:11 31:20	52:12,23 53:12	powell 25:24	9:23 10:18 11:4
35:17 36:16 42:14	54:8 67:10	power 11:10,15	16:4 67:14
43:13,15 52:6,14	places 5:16	powers 4:22 12:1	process 9:1,2
59:12 60:2,6 67:6	plain 4:12	50:23 52:25 59:8	14:21 22:13 25:15
67:11	please 3:6 28:1	63:15	29:15 30:1 37:8
pennsylvanians	31:11 55:14 65:1	precisely 57:6	40:1 44:6,7 46:6
27:2 29:5 42:22	pledge 55:4	prepare 5:2 24:7	46:19 47:15 50:25
56:12,23	plus 34:5	prepared 9:2 10:5	53:8 54:18,20
people 17:11,16	point 13:16 21:17	preparing 58:2	56:15,16,20,21
18:7 19:4 23:21	21:19 23:6 26:18	present 1:11 4:5,7	60:2,15 63:7,8
26:8 27:13,15	26:20,21 28:2	8:6	produce 24:8
28:4 30:9,22,24	31:6,7,10,13,16	preserve 12:24	produced 24:25
31:20 34:18 35:2	32:20,21 34:3	president 16:8,12	25:5
35:17,21,24 36:2	36:20 38:16,24	32:13 45:9 52:6	production 8:12
36:16 39:20,24	47:21 52:22 61:2	57:4	23:17
40:3 58:9	62:22	presidential 39:13	productive 35:15

[profit - reported]

Page	12
------	----

profit 9:25	purposes 54:21	race 8:2	recorded 67:12
profuse 40:25	pursuant 1:9 4:22	races 32:18	records 7:25 8:13
prolific 41:9	8:10	raise 51:10 57:6	40:21 41:1 43:18
proper 24:16,20	pursuing 24:13	raised 45:25 51:12	48:14
54:8	purview 51:13	62:11	redirecting 59:2
properly 18:23	push 28:7	raises 10:21	referenced 46:23
60:9	pushing 64:14	ran 39:14	reflect 63:1
proposed 17:1	put 37:14,24	react 37:9	reform 59:2,3
proposing 23:15	putting 26:11	reacting 14:8	regard 4:20 9:5
28:25		reaction 9:13	15:11 20:4 44:10
protect 9:21 11:12	q	reality 15:9 35:22	regarding 4:20
53:10,16 58:15	qualities 26:8	35:25	8:23 10:13 17:16
protections 18:17	question 8:2 18:17	really 19:8 26:4,6	23:11 27:6 47:14
proven 17:18	19:8 20:2 22:19	53:17	regardless 10:11
19:10	22:20 23:1,19,23	reappointing 32:5	10:14
provide 9:5 50:8	24:5,6 25:2 31:1	reason 40:23	registered 5:25
55:9 59:15	31:18 33:12 37:2	42:23	6:6
provided 10:1,12	37:5 39:8 46:9	reasonable 27:20	registration 17:24
10:21,25 12:10	47:12 58:21 61:1	reasons 44:3	20:5
20:10	61:4,11 63:21	receive 26:13	regulatory 52:8,15
provisional 7:2,22	64:23,25 65:3,4	received 35:20	reign 33:23
43:17	questioning 13:11	recess 66:14	reiterate 47:20
proxy 3:15,24	13:22 14:6 28:10	recognize 31:11	relates 45:3 52:7
49:13,14 50:8	30:17	37:10 38:22 53:25	53:5 62:9
65:20	questions 8:22	60:19	relating 5:13
public 1:8 10:17	10:21 16:18,23	recognized 9:9,14	relationship 25:23
11:2 12:6 15:19	17:16 19:19 23:11	38:20 50:13	relationships
	23:22 24:14,21		39:18,20 46:5
23:4 29:7,10,21	34:10 40:13 55:23	recognizes 8:23 30:18 31:14 40:14	release 45:25
31:23,25 32:21 34:23,23 38:3	56:19 59:22 62:11	44:25 48:18 56:6	released 56:11
· · ·	quick 53:22		relevant 4:19
40:25 44:22,23 45:9 61:2 62:19	quickly 15:24	60:3,18 recollection 57:10	
	quite 10:15 47:5		23:23 26:7,21,24
63:14,14,25 64:1,2	51:22	recommendation	58:8
publicly 14:9 15:2	quorum 3:6 4:10	63:3	remains 63:21
22:17	quote 44:21	recommendations	remember 16:6
published 13:4	quoting 44:19,20	9:18,21 10:4	57:10
52:5,14	45:9	63:15	reminds 15:22
pure 11:14	r	record 9:13 10:22	repeat 22:18 25:2
purpose 13:13	r 1:21 3:1 67:1	13:22 33:11,13	replaced 44:11
14:4 19:14 43:3	1 1.21 5.1 0/:1	35:2 45:9 50:8	reported 10:13
51:21		52:5 67:14	
L			

[reporter's - senate]

reporter's 2:11	responsibility	ruling 2:8	seconding 9:8
reports 8:4,9 13:7	12:25 17:25 18:19	running 21:6	secondly 51:9
15:3,16 60:10	58:12 59:25	rushed 11:23	54:10
represent 12:15	responsible 15:5	russia 36:2	seconds 8:21 38:6
30:9	54:19	russian 32:25 33:3	secretary 4:12 5:1
representatives	restore 56:22	33:10 35:24	5:2 8:16 19:14
27:13	restroom 3:19,20	S	24:7,8 28:3,14,17
representing 9:25	result 23:16 36:17	s 2:1 3:1 67:19	29:1 51:14 58:11
republican 8:14	results 8:1 13:8	s 2.1 5.1 67.19 sanctioned 14:16	59:13
20:23 21:2 30:5	25:17 34:8 35:5,6	58:7	section 4:24 45:21
31:20 41:2,4,22,24	42:4 44:8	sanctions 14:24	secure 24:17 54:20
42:1 60:21 64:3	retreated 44:12	58:16	55:4
64:10,11	revealed 13:6		secured 24:19
republicans 10:15	15:15	sanctity 53:16 sanko 1:21	security 5:24 6:5
11:20 30:8,9	review 21:3 30:2,3		6:11,16,21 7:1,6
34:16 44:6 60:17	50:18 52:15 54:8	santarsiero 1:19	7:11,16,21 8:17
requested 8:13	55:3 59:25	3:25 4:1 16:19,21 16:22 17:9,21	12:9 17:2 19:2
16:25 46:3	reviewing 25:17	· · · · ·	41:1 42:21 43:8
requesting 5:3	59:10	18:3,22 19:7,18,22	43:10 46:2 53:13
17:2 27:1 41:20	reviews 8:5	20:6,15,18,21 21:1	see 10:25 12:16
required 8:18	right 11:13,19	21:10,13,18,23	62:12
25:20	16:14,16 18:4	22:2,5,9,15,20	seeking 31:22,22
requirements 18:5	20:6,24 21:1,10,14	23:9,13 24:22	seeks 43:14 44:2
requires 18:4	21:20 29:5 30:16	25:3,10,14,21 26:1	seen 12:14 54:23
rescission 15:20	30:22 34:17 36:15	26:9,12,16,19,23	60:10
residence 17:7	40:23 41:19 43:19	27:25 28:11,13,17	selected 46:17
resources 10:2	43:21,22,24 44:16	28:21,24 37:18	48:9 64:9
respect 14:19,22	55:7 56:16 61:12	38:22,25 39:4	self 26:20
23:2,14 26:2,24	62:9	40:6,12 48:15,17	senate 1:1,8,11,23
33:21 45:25 46:15	rights 11:16 43:22	48:19 49:15,16,17	3:4 4:23,23 5:1
47:7 51:10 53:10	rigorous 40:1	65:21,22,23	8:14,16,17 12:3
53:11,13,13 57:5,7	rise 53:8	scared 30:25,25	13:19 14:17 15:7
57:16	role 3:7 55:8,9	31:1	15:11 20:23 21:2
respectfully 24:4	roll 48:21 65:1	scary 12:9	22:7,10,23 24:9,19
respond 55:12	room 67:10	scope 4:18 25:11	30:8,10 32:10
responding 9:10	round 38:19	48:12 60:24 62:10	34:21 35:19 38:10
17:18	rule 4:23 13:12	scott 1:14	41:2,4,25 45:21
response 14:23	30:17 44:18	second 8:19 38:19	54:4,13 55:1,6,19
53:24 57:3	ruled 45:7	48:15,19 53:5	55:21 56:2,3
responsibilities	rules 13:19 55:19	54:3 55:15 57:1	59:11 61:13 63:17
63:16,18	56:2 63:17	seconded 48:16,17	66:13 67:6

senator 1:9 3:3,9	45:8,11,12,14,17	shadow 16:5	space 11:13
3:11,13,16,22,24	46:18,21 47:2,16	share 21:15,17,19	speak 36:24
4:1,3,5,7,9,10 8:20	47:19 48:15,17,18	21:20 30:14 57:5	speaking 33:9
8:21,21,24,25 9:14	48:19,23 49:1,4,7	shared 57:17	34:13 45:4,8
9:14,16,17,18	49:10,13,16,19,22	sharif 59:4	speaks 38:10
12:22 13:3,10,21	49:25 50:3,5,7,10	sharing 22:17	special 9:19 18:8
14:1,1,2,3,8,10,15	50:11,13,13,14	shift 63:15	specific 10:1,13
15:13,14 16:2,17	51:15,16,20 53:21	showmanship	33:12 62:7
16:19,21,21,22	53:21,24 54:1,1,2	44:14	specifically 12:8
17:4,9,15,21,23	55:11,13,14,15,16	side 9:13 32:24	18:6 25:9 55:17
18:3,13,22 19:5,7	55:17 56:6,7,25,25	38:15 50:18 54:12	spent 59:9
19:12,18,21,22	57:1,2 58:19,20,20	56:9,13	sphere 39:22
20:2,6,12,15,17,18	58:21 59:4,18,18	sides 50:20	spoke 37:15 38:14
20:19,21,23 21:1,5	59:19,21 60:3,4,10	signed 52:6	stack 11:16
21:10,12,13,16,18	60:13,18,19,24	significant 16:3	staff 1:20 20:19
21:21,23 22:1,2,4	61:1,10,14,16,18	38:2,2 40:3 45:17	57:24
22:5,7,9,13,15,18	61:22,23,25 62:2,6	47:22 54:24 57:25	staffed 5:20
22:20 23:5,9,10,13	62:13,15,17,21,22	58:3,7,16	staffers 42:16
24:6,22 25:2,3,7	64:22,23,24,25	silenced 11:9	stage 33:24
25:10,13,14,18,21	65:1,3,6,8,11,14	similar 25:19	stand 11:25 54:13
25:25 26:1,5,9,10	65:17,20,22,25	simply 50:21	standing 51:16
26:12,15,16,18,19	66:3,6,9,11	51:22 64:11	stands 66:14
26:21,23 27:24,25	senators 46:23	single 52:19	state 4:12 5:3,7,15
28:2,11,12,13,15	sensate 24:7	sir 31:9	8:6 10:10 19:15
28:17,20,21,22,24	sense 59:7	sit 10:5 16:5,10	22:23 24:8 28:3
30:16,18,19 31:2,6	sensitive 54:18	56:8	29:1 30:8,10 32:7
31:8,10,11,13,14	55:2,3	situation 47:8	32:9 40:22 51:14
31:16,17,18,24	sentence 20:16	52:25	51:15 52:3,10,11
33:8 34:1,3 36:18	separation 12:1	small 44:9 46:8	54:6 55:7 58:24
36:19,25 37:1,4,6	50:23 52:25 59:8	social 5:24 6:5,11	59:1,24 63:2
37:10,11,12,12,13	september 1:6,23	6:16,21 7:1,6,11	state's 58:12
37:16,16,17,18,18	67:9	7:16,21 12:9 17:2	stated 10:22 12:23
37:20,22,23 38:13	serve 8:18	19:2 41:1 42:21	14:5 15:2
38:19,21,22,22,25	served 34:4	43:8,10 46:2	statement 9:4
39:3,4,6,15 40:6	serving 51:23	53:13	13:23 14:23 15:10
40:10,12,14,14,16	session 41:15	solely 9:11 15:4,5	15:25
41:6,6,7,10,14,16	63:19	soros 34:17	statements 14:11
41:18,19 42:7,7,8	set 11:23	sorry 22:18 49:22	14:12
42:9,11,12 44:10	seven 17:11 18:7	sounds 30:12	states 22:3 32:13
44:16,19,21,22,24	19:3 27:2 29:4	sources 34:15	52:7 60:6
44:24,25 45:1,4,6	46:1 48:13		

[statue - tried]

statue 4:25	suggest 14:20 15:4	tasked 21:5	33:24 34:3 35:4
statute 32:7 55:19	16:2 33:14 64:17	taxpayer 61:8,17	35:14,15 36:12
56:2	suggested 13:3	61:18	45:16 54:11 59:10
statutes 8:8 50:25	58:25	taxpayers 11:17	third 19:16 46:17
53:3	suggesting 33:19	61:15,20 62:18	57:17,21,25
step 44:9	37:23 64:12	team 20:17,18	thought 26:20
steps 56:16 57:22	suggests 13:23	25:9,12 27:8	35:24 44:9
steven 1:19	summarize 50:15	29:12 46:8,20,22	thousands 42:15
stop 13:16	52:24	46:22	62:14
storage 24:16	sunshine 11:2	tell 29:6,11 34:12	threshold 18:4
street 35:22 59:4	support 9:21	35:19	ties 46:4
strictly 46:7	33:17	tem 9:17 36:13	time 5:12 24:11
strongly 23:14	suppress 11:16	45:10 52:7	28:9 29:2 33:22
45:22	sure 8:5 28:22	tem's 57:4	37:19,24 38:17,19
struck 44:4	35:23 40:2 53:9	tempore 56:9	39:11 48:3,11
struggling 18:25	54:19 61:3	ten 37:15 38:6	52:22 54:3,25
stuart 10:20	suspended 44:17	term 29:14	56:18 57:1 61:2
subcontractor	sweeping 4:16	terms 4:18 9:3,10	times 30:23 47:23
28:5	sworn 12:25	29:25 45:19 57:22	title 8:10
subject 43:9 51:14	sydney 25:24	testifier 42:3	today 9:6 11:4,20
57:12 59:8	system 8:5 17:24	testimony 10:19	13:3 15:3 20:9
submitted 8:9	20:5 28:23 36:9	13:6 15:15 46:24	28:25 29:5,11,19
subpoena 5:2	systems 5:13	thank 9:16 13:21	38:1 39:10 44:4
16:25 17:1 24:7	t	15:14 16:16,17,22	51:22 59:16 63:22
24:14 27:1 29:16	t 2:1,1,1 67:1,1	30:19 31:9,12,17	told 42:20
40:21 42:25 43:14	table 48:3,10,17	34:1 36:17 39:3,4	topic 20:7 23:6
43:18 44:1 48:3	48:20	40:12,16 42:12	25:25 34:2 35:23
subpoenas 1:4 2:6	take 24:20 30:3	45:1 50:14 53:20	topics 38:16
8:12,18 9:10 10:6	38:25 48:21 51:1	53:21 55:10,16	total 14:16
11:5,22 12:5,7	53:18 56:4 57:22	56:7,24,25 57:2	track 35:2
20:9 23:7,11,16,25	taken 10:16	58:18 59:18,21	tragedy 16:7
24:2 25:1,6 27:10	takes 38:1	64:21,22	train 5:17
29:3 43:4 48:10	talk 33:11,23 38:6	thing 52:12	training 5:17
48:12 58:11 59:17	talked 33:16 34:15	things 30:23,24	transcribed 67:12
67:5	45:24 51:12 63:2	33:23 35:9,13	transcript 1:22
subsection 4:25	talking 26:2 31:25	36:5,6 44:7,15	67:2,13
substance 12:5	37:21	52:17 53:12 55:12	transparent 22:24
24:14	tan 8:15	58:3,13	29:24 44:7
substantial 29:19	targeted 11:16	think 19:19 22:22	tremendous 40:18
succinct 40:17	task 39:16	23:22 26:1 27:24	tried 54:11
		28:7 29:18 30:7	

[troubles - williams]

	1	1	
troubles 13:2	unequivocally	vincent 1:19	50:19 53:1,2 56:1
troubling 11:6	52:7	violates 53:15	56:20
true 67:13	unfounded 11:15	violating 44:18	wants 33:11
truly 12:12	unidentified 3:15	violation 10:6	ward 1:17 4:2,3
trust 56:22,22	3:17,19,20	11:25 12:21	8:21 49:18,19,20
64:1	unilateral 57:13	vital 58:15	56:6,7,25 65:24,25
truth 32:2	united 22:3 32:13	voices 11:9	66:1
try 20:7 34:2	unpopular 11:15	voluminous 23:17	warrant 11:24
39:23 40:17 51:7	unscrupulous 16:1	vote 10:5 11:13,19	washington 32:24
trying 16:24 17:10	untimely 12:2	16:16 17:8 18:5	41:25
17:13 18:25 19:24	update 60:1	23:15 24:1 27:9	watch 55:24
22:21 50:24	use 18:24	29:6,15,19 32:8	watchers 5:16,18
turn 8:17	V	36:21 43:19,21,22	watergate 15:23
two 33:1 35:9,13	validity 17:16 51:4	48:20 50:5 53:9	way 26:13 30:23
36:5 38:6 44:7	variety 38:10	53:11,16,17 57:10	39:23 46:7,13
type 12:18 34:25	various 48:6	59:20 66:11	58:7 61:19
types 52:1,17	vendor 11:2 12:11	voted 6:12,17,22	ways 48:7
58:12 60:7	15:18 20:13 24:23	7:2,7,12,17,22	we've 18:7 36:14
tyranny 63:4,6	24:24 25:3,11	17:12,17 18:7,23	37:22 38:18 54:23
u	30:2 39:10,10	20:9 27:15 43:11	63:17
ulsh 10:20	40:7 61:6	66:12	wednesday 1:6
ultimately 23:3	vendors 19:14,16	voter 7:24 9:22	week 12:23 18:10
24:2,24 25:4	19:19 21:14,23	11:3,21 17:24	42:3 55:18
29:23 32:17 33:6	22:2,6,6,10,14	19:23 20:5 35:21	week's 42:3
34:24	25:16,22,23 26:3	43:18	weep 16:6
unadulterated	26:13 29:13 40:7	voters 5:25 6:6	went 3:18,19
11:14	57:18,21 64:9,20	11:16 18:15 20:1	34:14 55:17
uncomfortable	veracity 18:15	43:3,7,13,15	wholeheartedly
34:20	verify 17:6,10,14	votes 27:17,19	39:6
undefined 27:7	19:12,23,24,25	47:22	wholly 47:24
undermine 32:1	20:1 61:17	voting 1:3 5:14,20	widely 11:15
undermining	veronica 5:3	5:24 6:5 40:20	williams 1:13 4:4
33:15	version 5:10	41:1 43:11,16,16	4:5 8:24,25 9:16
underscores 64:13	vetting 21:22	43:17,17 44:3	13:21 14:2,8,15
understand 16:24	22:14,16 23:2	67:3	15:14 31:2,8,11,24
19:10,24 25:10	25:15 26:3 28:7	W	33:8 36:25 37:6
34:10 61:7	29:15 40:1 46:6	wait 37:6,6	37:11,13,17,20,23
understanding	46:15 64:19	walking 35:21	45:17 47:3 49:21
18:22 20:8 21:4	vice 1:14	want 9:9 12:24	49:22,23 50:7
23:8 28:10 42:8	view 47:9	28:2 38:6 39:5	51:16 59:19,21
		43:23 44:7,8	60:4,13,19 61:1,14

[williams - years]

61:18,23 62:2,13 62:17,22 66:2,3,4 willing 4:13 21:17 21:18,20 29:13 30:14 **wing** 67:11 winner 32:8 word 39:2 work 14:25 15:1 worked 40:8 42:15 workers 5:18,18 working 4:16 20:12 24:15 46:19 46:21 62:9 workload 59:1 world 39:20 wrap 42:11 **wrong** 44:2 У yeah 26:19 year 18:8 year's 19:9 40:9 years 33:1 34:5 35:19 42:14,19 51:21